



World Justice  
Project



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THEMATIC REPORT

# Justice & Safety

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# Introduction

The rule of law is one of the fundamental values upon which the European Union (EU) is founded and represents a constitutional priority shared by all Member States (Article 2 of the Treaty on EU). The rule of law is essential for the proper functioning of democratic societies and the protection of human rights. Furthermore, the rule of law plays a pivotal role in shaping the potential for sustainable regional growth and development.

Adherence to this principle requires effective democratic institutions that ensure public accountability and the separation of powers. It also mandates access to independent and impartial courts that protect people's fundamental rights and guarantee equality before the law. Upholding the rule of law further requires implementing targeted, evidence-informed strategies at both national and subnational levels, which are tailored to meet the diverse needs of people across different regions.

In this context, *World Justice Project EUROVOICES* provides new data that captures the perceptions and experiences of people living in 110 subnational regions across the 27 EU Member States in the areas of justice, democratic governance, and the rule of law. The report series draws upon surveys responses from more than 8,000 local and independent legal experts, as well as regionally representative household surveys administered to more than 64,000 respondents across the EU. With this data, the World Justice Project (WJP) seeks to contribute to evidence-based decision-making at all government levels by helping decision-makers identify strengths, weaknesses, and policy priorities in their regions.

This data is organized into three **thematic reports**:

1. Democracy and Fundamental Rights
2. Justice and Safety
3. Transparency and Corruption

Each report focuses on a selection of pillars of the rule of law, comprised of indicators that cover specific dimensions of each concept. Findings for each indicator are categorized into **Expert Scorecards**, calculated using expert survey responses, and/or **People's Voices**, highlighting complementary question-level data from WJP's household surveys. These two categories are presented side-by-side, offering a comprehensive view of how EU residents perceive and experience justice, governance, and the rule of law in their respective regions.

The Expert Scorecard captures legal experts' assessments of composite indicators with scores ranging from 0 to 1, where 1 is the highest possible score and 0 is the lowest possible score. Each score is calculated by aggregating a set of questions that are relevant to various dimensions of the concept being measured. This expert data allows for a deeper examination of the technical aspects that determine how people interact with a complex network of institutions and the justice system. In contrast, findings from the People's Voices database, presented at the question level using percentages (0 to 100%), reflect the beliefs and experiences of the general population.

The project's conceptual framework builds upon the tested and proven methodology of the *WJP Rule of Law Index*®—a rigorous quantitative tool that evaluates and ranks 142 countries across key dimensions of the rule of law—with adaptations to reflect the institutional architecture in the EU. It should be noted that the results of both tools are not comparable, because this project presents data from its household surveys separately from its Expert Scorecards, whereas the Index integrates the General Population Poll into each country's aggregate scores. Additionally, adjustments have been made to the conceptual framework and to the data analysis protocol, including changes in the methods used to calculate scores. For more information on the methodology of *World Justice Project EUROVOICES*, refer to the methodology section at the end of this report.

Given the diversity of institutional design across EU Member States, the questions in this project's surveys mainly focus on the outcomes experienced by individuals concerning different issues related to justice, governance, and the rule of law. These outcomes result from their interactions with a complex network of institutions at local, national, and supranational levels. In this sense, the questionnaires minimized references to government institutions, focusing instead on the perceptions and experiences of people in the city, town, or village where they live. Regional information was produced following the framework of territorial divisions of the Nomenclature of Territorial Units for Statistics (NUTS) system.

This project is funded by the EU and complements other research activities conducted by the WJP with the mission of advancing the rule of law worldwide. This data may also complement other monitoring tools that aim to promote a rule of law culture and enhance economic, social, and territorial cohesion in the EU, such as the European Commission's yearly Rule of Law Report, the EU Justice Scoreboard, and the Cohesion Report, among others.

## Key Findings

### Democracy and Fundamental Rights:

- **People can vote freely:** Most people in EU regions agree that they can vote freely, without feeling harassed or pressured.
- **Fundamental freedoms are protected:** The freedoms of assembly, association, and expression are well-protected across most EU regions; however, some regions are falling short in upholding these essential rights.
- **People worry about misinformation:** Most people in EU regions believe senior government officials use misinformation to shape public opinion in their favor.
- **Discrimination is a challenge across the EU regions:** Over 25% of people faced discrimination during the past year in approximately 80% of EU regions.

### Justice and Safety:

- **Most people who experienced legal problems got the advice they needed:** Legal problems are ubiquitous across EU regions. People facing legal problems have access to quality information and advice, and, to a lesser extent, appropriate assistance and representation, with important variations between regions.
- **In general, people believe that justice is expensive:** Across EU regions, respondents think that most people cannot easily afford the costs of legal assistance and representation, or the costs of dispute resolution mechanisms if they face a legal problem, with significant variations between regions.

- Criminal justice is generally considered effective, but not everyone feels they benefit equally. Most people in EU regions agree that the criminal justice system is effective and respects the rights of both victims and the accused, though there are important variations between regions. However, many believe that not everyone is treated equally.

### **Transparency and Corruption:**

- For the most part, people do not think that state institutions are corrupt: Across EU regions, most people do not believe courts, parliaments, or other state institutions are corrupt. However, concerns exist regarding national governments and parliaments in regions of about a third of EU countries. Additionally, in regions of more than half of EU countries, people believe that political parties are the most corrupt compared to other state institutions.
- Anticorruption measures are seen as ineffective: Across EU regions, most people believe government efforts to control corruption have been ineffective so far.
- Authorities are perceived as transparent and providing information: Expert assessments of transparency and access to information at local level across EU regions are to a large extent positive, and most people believe that local authorities provide accessible information.

### **General Trends Across Regions:**

- Governance is important for development: Across EU regions, where democratic governance is stronger, so is economic development.
- People have more trust in local authorities: Public trust is higher in local authorities than in national governments across EU regions, with 52% of respondents trusting local governments compared to 41% for national ones.
- Governance varies less within countries than across them: Public perceptions of the rule of law vary more between countries than across regions of the same country.
- People in urban and rural areas largely agree on justice and the rule of law, with some exceptions: Across EU regions, urban and rural residents generally share similar views on issues related to justice and the rule of law, though differences emerge in specific regions, countries, population groups, and topics.
- Gender inequality persists: Across EU regions, women generally share similar views to men on justice and the rule of law but hold more negative opinions regarding gender equality in both public and private life.

### **About this Report**

EUROVOICES presents two different types of indicators: Expert Scorecard and People's Voices. The Expert Scorecard provides an aggregated score at either the subnational or national level, depending on the topic, based on data from WJP's survey of local and independent legal experts and practitioners from different disciplines. Explore the variable map, found in the "downloads" section, with information on the individual expert survey questions that make up each aggregated score. People's Voices presents selected question-level data from household surveys to representative samples across the EU on each topic. Additional data and sociodemographic breakdowns of the People's Voices indicators can be explored on the EUROVOICES dashboard. For all indicators, country-level data, when presented, is calculated using weighted averages of region-level scores based on population size.

This report, *Justice and Safety*, consists of three chapters: (1) **Civil Justice**, (2) **Criminal Justice**, and (3) **Safety**. Each chapter contains thematic findings, definitions for each indicator included, as well as graphs with data from both the expert and household surveys (Expert Scorecard and People's Voices, respectively).

When the rule of law prevails, both governing authorities and the people they serve respect the rights of others, contributing to a secure and just society. Additionally, people should have access to effective legal mechanisms to resolve their legal issues or seek redress for violations of their rights. In conceptualizing safety and access to justice, WJP uses a people-centered approach, focusing on individuals' justice journeys. This approach seeks to analytically reconstruct people's experiences as they navigate different justice services in their quest to resolve their legal disputes.

1. **Civil Justice:** The first chapter of this report focuses on civil justice, defined as the array of services and mechanisms people use to resolve non-criminal disputes, including family, labor, commercial, environmental, administrative, and financial disputes, as well as consumer issues.

Indicators for civil justice include (1) legal capability, (2) access to legal aid and representation in case of civil disputes, (3) accessible, appropriate, and timely dispute resolution, (4) impartial and independent dispute resolution, (5) outcome-oriented and effective dispute resolution, and (6) alternative dispute resolution mechanisms.

To further explore these issues, the chapter concludes with new, region-specific findings from the *WJP Global Legal Needs Survey* (a special module included in the household surveys), which provides in-depth insights into the prevalence of civil and administrative legal problems and the efficacy of the justice system for resolving those problems, as experienced by individuals seeking justice.

2. **Criminal Justice:** Strong rule of law systems depend on the ability of impartial and independent criminal justice mechanisms to redress grievances and bring action against individuals for offenses against society. Effective criminal justice mechanisms ensure that victims of criminal acts have access to competent, prompt, and effective mechanisms for criminal investigation, prosecution, and adjudication. Moreover, these justice services must be accessible to all members of society, regardless of where they live or their personal characteristics.

Additionally, the criminal justice system must follow due process and uphold the rights of all involved parties, including victims, individuals accused of a crime, and persons deprived of their liberty. This chapter includes indicators on (1) effective and impartial criminal investigation, (2) effective and impartial prosecution and pre-trial proceedings, (3) effective and impartial criminal adjudication, (4) alternative criminal justice mechanisms, (5) victims' rights, (6) due process of law, and (7) right of persons deprived of liberty.

3. **Safety:** Security is one of the defining aspects of any rule of law society and is a fundamental function of the state. It is also a precondition for the realization of the rights and freedoms that the rule of law seeks to advance. Thus, effective crime control and the reduction of violence are key components of the rule of law.

This chapter examines how well governments meet these safety objectives by focusing on two indicators from the general population poll: (1) perceptions of safety and (2) control of violence.



CHAPTER 1

# Civil justice

## Explore topics

1. LEGAL CAPABILITY

2. ACCESS TO LEGAL AID AND REPRESENTATION IN CIVIL DISPUTES

3. ACCESSIBLE, APPROPRIATE, AND TIMELY DISPUTE RESOLUTION

4. IMPARTIAL AND INDEPENDENT DISPUTE RESOLUTION

5. EFFECTIVE AND OUTCOME-ORIENTED DISPUTE RESOLUTION

6. ALTERNATIVE DISPUTE RESOLUTION MECHANISMS

7. WJP GLOBAL LEGAL NEEDS SURVEY MODULE



## Findings

Outlined below are the findings for this section. First, we present the main findings for the chapter, emphasizing notable insights in the data. This is followed by summaries of individual indicators organized by topic.

- People perceive justice as being too expensive. Malta is the only EU Member State where most people agree they can easily meet the costs of turning to a state dispute resolution mechanism when they face a legal problem.
- People are not aware of their legal rights. Romania, Poland, and Greece are the only EU Member States in which the majority of respondents feel aware of their rights when facing a legal problem.
- In 15 Member States\*, a majority of respondents experienced at least one non-trivial legal problem\*\* in the past two years. The prevalence of legal problems varies widely across the EU, as just 15.6% of respondents experienced a recent legal problem in Portugal, while 71.0% did in Hungary. Across the EU, the most common legal problems were related to consumer protection.
- Most people who experienced legal problems\* got the advice they needed: Legal problems are ubiquitous across EU regions. People facing legal problems have access to quality information and advice, and, to a lesser extent, appropriate assistance and representation, with important variations between regions.

\*The module on legal needs covers 26 out of the 27 EU Member States; this data was not collected in Ireland. \*\*We understand non-trivial legal problems as those that respondents label with a seriousness larger than or equal to 4 on a scale of 0 to 10.

## Legal capability

- The average score for the expert indicator of **legal capability** among the 27 EU Member States is 0.58. Country-level scores range from 0.69 in Finland and Ireland to 0.47 in Greece and Poland.
- Most EU residents feel that people lack legal awareness. Romania, Poland, and Greece are the only EU Member States in which the majority of respondents agree that **people are aware of their legal rights**.
- In just six Member States, the majority of respondents agree that **people know where to get legal information and advice when they face a legal problem**.

## Access to legal aid and representation in civil disputes

- The average score for the expert indicator of **access to legal aid and representation in civil cases** among the 27 EU Member States is 0.64. Country-level scores range from 0.78 in Germany to 0.57 in Cyprus and Hungary.
- In only seven Member States, most respondents agree that **people have access to affordable legal assistance and representation when they face a legal problem**.

## Accessible, appropriate, and timely dispute resolution

- The average score for the expert indicator of **accessible, appropriate, and timely dispute resolution** among the 27 EU Member States is 0.49. Country-level scores range from 0.64 in Estonia to 0.38 in Poland.
- In 26 Member States (except Malta), fewer than half of respondents agree that **people can easily meet the costs of state dispute resolution mechanisms** (courts, small claims courts, administrative agencies, etc.) when they face a legal problem.

- In a majority of EU Member States, out of respondents who experienced a non-trivial legal problem and reported that the problem's resolution process has concluded, over two-thirds said that the **resolution process concluded in less than a year**.

### Impartial and independent dispute resolution

- The average score for the expert indicator of **impartial and independent dispute resolution** among the 27 EU Member States is 0.70. Country-level scores range from 0.89 in Denmark to 0.55 in Bulgaria.
- Only in Denmark do the majority of respondents agree that **state dispute resolution mechanisms (courts, small claims courts, administrative agencies, etc.) produce fair outcomes for each involved party**. In just four Member States (Denmark, the Netherlands, Finland, and Luxembourg), the majority of respondents agree that **all parties are treated equally and fairly within the civil justice system**.

### Effective and outcome-oriented dispute resolution

- The average score for the expert indicator of **effective and outcome-oriented dispute resolution** among the 27 EU Member States is 0.57. Country-level scores range from 0.73 in Finland to 0.46 in Italy.
- In all 27 Member States, fewer than half of respondents agree that **winning parties can enforce court decisions quickly and effectively**. At the country level, the percentage of respondents who agree with this statement ranges from 45.9% in Poland to 20.3% in Slovenia.

### Alternative dispute resolution mechanisms

- The average score for the expert indicator of **alternative dispute resolution mechanisms** among the 27 EU Member States is 0.58. Country-level scores range from 0.73 in Finland to 0.49 in Bulgaria, Czechia, Romania, and Slovakia.
- In six Member States, the majority of respondents agree that **people can easily turn to alternative justice mechanisms** (mediation, arbitration, restorative justice, etc.) when they face a legal problem.

### WJP Global Legal Needs Survey module

- In 15 Member States\*, over half of respondents experienced one or more **non-trivial legal problems\*\* in the past two years**, with prevalence at the country-level ranging from 15.6% in Portugal to 71.0% in Hungary. Across the EU, the most **commonly reported legal problems** were related to consumer protection and housing.
- Among all respondents who reported experiencing non-trivial legal problems, at least half had **access to good information and advice** and, in 18 Member States, the majority of respondents had **access to adequate assistance and representation\*\*\***. However, Malta and Bulgaria were the only two Member States in which the majority of respondents, out of those who experienced a non-trivial legal problem and needed access, had **access to a dispute resolution mechanism**.
- Out of the people who experienced a non-trivial legal problem and whose problem's resolution process has concluded, in 25 Member States (all except for Czechia), six out of every ten respondents' **legal problems have been solved**.
- In a majority of EU Member States, out of respondents who experienced a non-trivial legal problem and reported that the problem's resolution process has concluded, over two-thirds said that the **resolution process concluded in less than a year** and that they were **able to afford the costs to solve their problem, or did not incur any costs at all**. However, this group of respondents did not think their experiences were fair—in only five Member States did the majority of respondents agree that the **resolution process was fair, regardless of the outcome**.

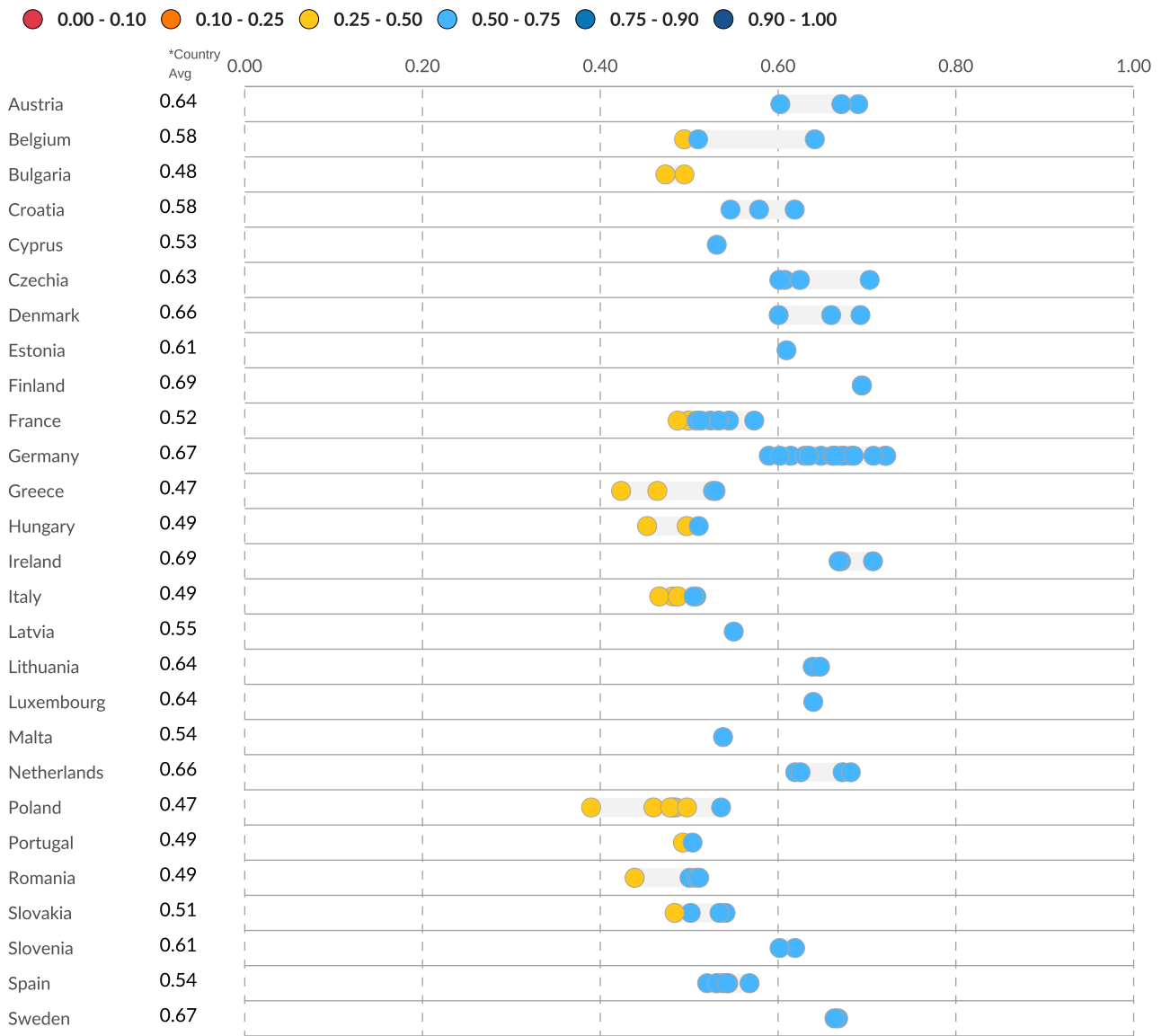
\*The module on legal needs covers 26 out of the 27 EU member states; this data was not collected in Ireland. \*\*We understand non-trivial legal problems as those that respondents label with a severity larger than or equal to 4 on a scale of 0 to 10. \*\*\*Adequate assistance and representation include those obtained from any of the following entities: a lawyer, a professional advisor, an advice service, a government legal aid office, a court or government body, the police, a health or welfare professional, a trade union or employer, a civil society organization, or a charity.

# Legal capability

## EXPERT'S SCORECARD

**Figure 1** Legal capability

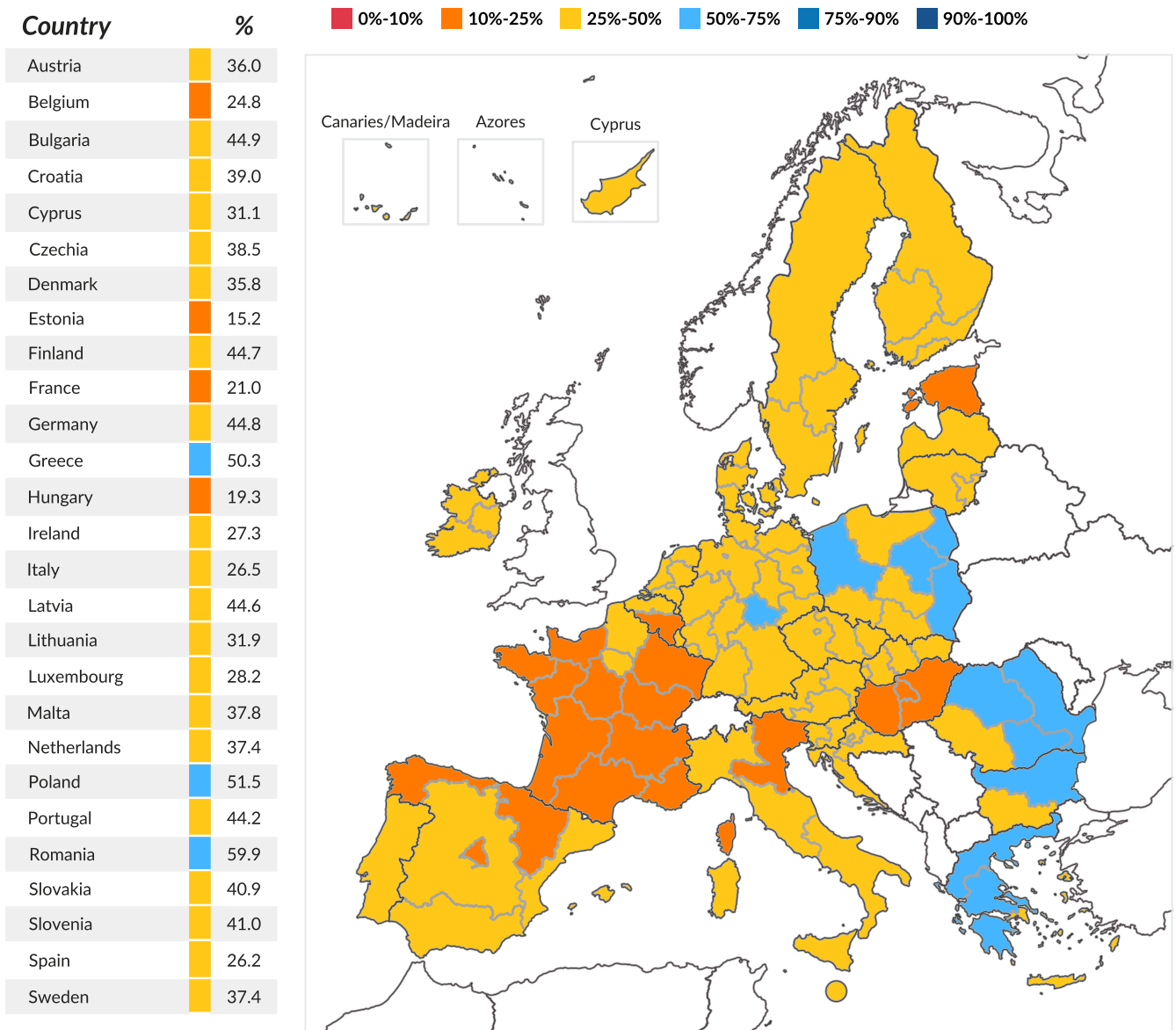
This indicator refers to an individual's ability to navigate the legal system and readily access justice while upholding their rights. This indicator examines people's awareness of their rights and knowledge of where to obtain legal information and advice. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



Data is not available for some regions due to a low number of expert responses.

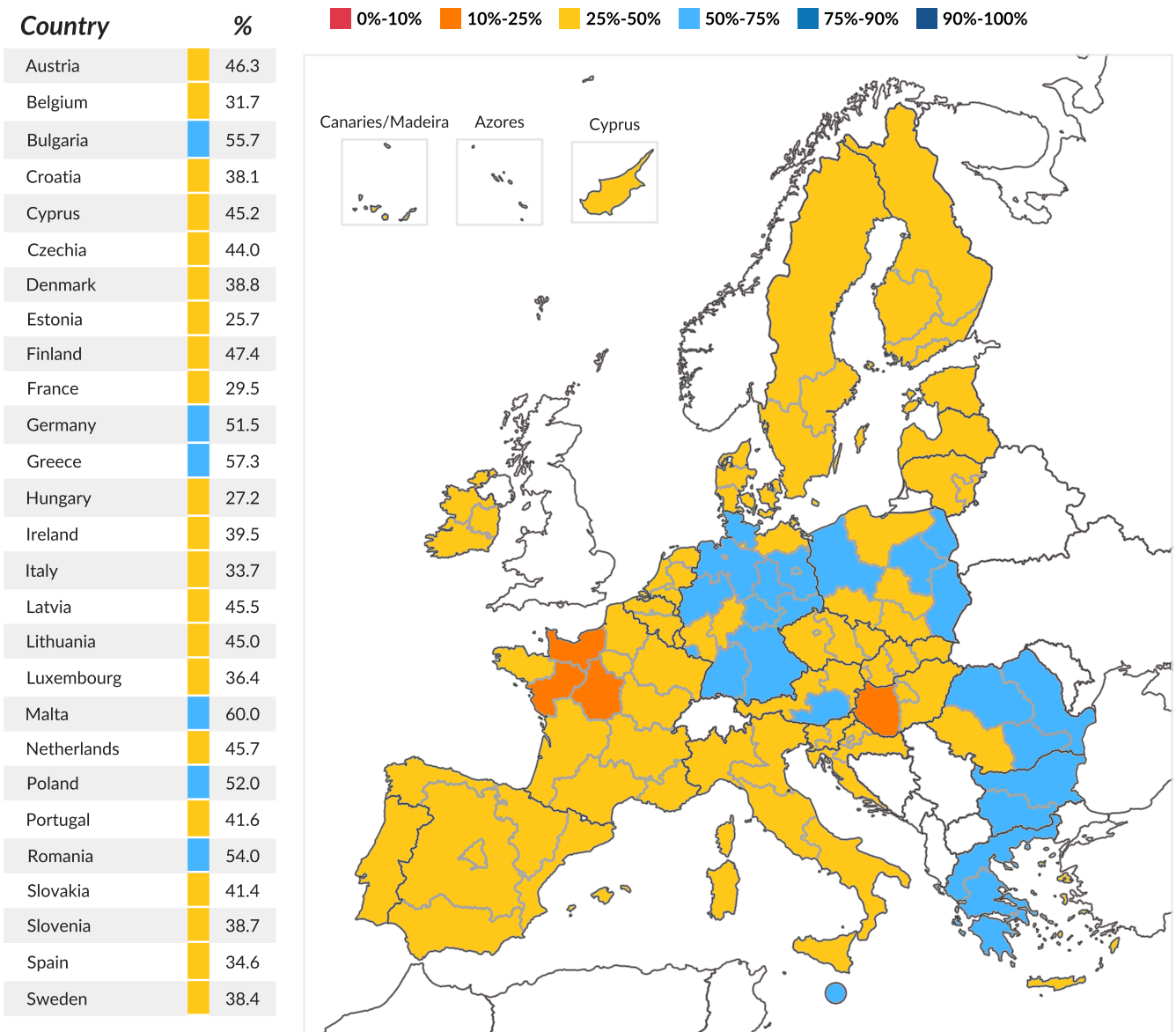
**Figure 2** Awareness of legal rights

Percentage of respondents who agree that people in their country are aware of their rights when they face a legal problem.



**Figure 3** Access to legal information and advice

Percentage of respondents who agree that people in their country know where to get information and advice when they face a legal problem.

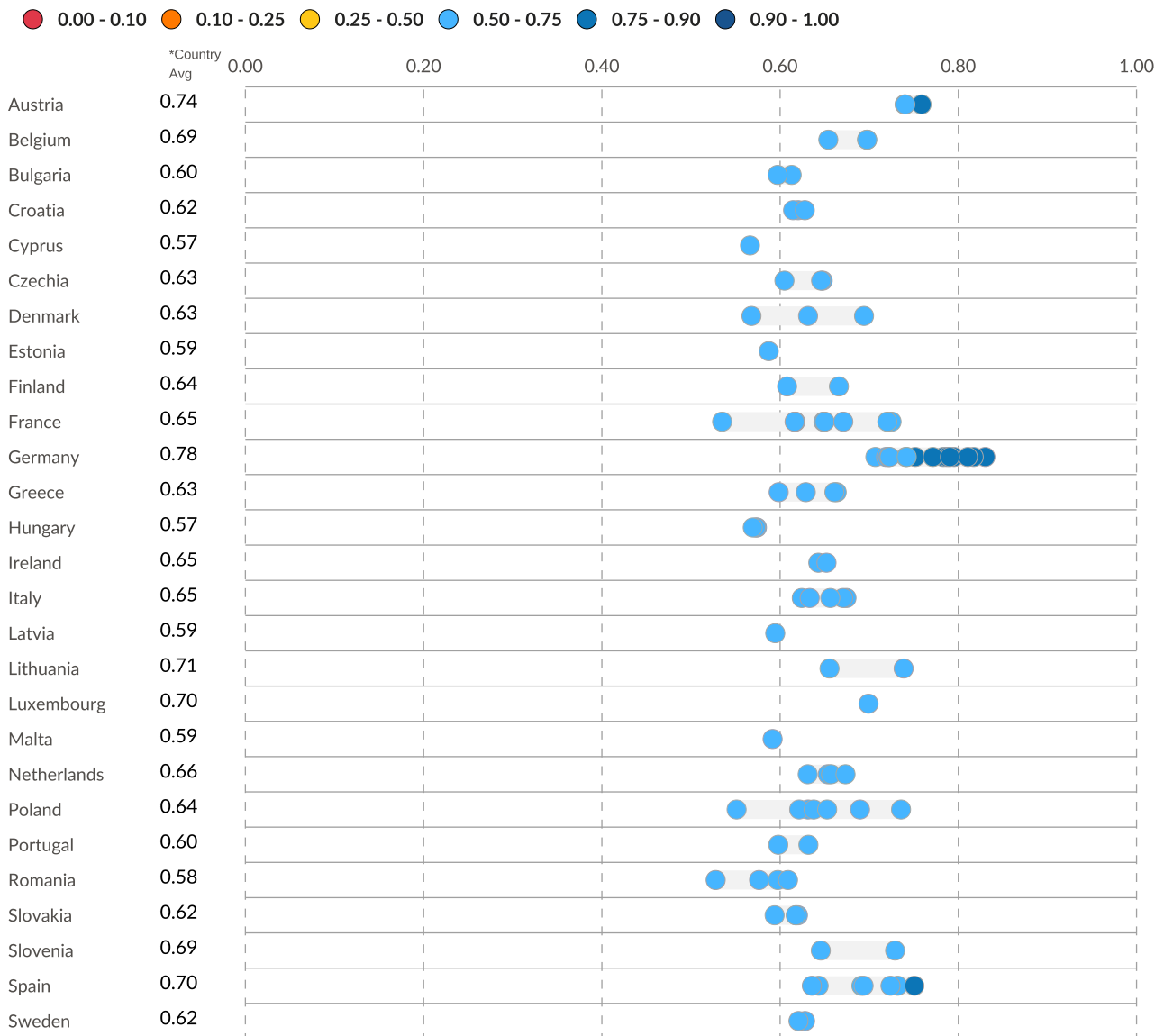


# Access to legal aid and representation in civil disputes

## EXPERT'S SCORECARD

**Figure 4** Access to legal aid and representation in civil disputes

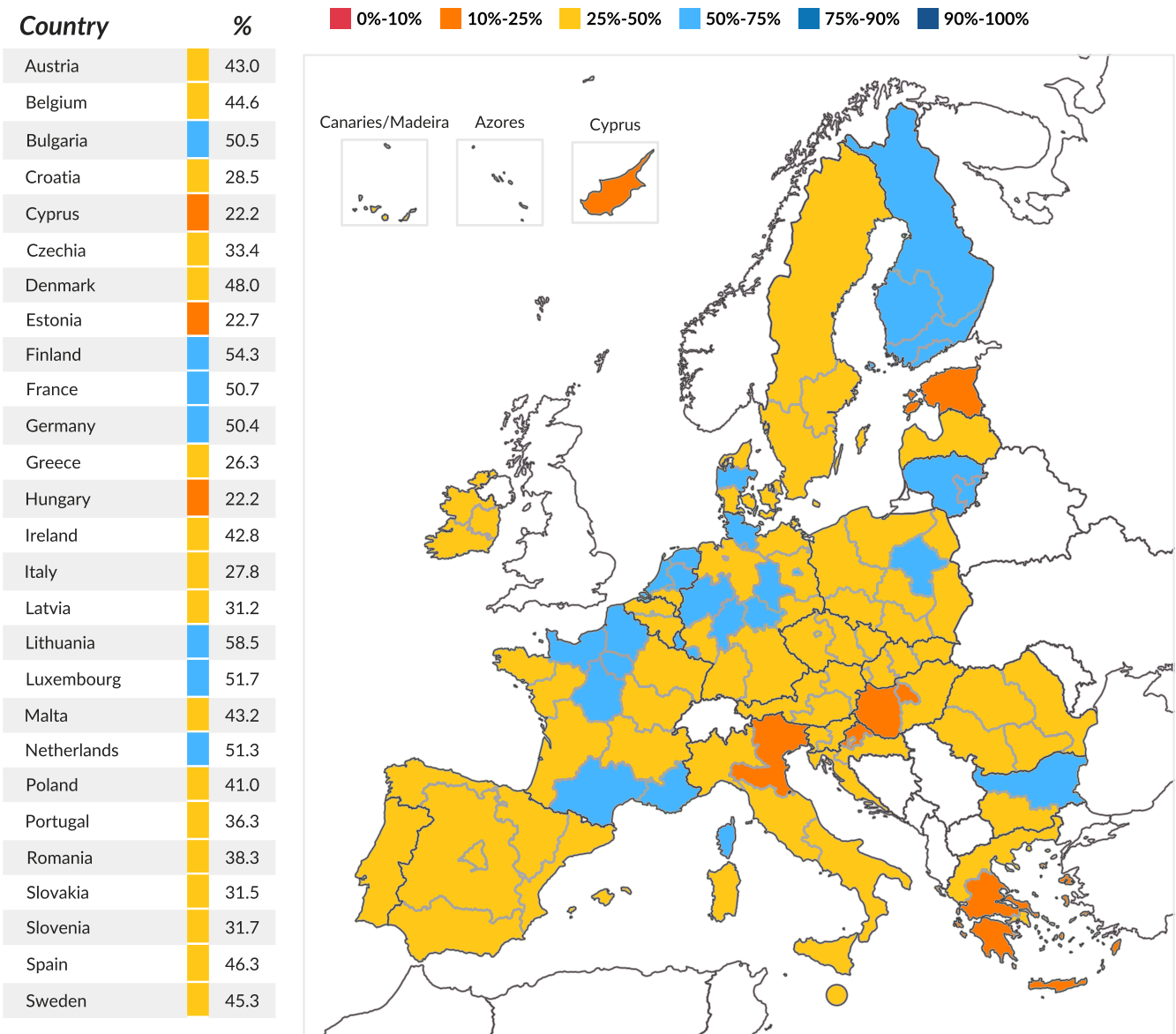
This indicator explores the accessibility and quality of legal aid services in civil disputes as reported by users, including the affordability of legal aid and the availability of pro bono services. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



Data is not available for some regions due to a low number of expert responses.

**Figure 5** Access to affordable legal assistance and representation

Percentage of respondents who agree that people in their country have access to affordable legal assistance and representation when they face a legal problem.



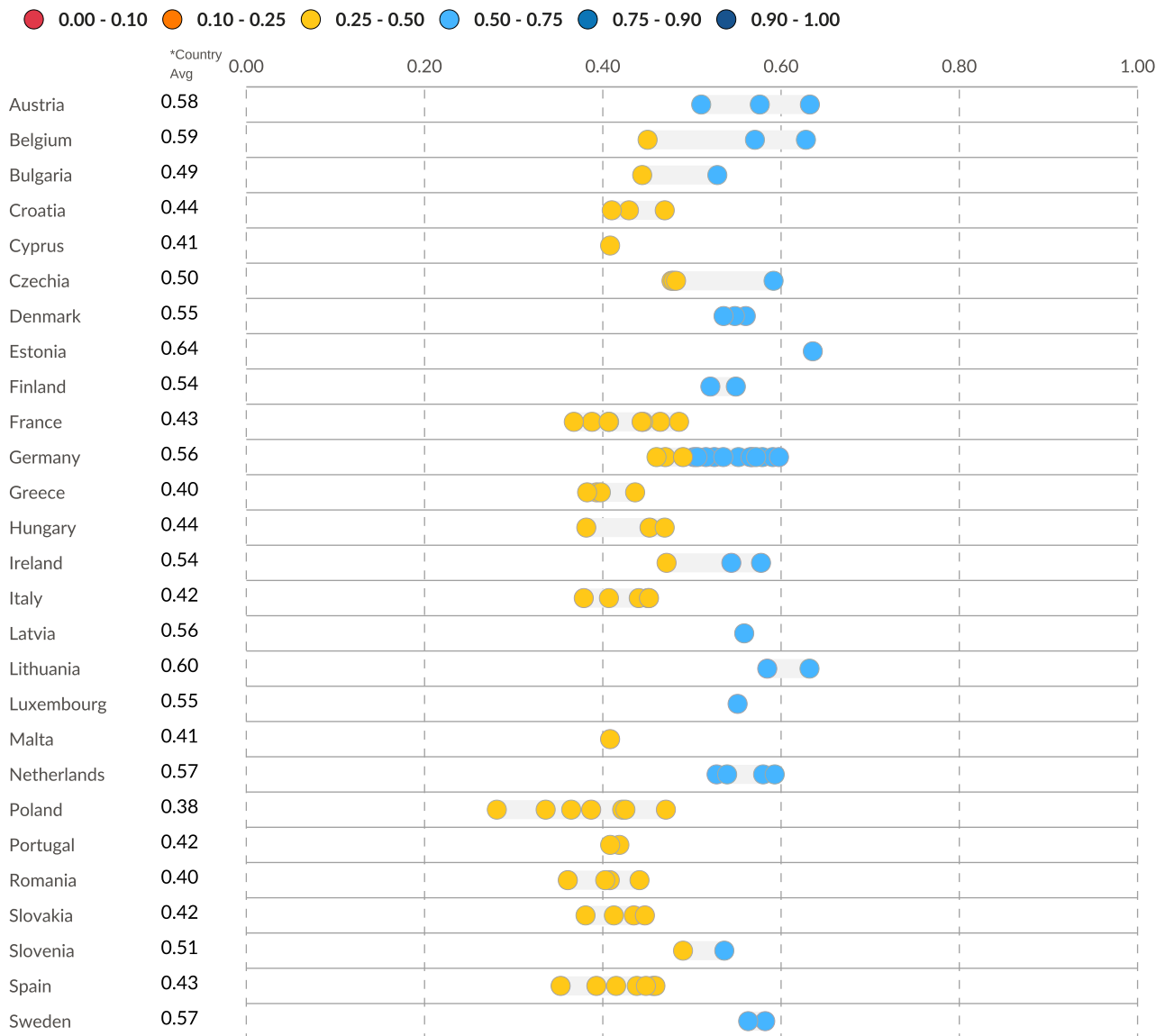


# Accessible, appropriate, and timely dispute resolution

## EXPERT'S SCORECARD

**Figure 6** Accessible, appropriate, and timely dispute resolution

This indicator focuses on the conditions necessary for effective dispute resolution via state-sponsored, formal mechanisms, or alternative dispute resolution mechanisms. It assesses whether these services are available to all people regardless of socioeconomic status, responsive to different types of problems, and not subject to unreasonable delays. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



Data is not available for some regions due to a low number of expert responses.

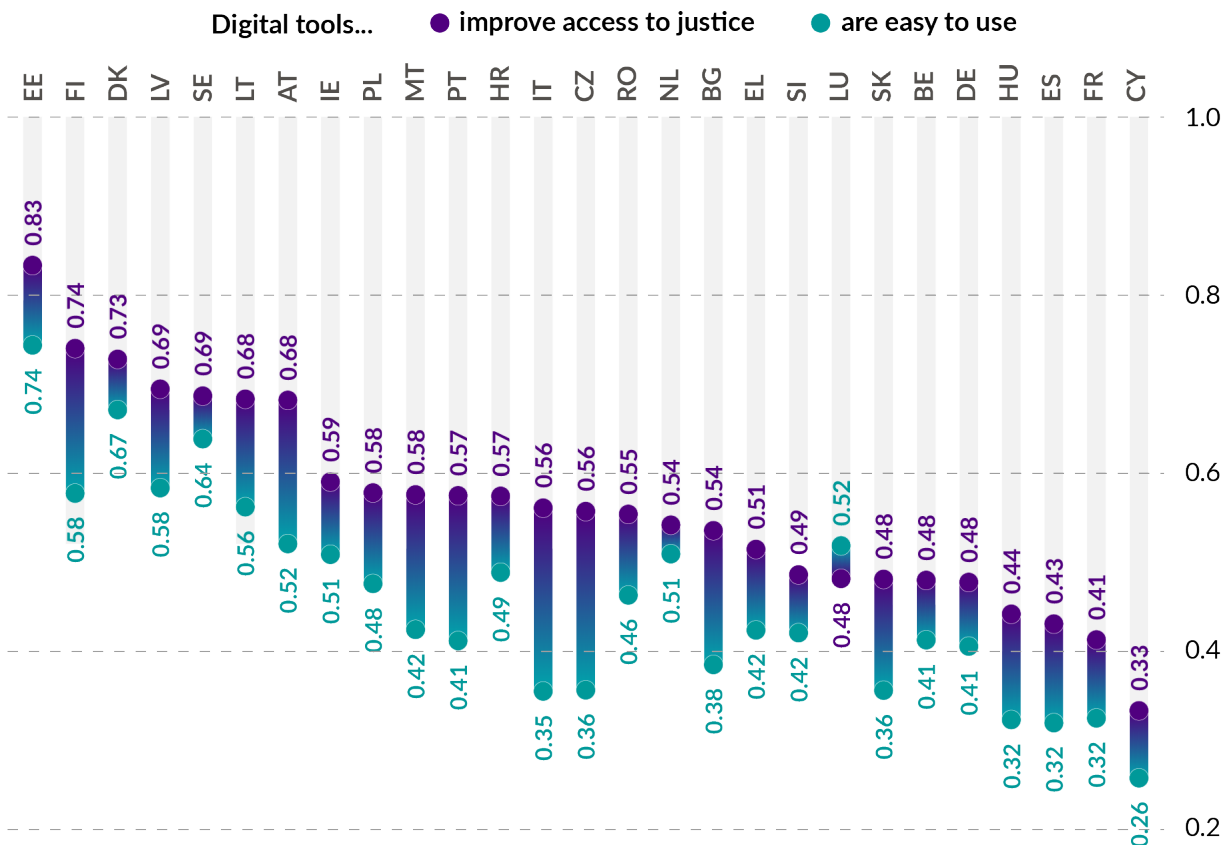
Box 1 Digital justice

Experts' assessments of whether digital tools improve access to civil justice and are easy to use for most people.



While digital tools improve access to civil justice, challenges remain in making them user-friendly for most people. In all EU Member States except Luxembourg, experts' assessments of the usability of digital justice tools are not as positive as their assessments of their impact on access to justice.

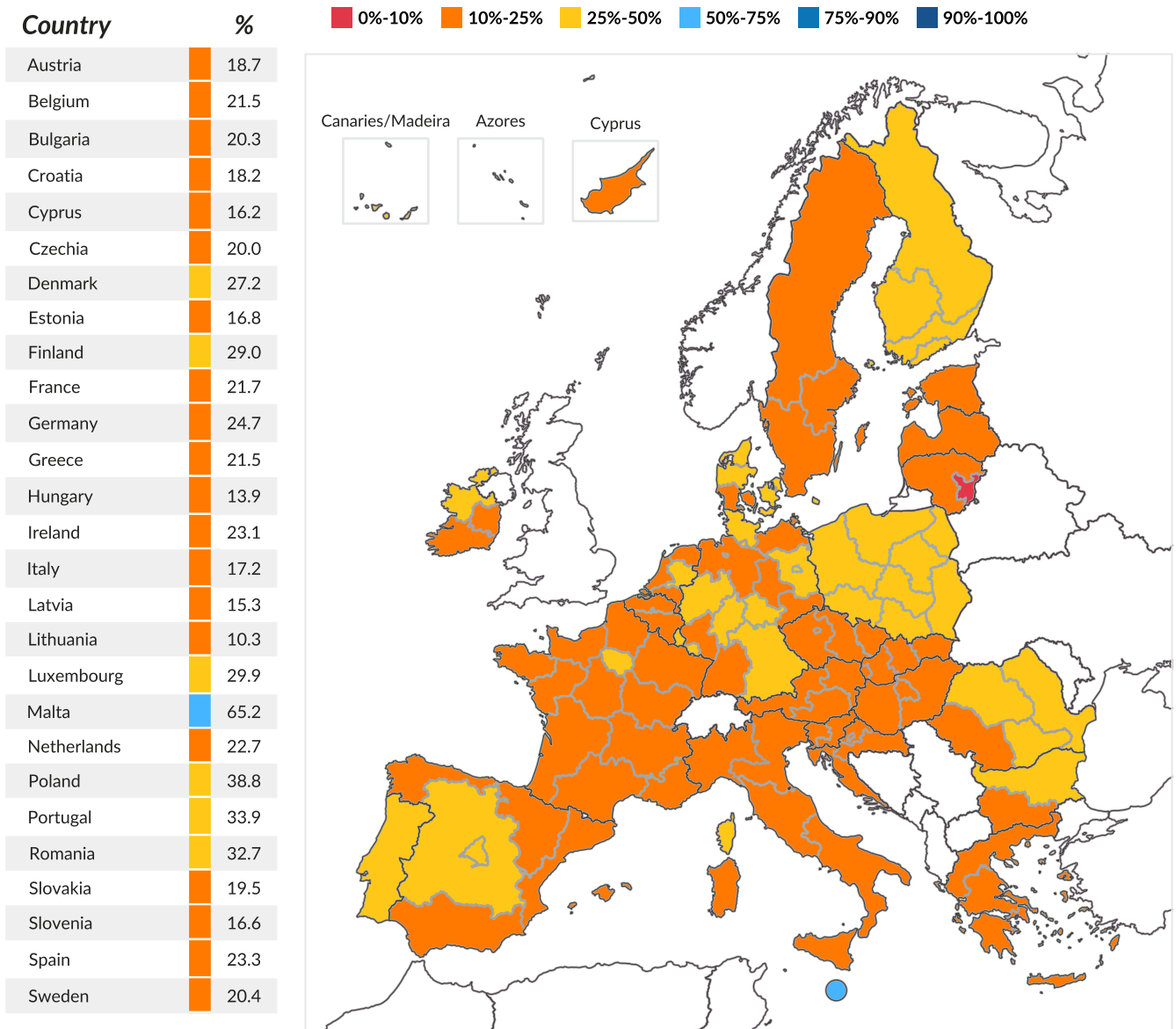
Experts' assessments of whether digital tools improve access to civil justice and are easy to use for most people



Questions on the use of digital tools in the justice system inform different expert scores in this chapter. For this infographic only, the data for those questions is presented separately. Scores range from 0 to 1, where 1 is the highest possible score.

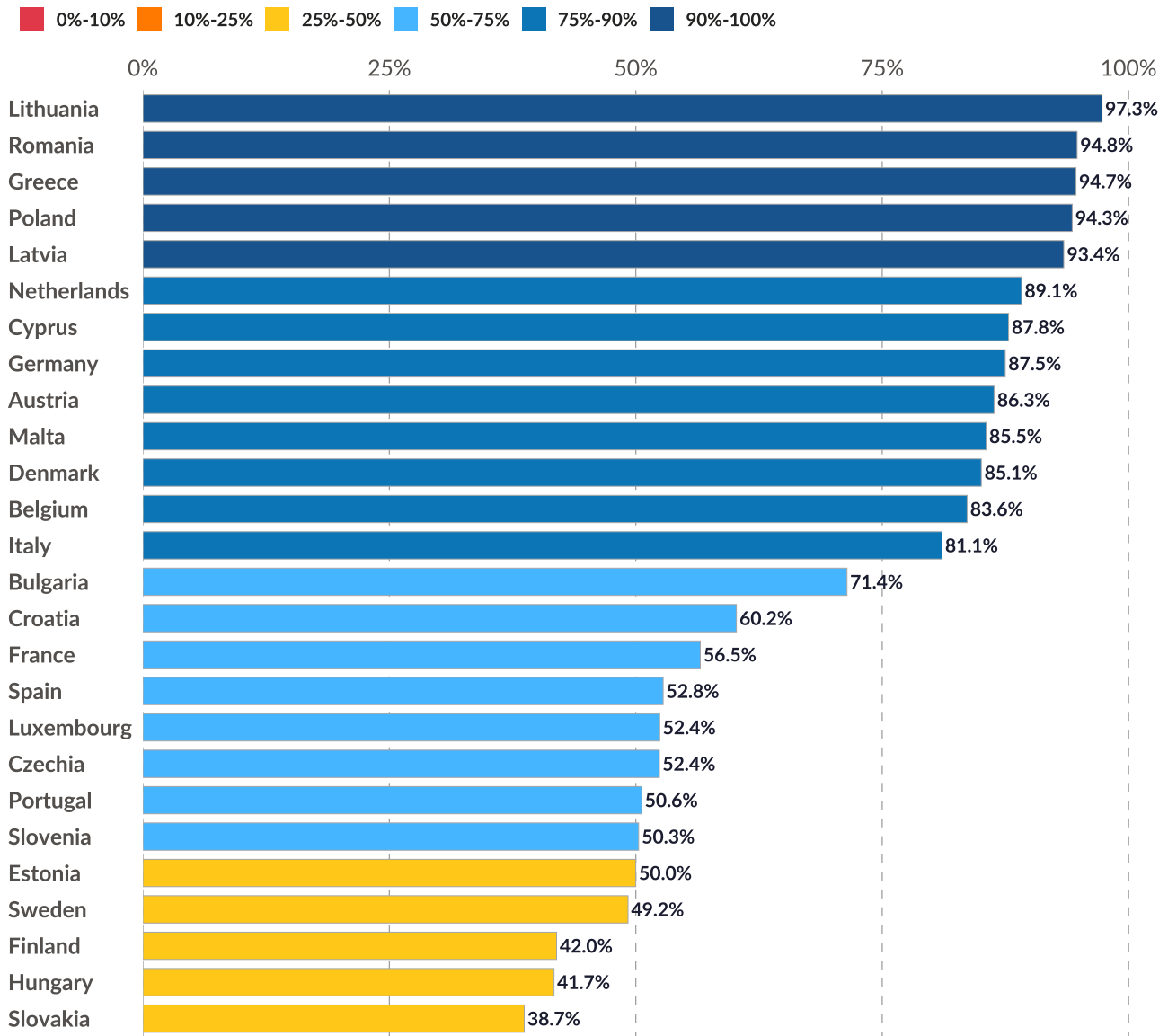
**Figure 7** Affordability of state dispute resolution mechanisms

Percentage of respondents who agree that people in their country can easily meet the costs of turning to a state dispute resolution mechanism (courts, small claims courts, administrative agencies, etc.) when they face a legal problem.



**Figure 8** Experiences of the timeliness of dispute resolution processes

Percentage of respondents whose process concluded in less than a year, out of those who experienced a non-trivial legal problem in the previous two years and whose problem resolution process had concluded.

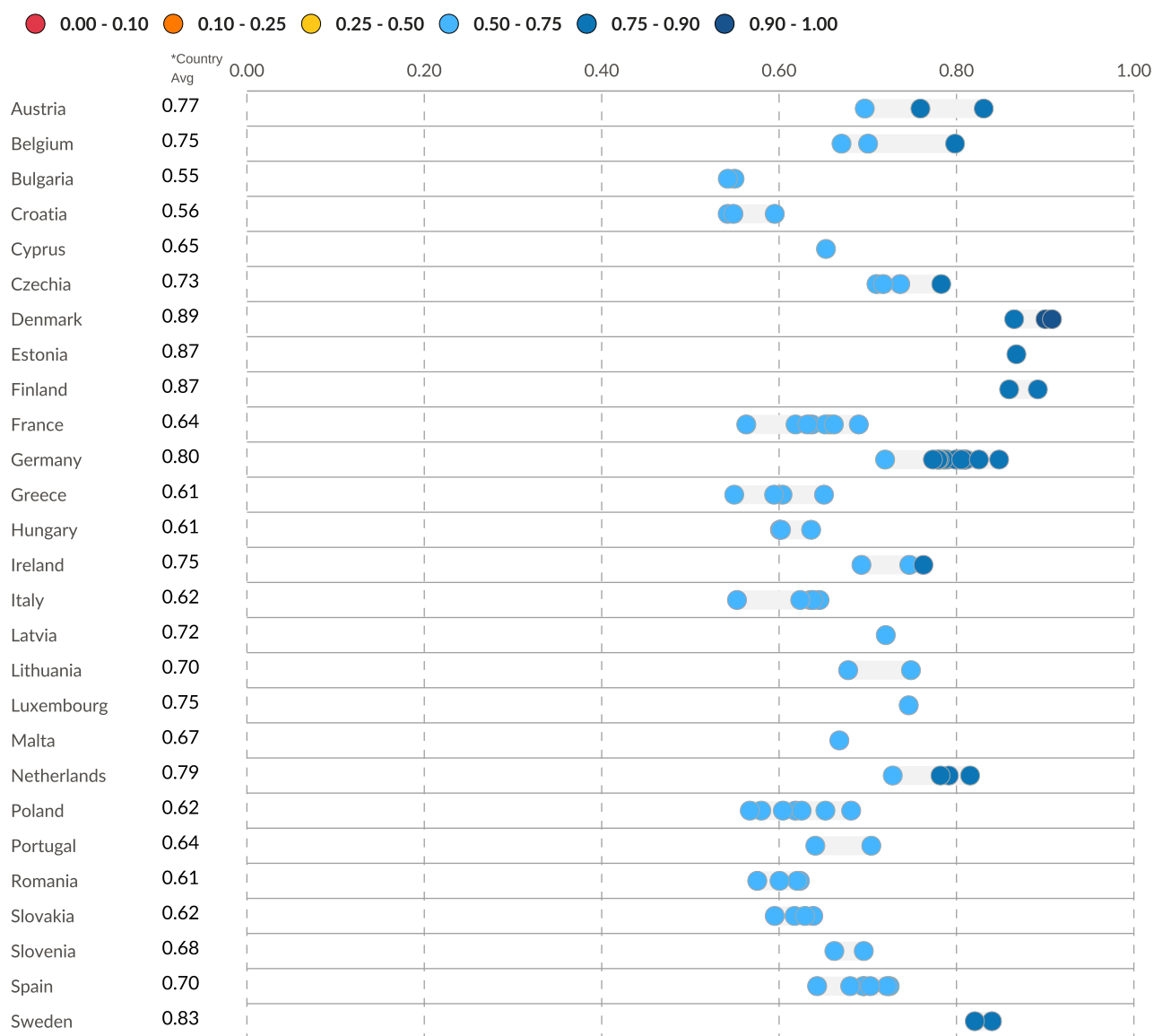


# Impartial and independent dispute resolution

## EXPERT'S SCORECARD

**Figure 9** Impartial and independent dispute resolution

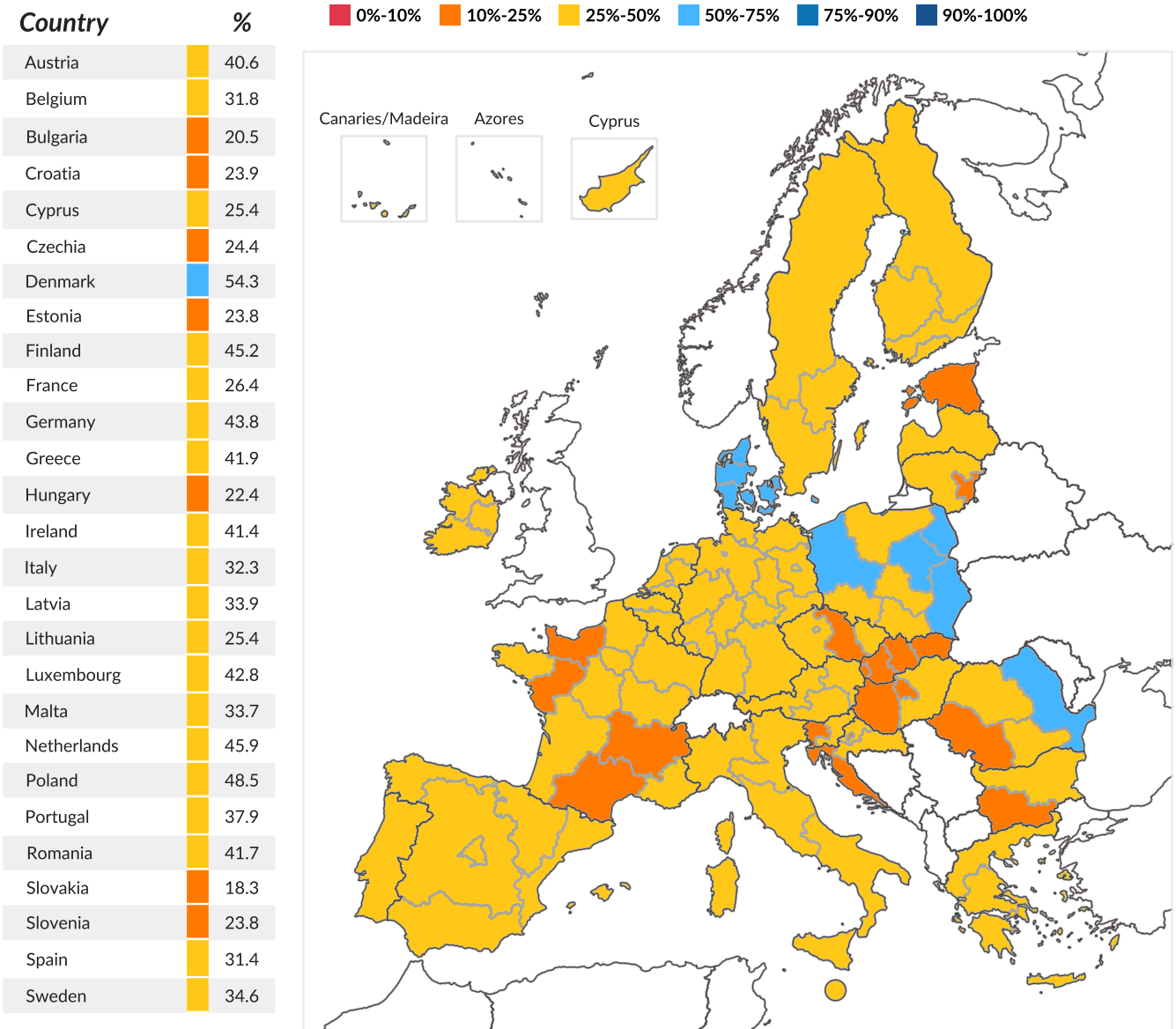
To assess the procedural fairness of dispute resolution in civil matters, this indicator evaluates various components of a trustworthy justice system, including the absence of discrimination or bias in judicial decisions, corruption, and undue political influence in the delivery of justice. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



Data is not available for some regions due to a low number of expert responses.

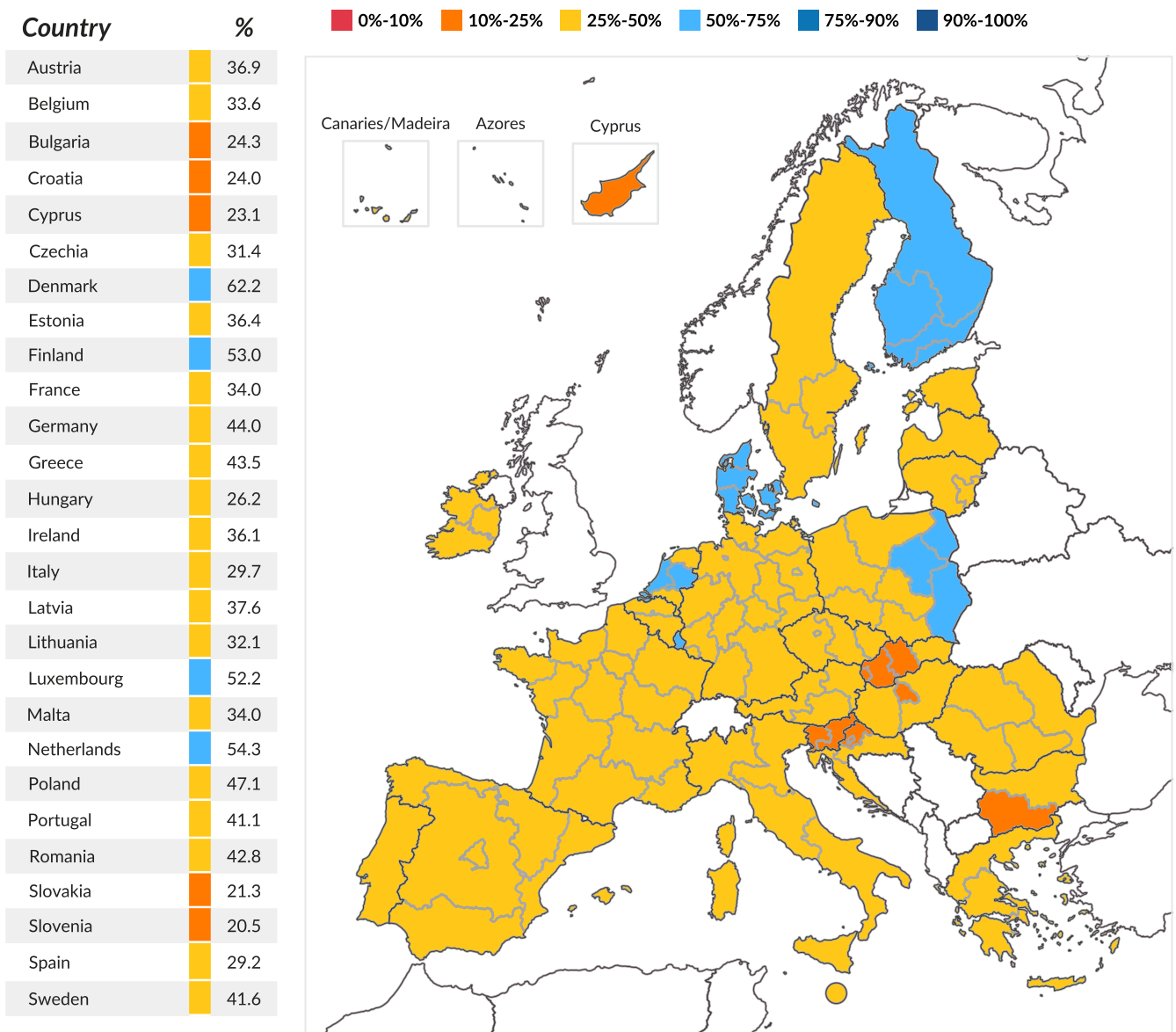
**Figure 10** Fairness in state dispute resolution

Percentage of respondents who agree that state dispute resolution mechanisms in their country (courts, small claims courts, administrative agencies, etc.) produce fair outcomes for each involved party.



**Figure 11** Equality and fair treatment in the civil justice system

Percentage of respondents who agree that all parties are treated equally and fairly within the civil justice system of their country.

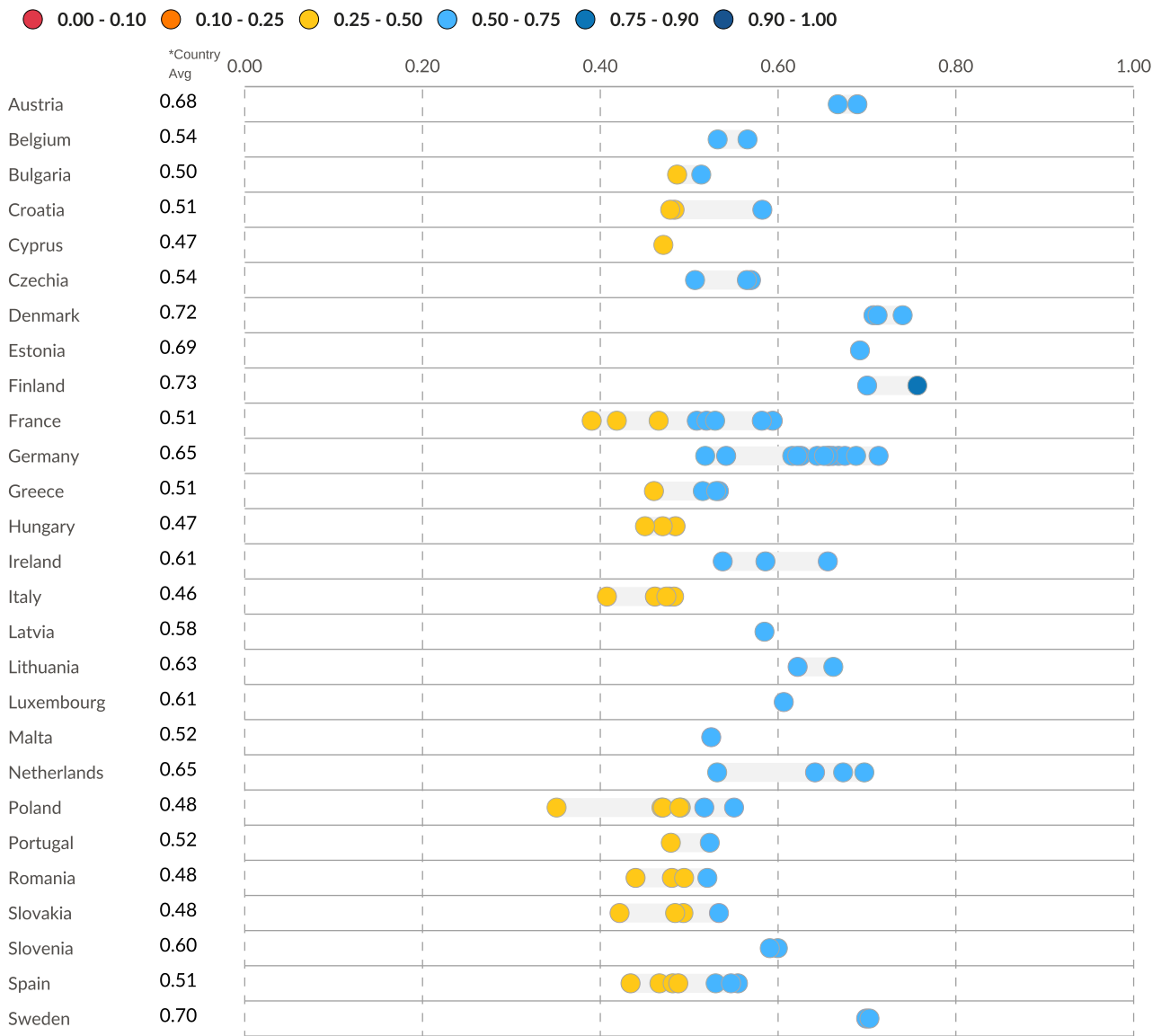


# Effective and outcome-oriented dispute resolution

## EXPERT'S SCORECARD

**Figure 12** Effective and outcome-oriented dispute resolution

This indicator assesses how justice system users perceive the outcomes of their legal proceedings, including the extent to which civil justice processes aim to achieve meaningful and satisfactory outcomes for all parties involved and whether those outcomes are effectively enforced. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.

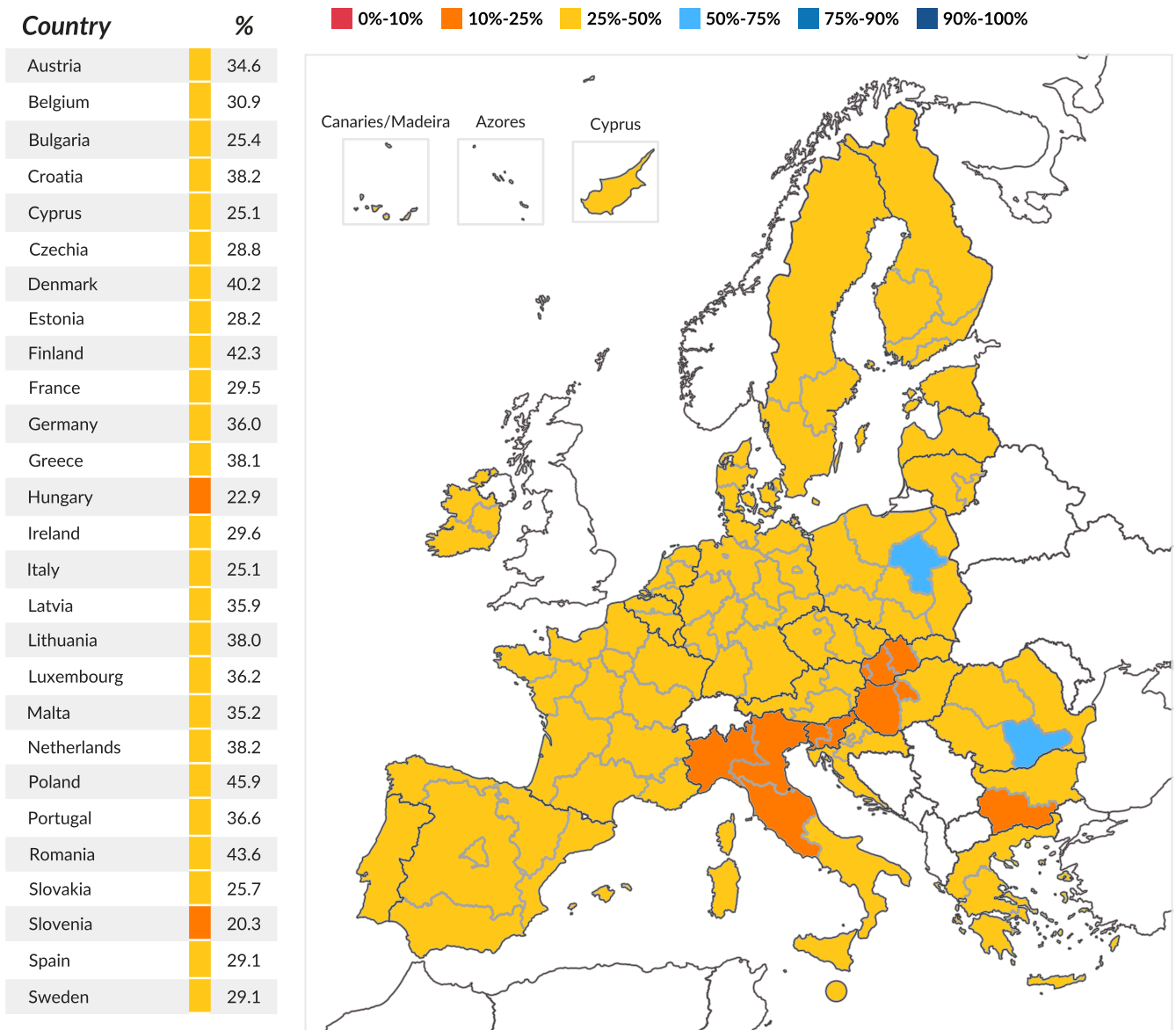


Data is not available for some regions due to a low number of expert responses.



**Figure 13** Enforcement of court decisions in the civil justice system

Percentage of respondents who agree that winning parties can enforce court decisions quickly and effectively in their country.

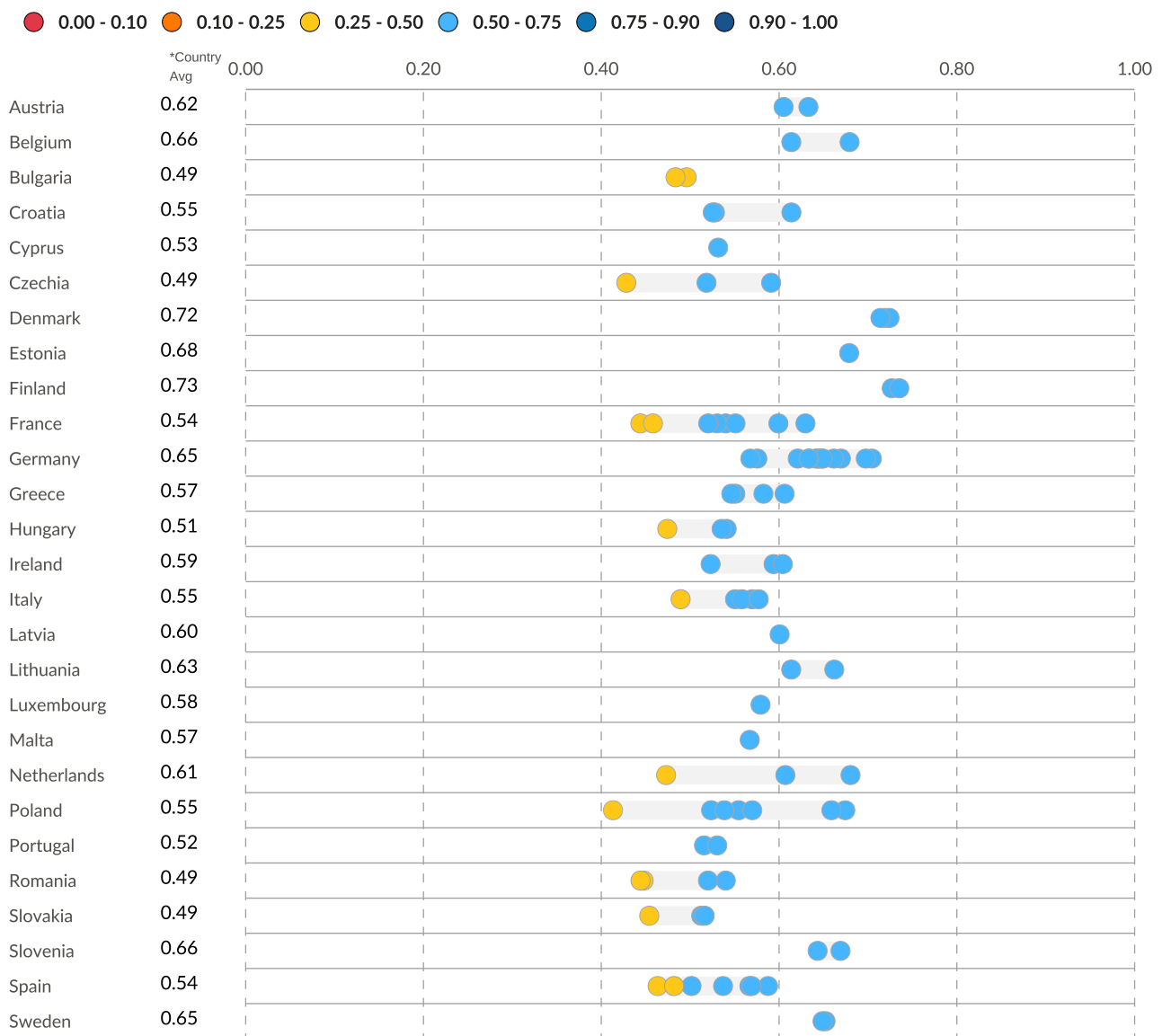


# Alternative dispute resolution mechanisms

## EXPERT'S SCORECARD

**Figure 14** Alternative dispute resolution mechanisms

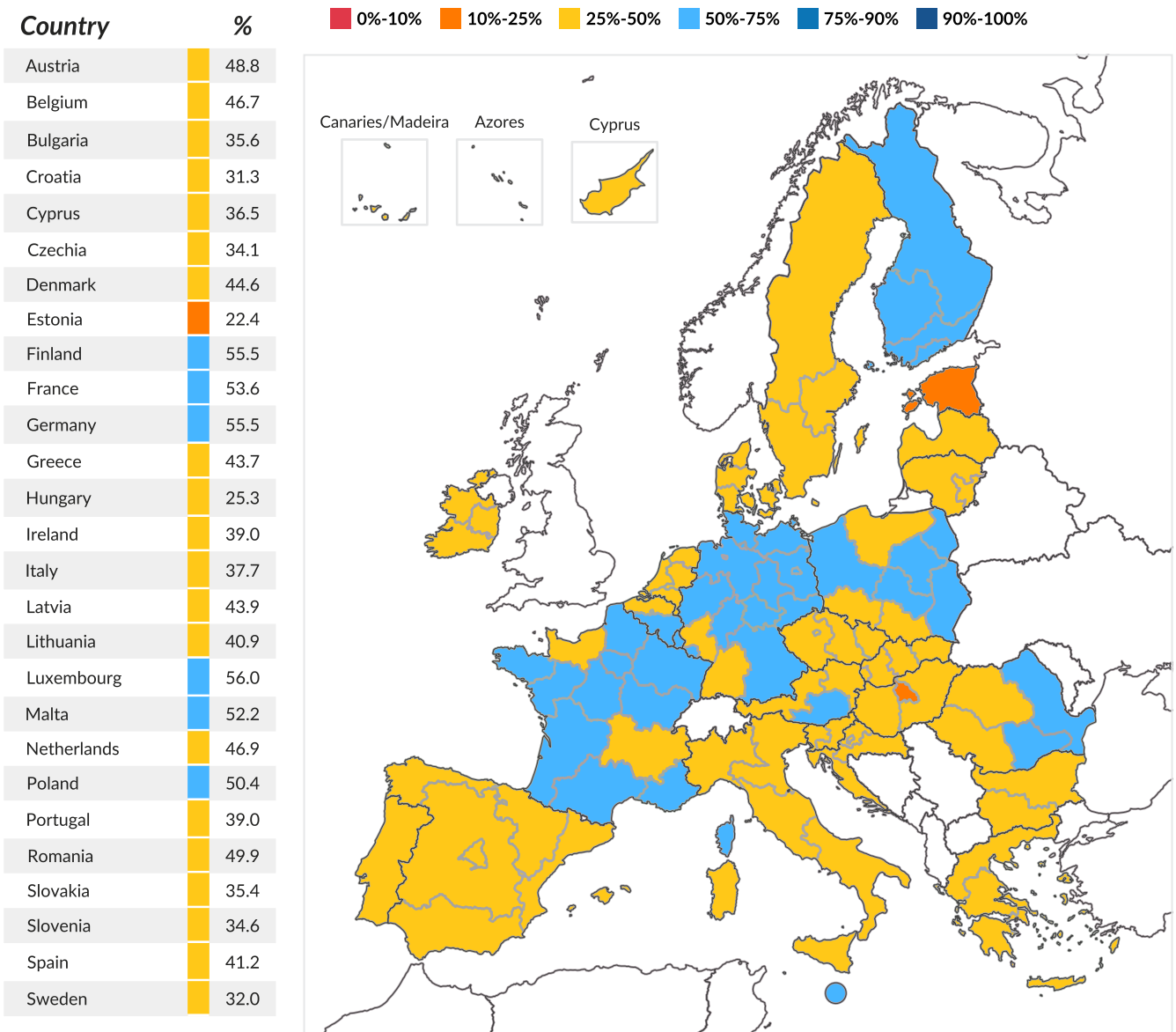
This indicator explores non-formal and abridged dispute resolution methods that exist outside the formal judicial system, such as mediation, conciliation, or arbitration. The following category assesses the accessibility, fairness, and effectiveness of alternative dispute mechanisms in solving people's legal problems. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



Data is not available for some regions due to a low number of expert responses.

**Figure 15** Access to alternative justice mechanisms

Percentage of respondents who agree that people in their country can easily turn to alternative justice mechanisms (mediation, arbitration, restorative justice, etc.) when they face a legal problem.

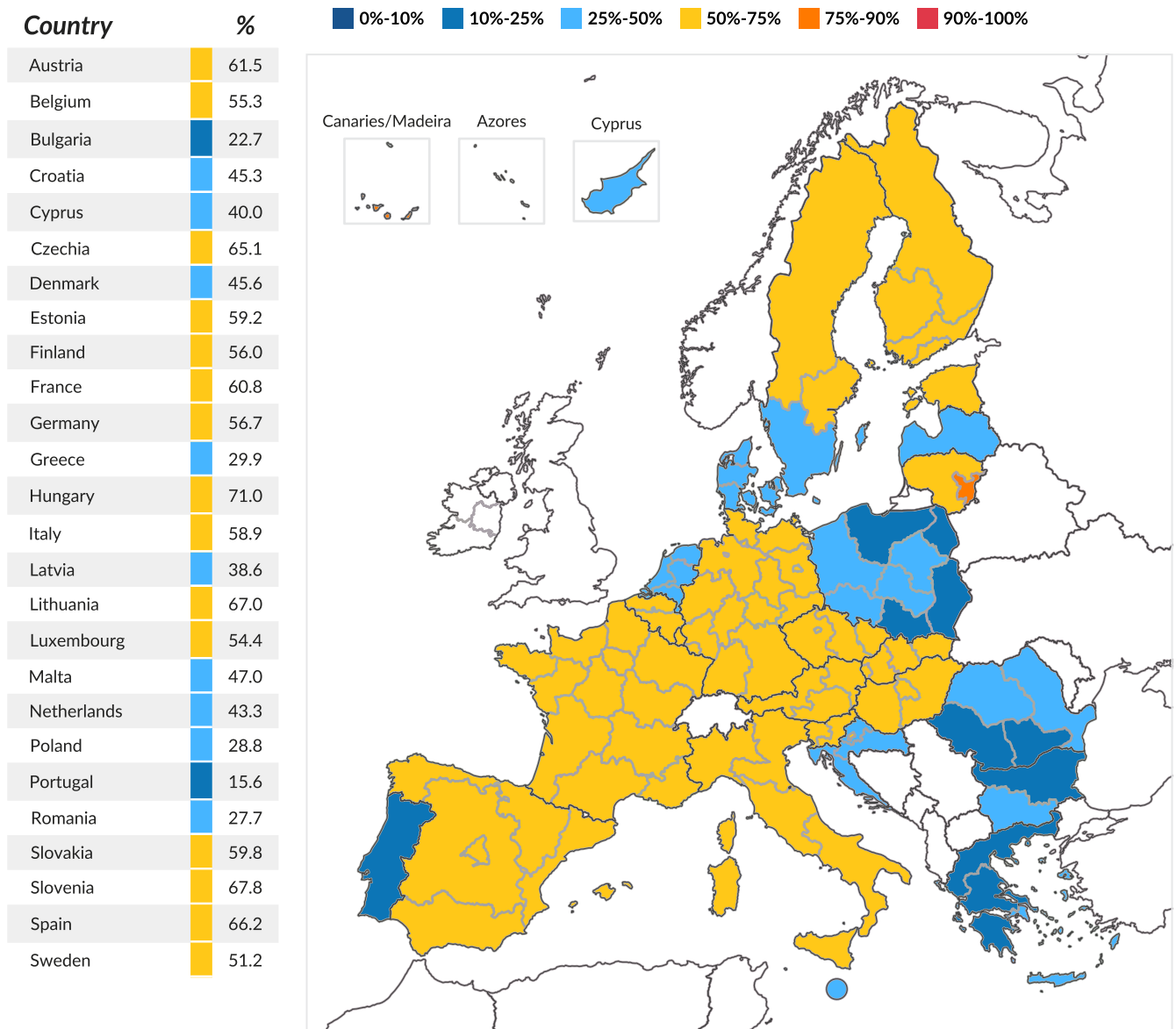


# WJP Global Legal Needs Survey module

## PEOPLE'S VOICES

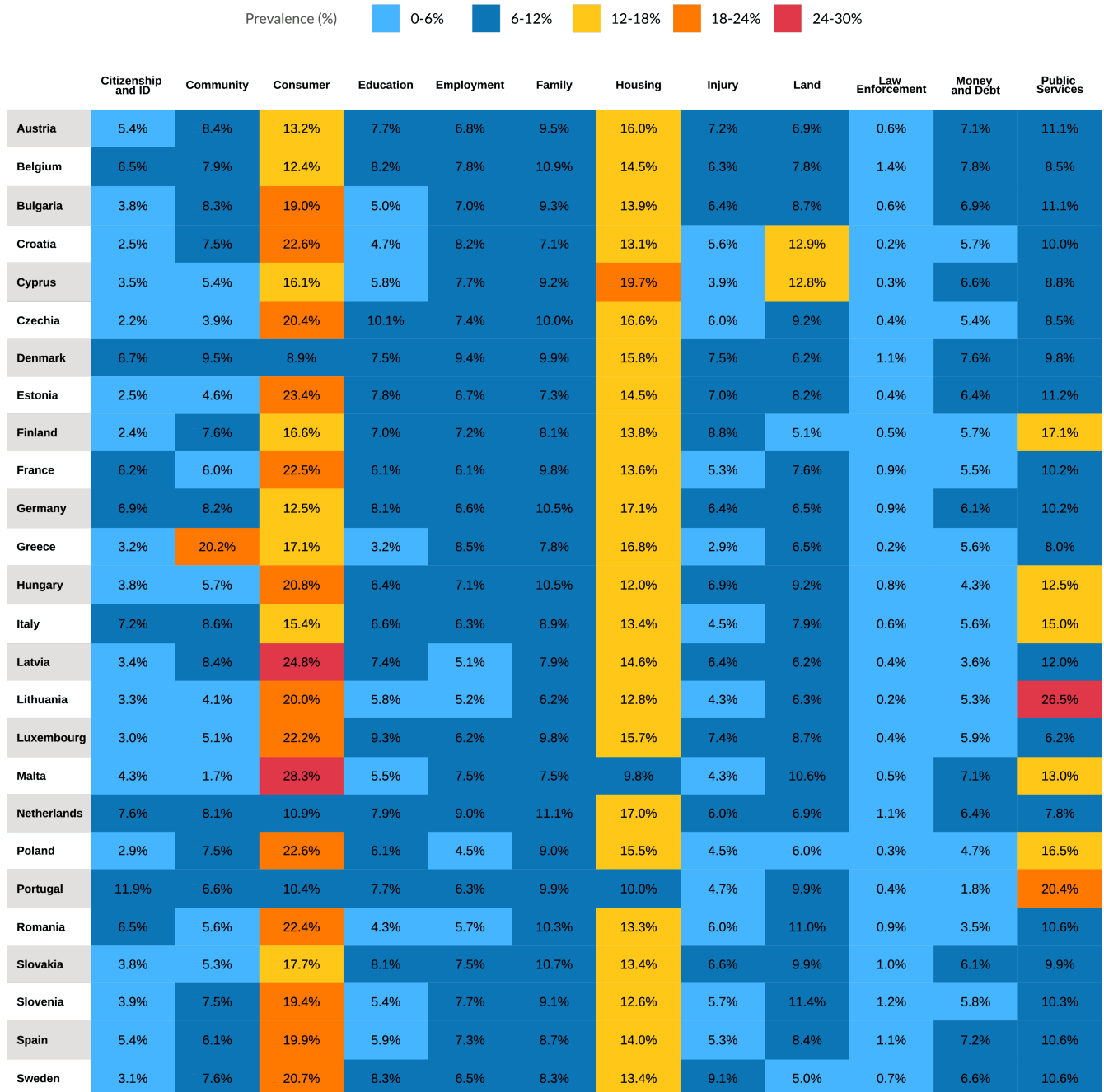
**Figure 16** Prevalence of non-trivial legal problems

Percentage of respondents who experienced at least one non-trivial problem in the previous two years, meaning a problem of self-reported seriousness of 4 or more in a scale of 0 to 10.



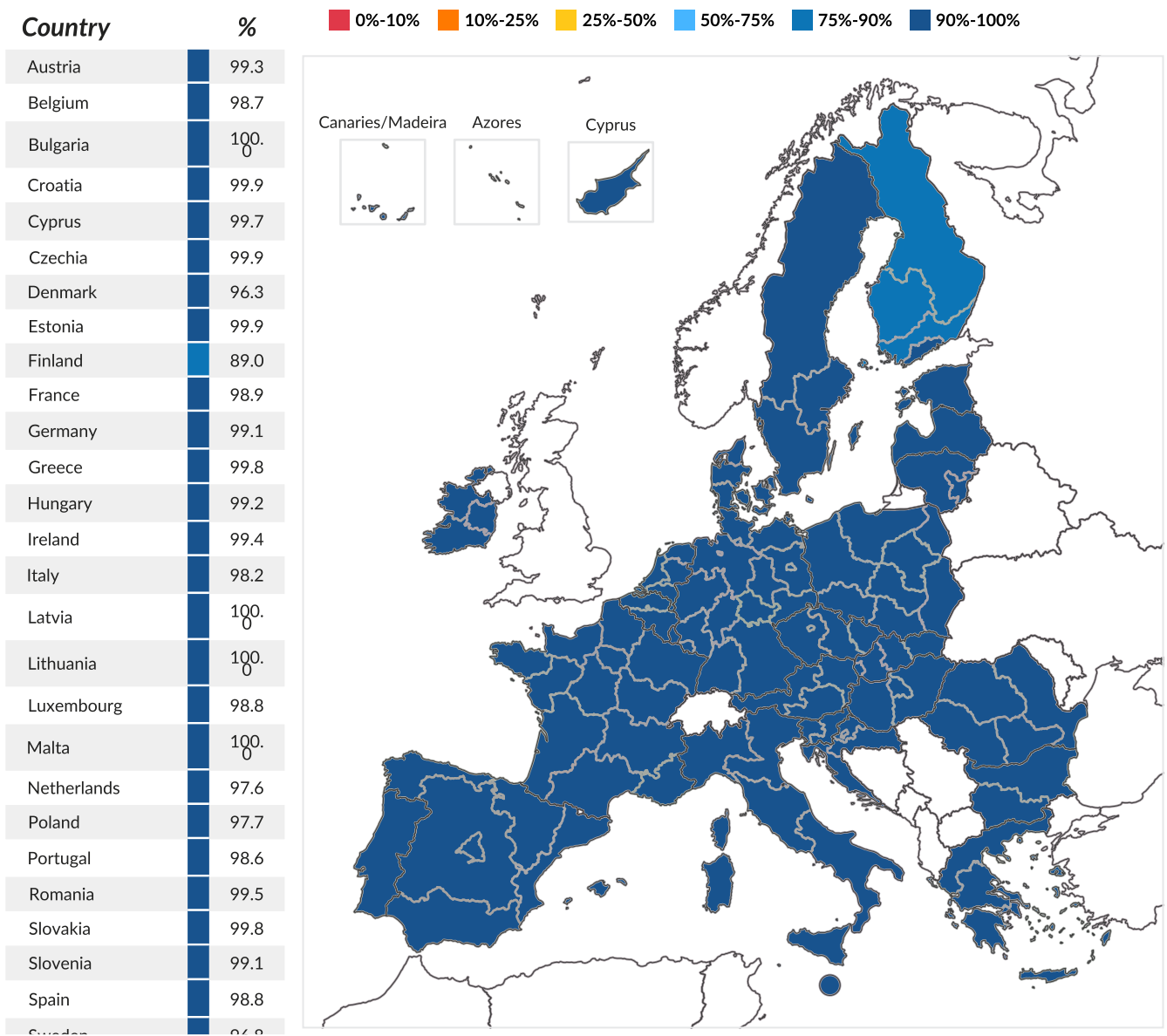
**Figure 17** Prevalence of non-trivial legal problems by category

Percentage of respondents who experienced at least one non-trivial legal problem in the previous two years by problem category.



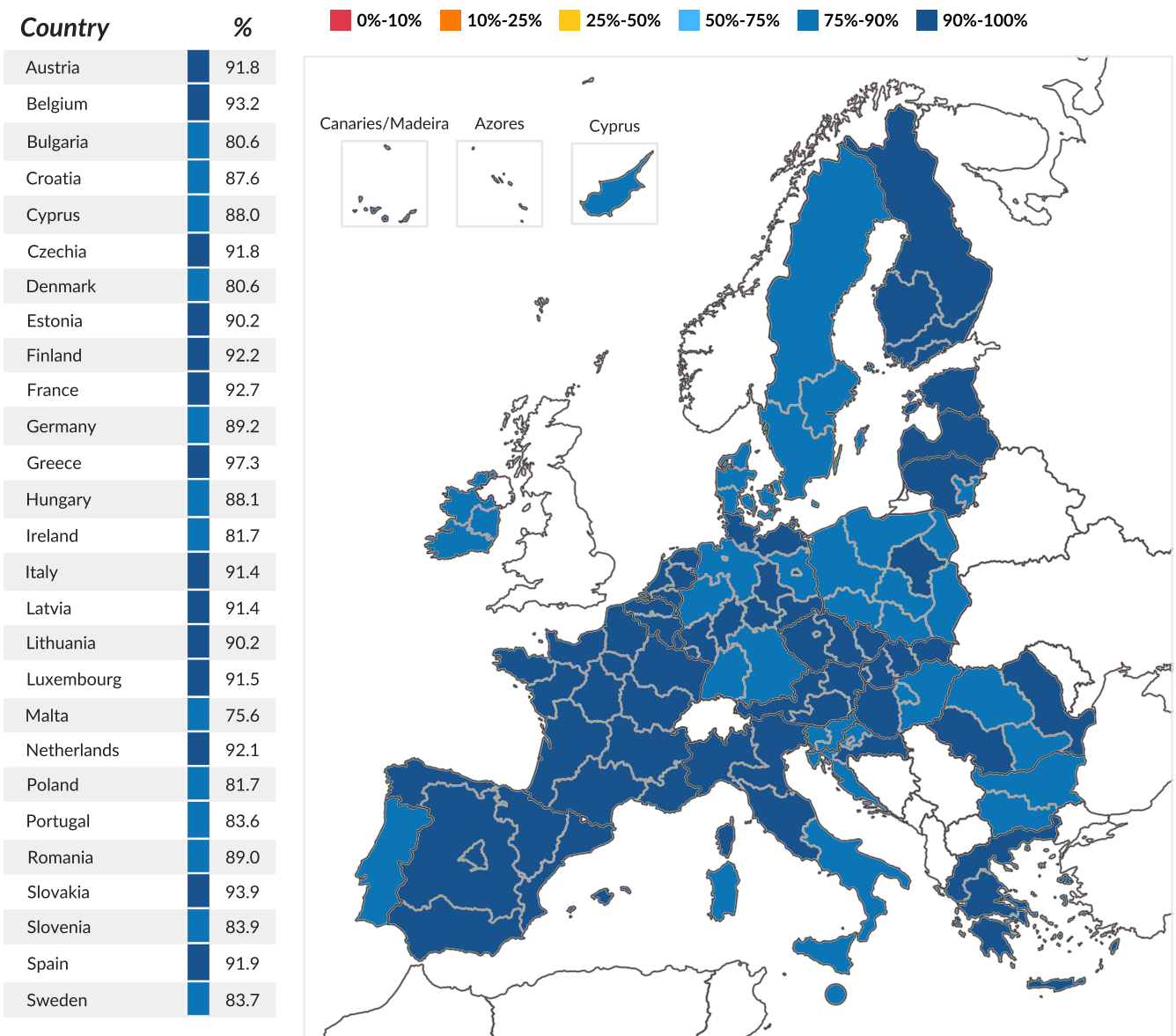
**Figure 18** Legal vulnerability: official proof of identity

Percentage of respondents who report having an official proof of identity.



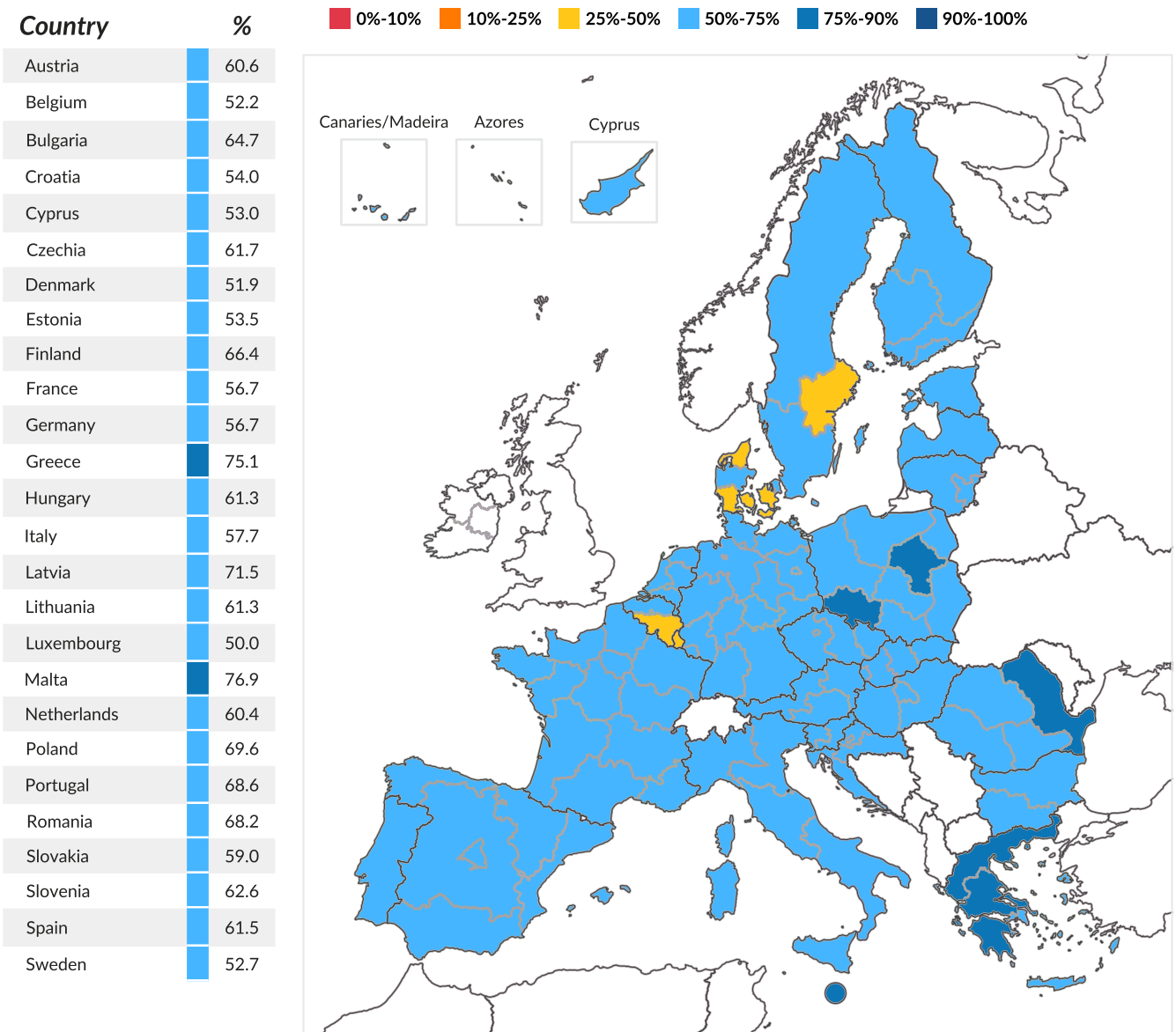
**Figure 19** Legal vulnerability: official proof of housing or land tenure

Percentage of respondents who report having an official proof of housing or land tenure.



**Figure 20** Experiences of accessing appropriate information and advice

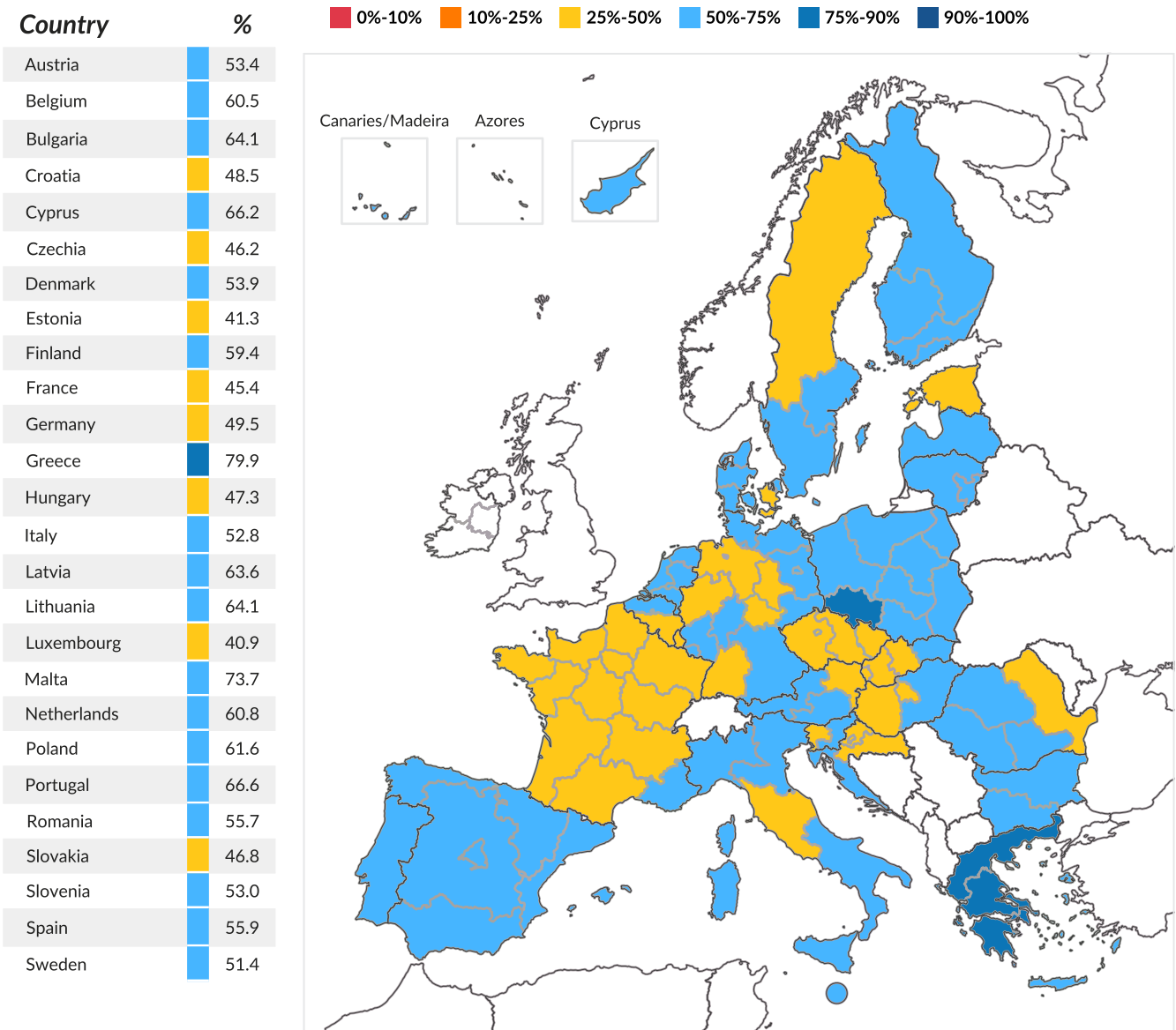
Percentage of respondents who had access to good information and advice out of those who experienced a non-trivial problem in the previous two years.





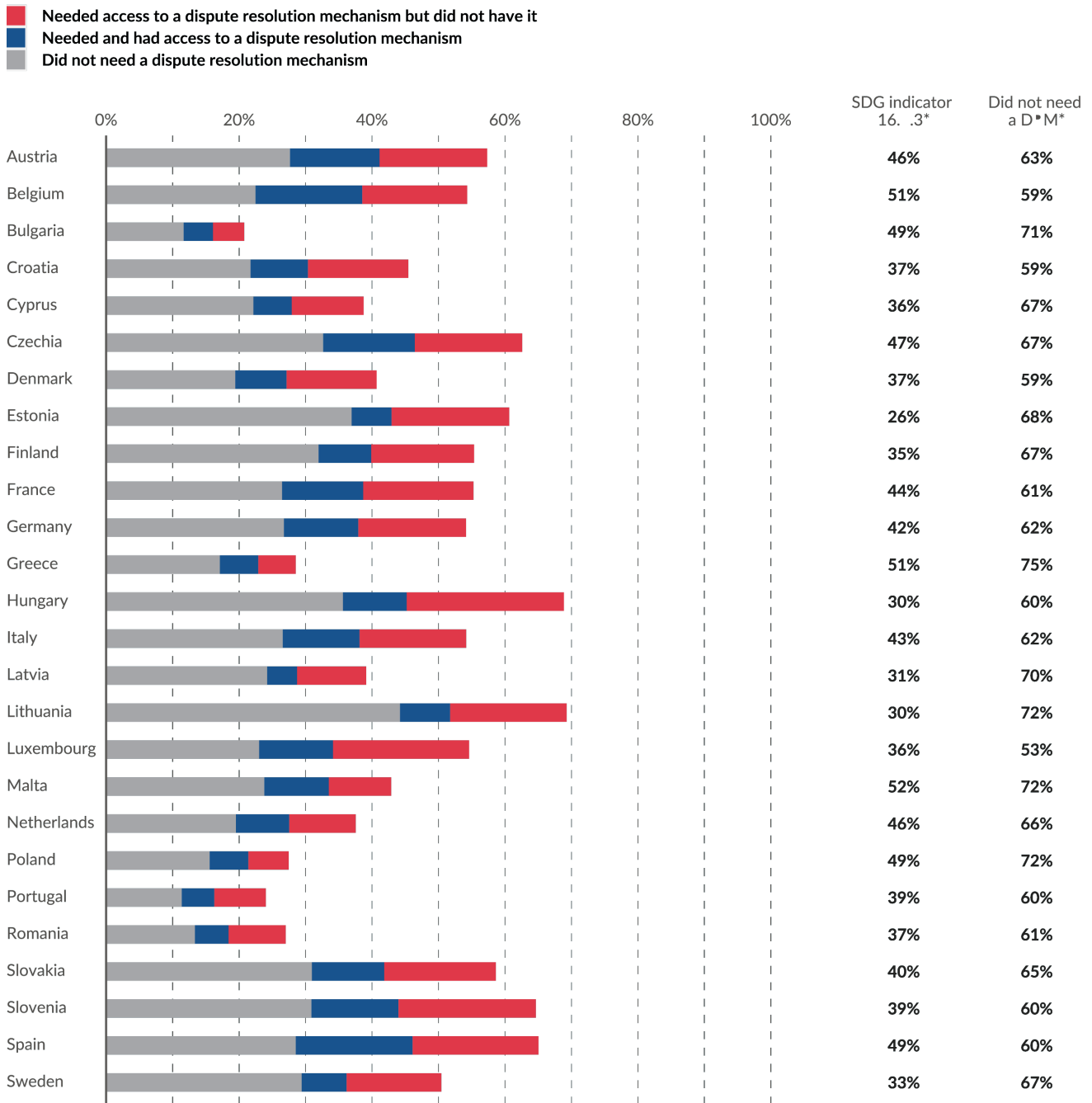
**Figure 21** Experiences of accessing appropriate assistance and representation

Percentage of respondents who had access to adequate assistance and representation out of those who experienced a non-trivial legal problem in the previous two years. Adequate assistance and representation include services obtained from any of the following entities: a lawyer, a professional advisor, an advice service, a government legal aid office, a court or government body, the police, a health or welfare professional, a trade union or employer, a civil society organization, or a charity.



**Figure 22** Experiences of accessing a dispute resolution mechanism

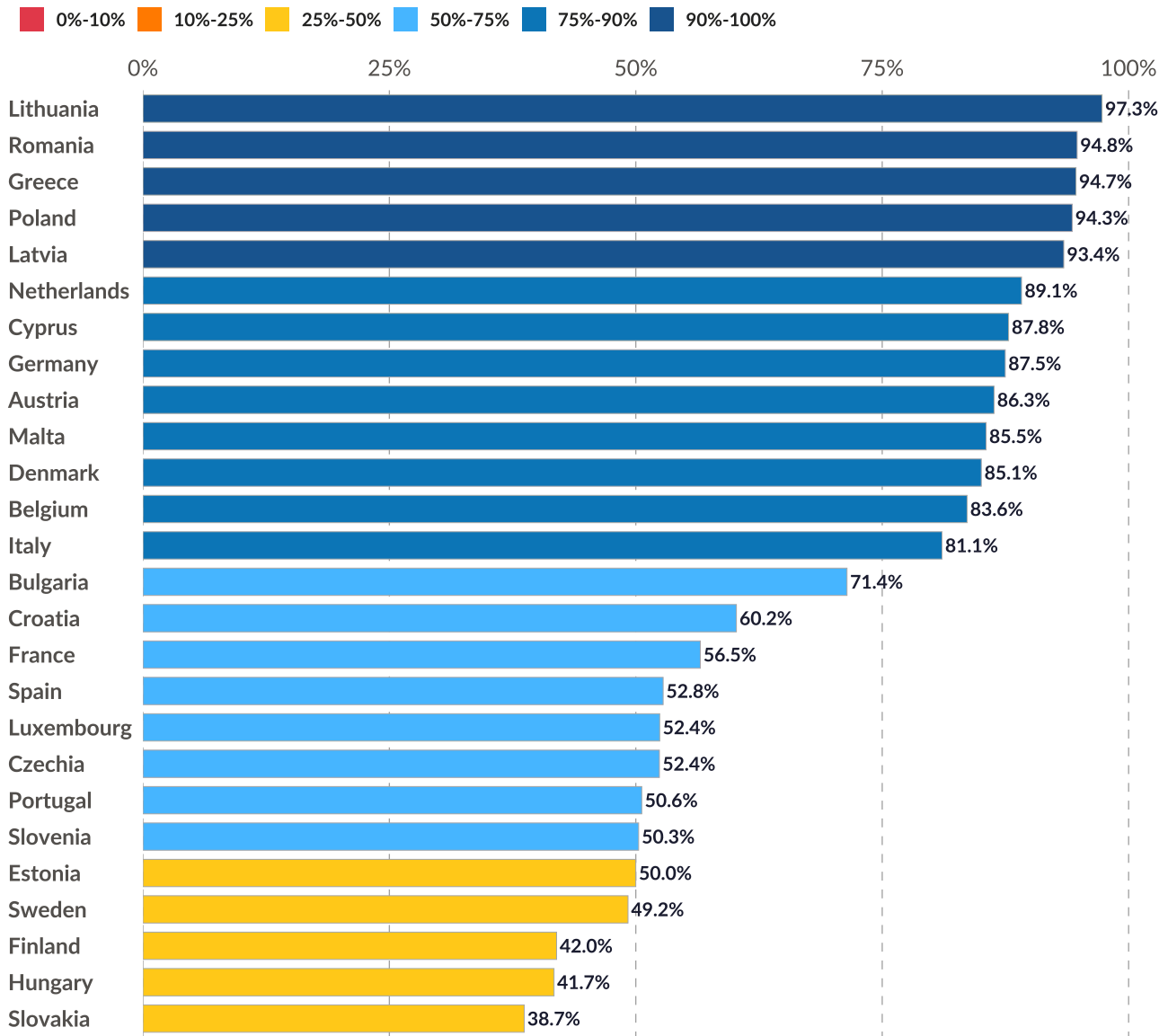
Percentage of respondents who had access to a dispute resolution mechanism out of those who experienced a non-trivial legal problem in the previous two years and needed access.



Sustainable Development Goal indicator 16.3.3 measures the proportion of the population who that has experienced a dispute in the past two years and had access to a formal or informal dispute resolution mechanism. Based on data from the WJP Global Legal Needs Survey module of the general population survey, WJP estimates the proportion of people who, directly or with the help of someone else, had access to a court or any other third party to adjudicate, mediate, or intervene to help resolve their legal problem, out of those who had a legal problem and needed access to this type of service.

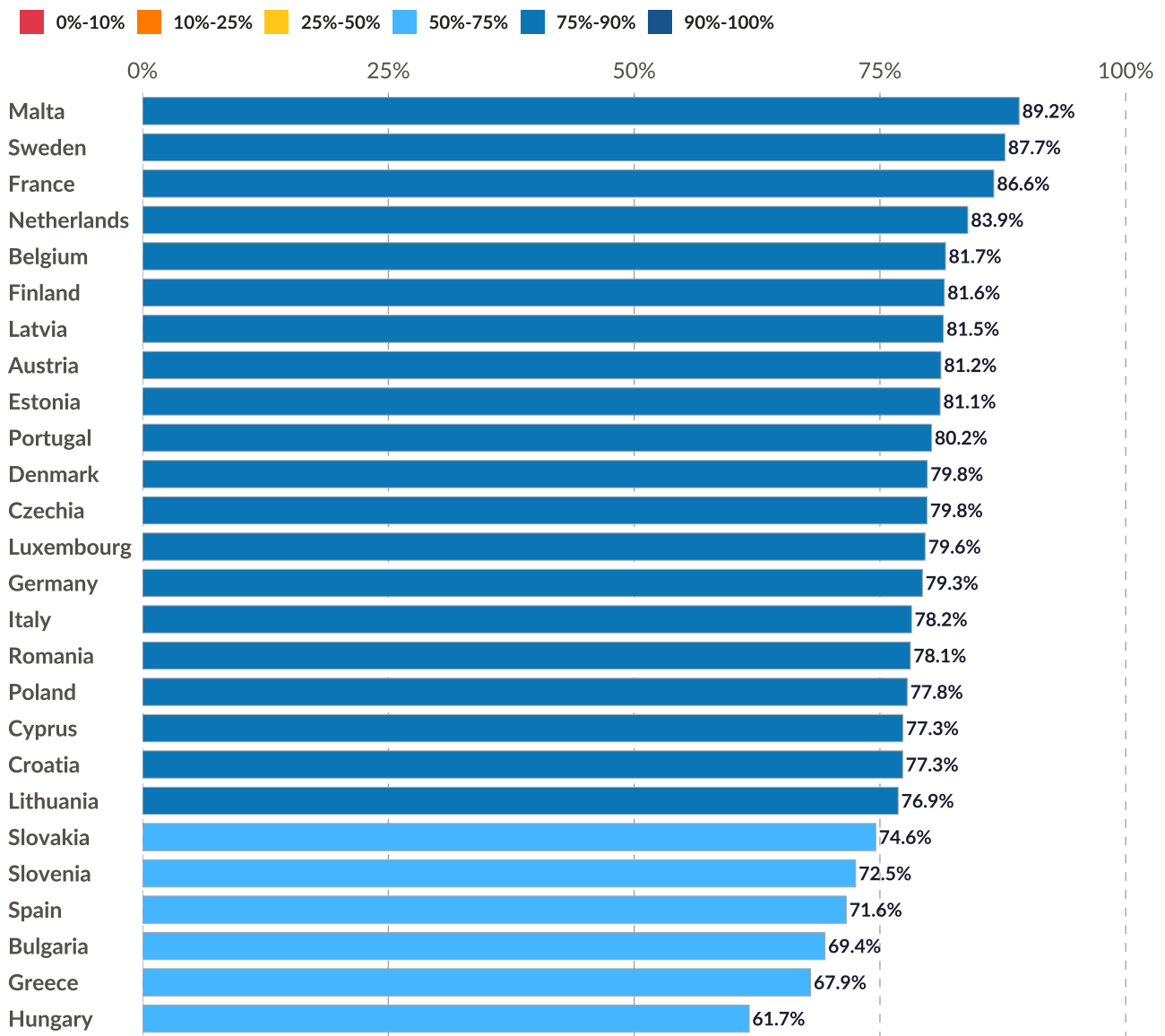
**Figure 23** Experiences of the timeliness of dispute resolution processes

Percentage of respondents whose process concluded in less than a year, out of those who experienced a non-trivial legal problem in the previous two years and whose problem resolution process had concluded.



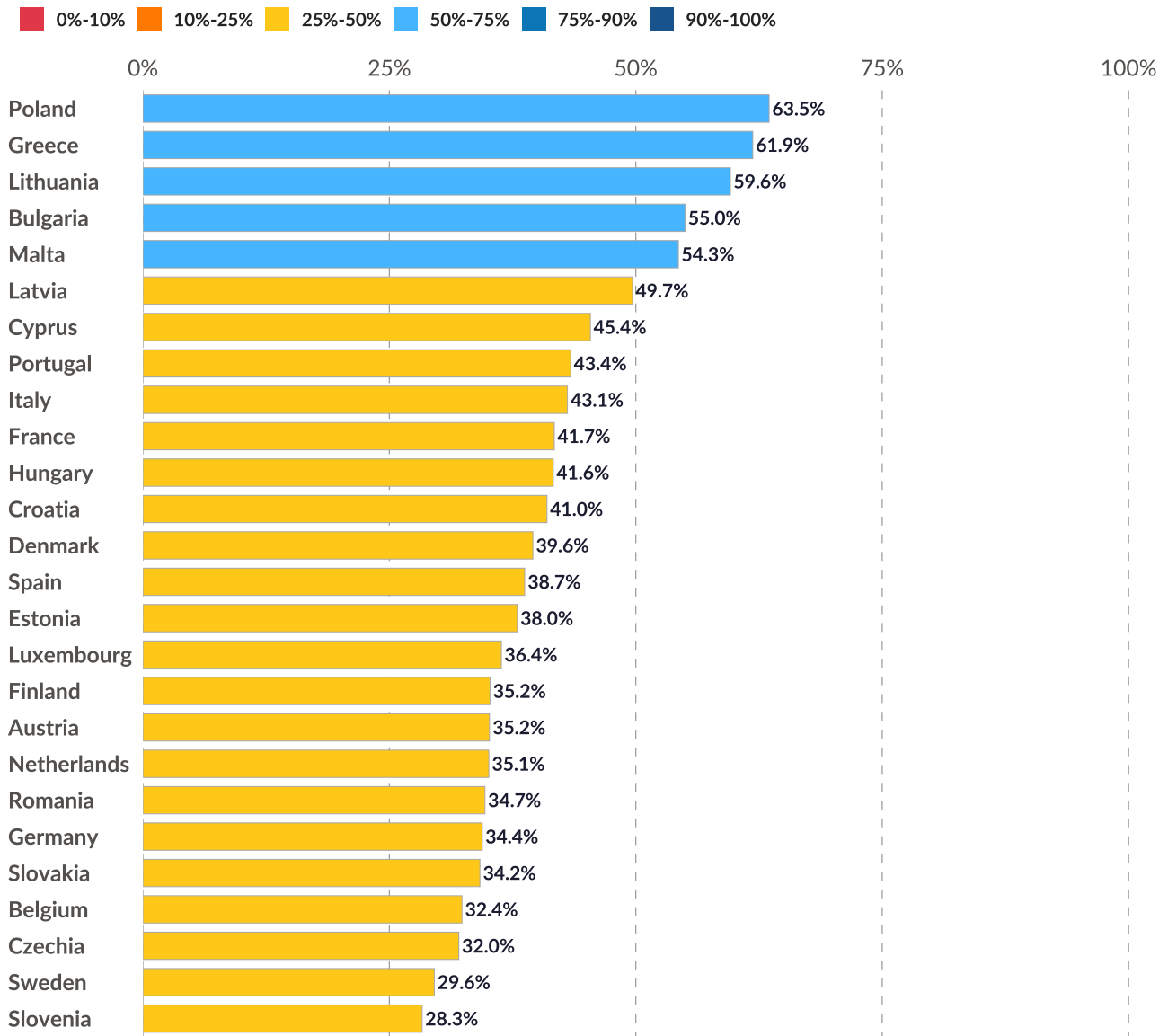
**Figure 24** Experiences of the costliness of dispute resolution processes

Percentage of respondents who did not incur costs to solve their problem, or did and could afford them, out of those who experienced a non-trivial legal problem in the previous two years and whose problem resolution process had concluded.



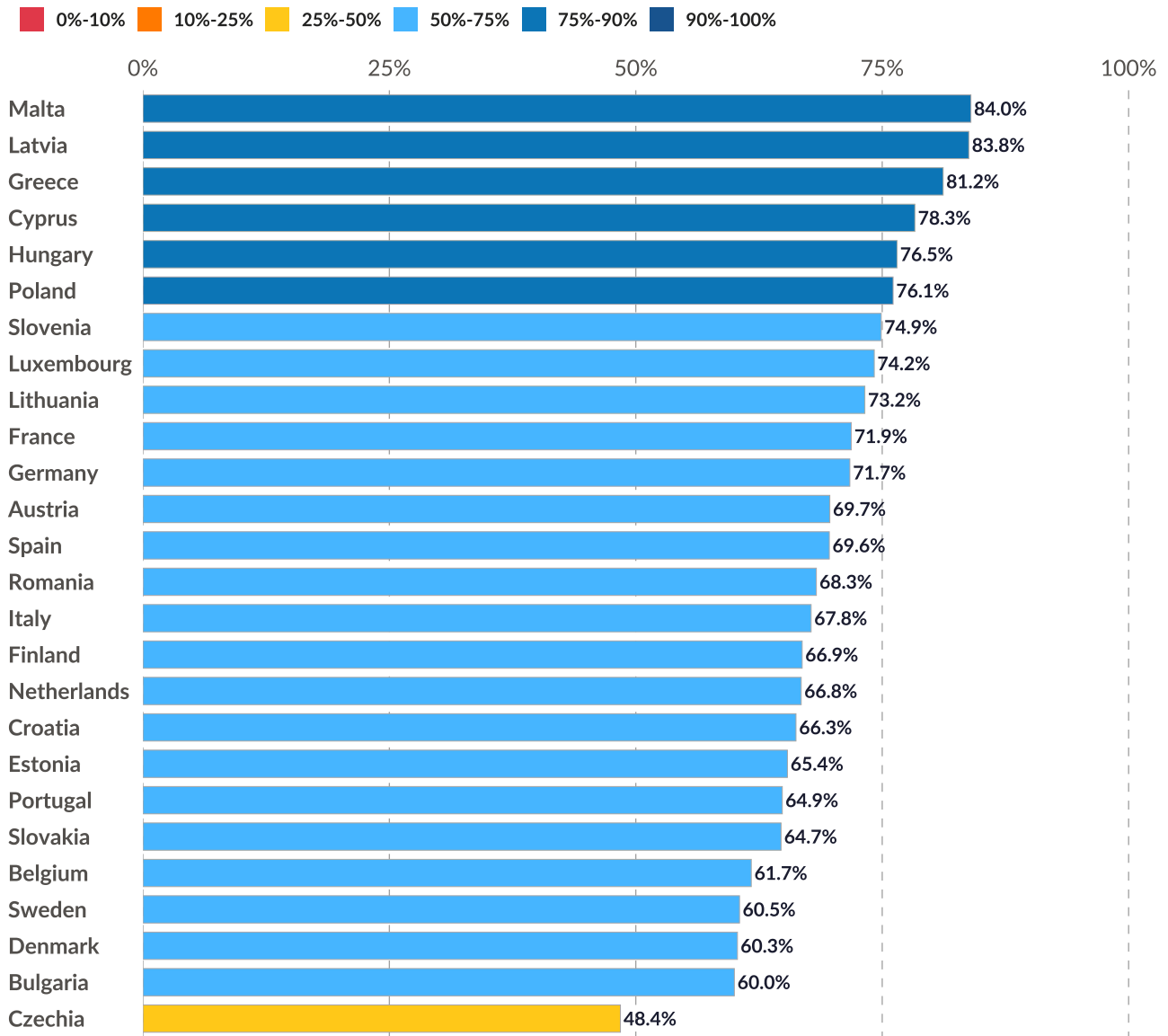
**Figure 25** Experiences of the fairness of dispute resolution processes

Percentage of respondents who think the process was fair, regardless of the outcome, out of those who experienced a non-trivial legal problem in the previous two years and whose problem resolution process had concluded.



**Figure 26** Outcomes obtained by users of dispute resolution processes

Percentage of respondents whose resolution process is done and whose legal problem was solved, out of those who experienced a non-trivial legal problem in the previous two years and whose problem resolution process had concluded.





CHAPTER 2

# Criminal justice

## Explore topics

1. EFFECTIVE AND IMPARTIAL CRIMINAL INVESTIGATION

2. EFFECTIVE AND IMPARTIAL PROSECUTION AND PRE-TRIAL PROCEEDINGS

3. EFFECTIVE AND IMPARTIAL CRIMINAL ADJUDICATION

4. ALTERNATIVE CRIMINAL JUSTICE MECHANISMS

5. VICTIMS' RIGHTS

6. DUE PROCESS OF LAW

7. RIGHTS OF PERSONS DEPRIVED OF LIBERTY

## Findings

Outlined below are the findings for this section. First, we present the main findings for the chapter, emphasizing notable insights in the data. This is followed by summaries of individual indicators organized by topic.

- While experts in most EU countries say their justice systems conduct effective and impartial criminal investigations, these positive perceptions are not shared among respondents in Cyprus, Bulgaria, and Greece.
- Confidence in police conduct is high among respondents in most of the EU. In 26 Member States (Slovakia is the exception), most people say police respect the basic rights of suspects, and in 20 Member States, most people say the police do not use excessive or unnecessary force. However, the majority of respondents in 10 Member States doubt that authorities respect the presumption of innocence, and in 12 EU Member States, most people do not believe everyone has access to a fair trial. Perceptions on both of these issues are especially low among Slovakian respondents.
- Across the EU, most respondents say that people living in poverty continue to face challenges related to public legal defense—in 14 Member States, fewer than half agree there is adequate public defense.

### Effective and impartial criminal investigation

- The average score for the expert indicator of **effective and impartial criminal investigation** among the 27 EU Member States is 0.60. Country-level scores range from 0.75 in Finland to 0.41 in Cyprus.
- In 26 Member States, the majority of respondents express having a lot or some **trust in the police**. Fewer than half of respondents in all 27 Member States believe that most or all **police officers are involved in corrupt practices**.
- Findings on public attitudes toward law enforcement indicate that levels of trust in the police tend to be inversely correlated with perceptions of corruption. For instance, in Finland, 91% of respondents have a lot or some trust in the police, while only 5.8% believe that most or all police officers engage in corrupt activities. In contrast, Cypriots report lower levels of trust in the police (33.8%) and higher perceptions of corruption (33.3%).
- In 26 Member States, the majority of respondents agree that **the police perform serious and law-abiding investigations to find the perpetrators of a crime**. However, in only eight Member States do the majority of respondents agree that **the police investigate crimes in an independent manner, without any sort of pressure**.

### Effective and impartial prosecution and pre-trial proceedings

- The average score for the expert indicator of **effective and impartial prosecution and pre-trial proceedings** among the 27 EU Member States is 0.60. Country-level scores range from 0.76 in Finland to 0.43 in Bulgaria.
- In 20 Member States, the majority of respondents express a lot or some **trust in prosecutors in charge of criminal investigations**, and in 26 Member States, fewer than half of respondents believe that most or all **prosecutors are involved in corrupt practices**. Compared to other EU Member States, respondents in Bulgaria report the lowest levels of trust in prosecutors (31.2%) and the highest perception of corruption of prosecutors (60.0%).
- In 12 Member States, the majority of respondents agree that **the criminal justice system is effective in bringing people who commit crimes to justice**. At the country level, the percentage of respondents who agree with this statement ranges from 67.9% in Finland to 23.4% in Slovakia.



## Effective and impartial criminal adjudication

- The average score for the expert indicator of **effective and impartial criminal adjudication** among the 27 EU Member States is 0.63. Country-level scores range from 0.78 in Sweden to 0.48 in Greece.
- In 21 Member States, the majority of respondents express a lot or some **trust in judges and magistrates**, and in 26 Member States, fewer than half agree that most **judges and magistrates are involved in corrupt practices** (Bulgaria is the exception).

## Alternative criminal justice mechanisms

- The average score for the expert indicator of **alternative criminal justice mechanisms** among all Member States\* is 0.52. Country-level scores range from 0.68 in Finland to 0.41 in Bulgaria.

\*This finding on alternative criminal justice mechanisms covers 26 out of the 27 EU Member States; this data was not collected in Malta.

## Victims' rights

- The average score for the expert indicator of **respect for victims' rights** among all the Member States\* is 0.52. Country-level scores range from 0.70 in Luxembourg to 0.38 in Hungary.
- In 13 Member States, the majority of respondents agree that the **criminal justice system respects the rights of victims**, with country-level figures ranging from 70.6% of respondents in Denmark to 29.3% in Slovakia.
- In 18 Member States, the majority of respondents agree that the **criminal justice system allows all victims of crime to seek justice regardless of who they are**, while in 12 Member States, the majority of respondents agree the **justice system functions the same regardless of where people live**.
- In just six Member States, the majority of respondents agree that the **criminal justice system provides victims of crime with the service and support they need**.

\*The finding on victims' rights covers 25 out of the 27 EU Member States; this data was not collected in Denmark and Malta.

## Due process of law

- The average score for the expert indicator of the **due process of law** among the 27 EU Member States is 0.63. Country-level scores range from 0.75 in Finland to 0.52 in Bulgaria.
- In 17 Member States, at least half of respondents express a lot or some **trust in public defense attorneys**, and in all 27 Member States, fewer than half believe **public defense attorneys are involved in corrupt practices**.
- In 13 Member States, the majority of respondents agree that **public defenders do everything they can to defend poor people who are accused of committing a crime**. At the country level, the percentage of respondents that agree with this statement ranges from 61.9% in Spain to 28.9% in Slovenia.
- In 26 Member States, the majority of respondents agree that the **basic rights of suspects are respected by the police**. Slovakia is the only Member State where this is not the case, with just under half (49.5%) of respondents agreeing. In 20 Member States, the majority of respondents agree that members of the **police do not use excessive or unnecessary force**.
- In 15 Member States, the majority of respondents are confident that the **criminal justice system allows equal access to a fair trial**, and in 17 Member States, the majority of respondents are confident that **the criminal justice system treats those accused of a crime as 'innocent until proven guilty'**. These perceptions are comparatively negative among Slovakian respondents, with just 26.7%

reporting confidence in equal access to a fair trial and 28.0% reporting confidence in respect for the presumption of innocence.

### **Rights of persons deprived of liberty**

- The average score for the expert indicator of respect for the **rights of persons deprived of liberty** among all the Member States\* is 0.66. Country-level scores range from 0.83 in Luxembourg to 0.43 in Greece.
- In 16 Members States, the majority of respondents agree that the **criminal justice system guarantees the safety and human rights of people deprived of their liberty**, with country-level figures ranging from 72.9% of respondents in Luxembourg to 29.9% in Slovakia.

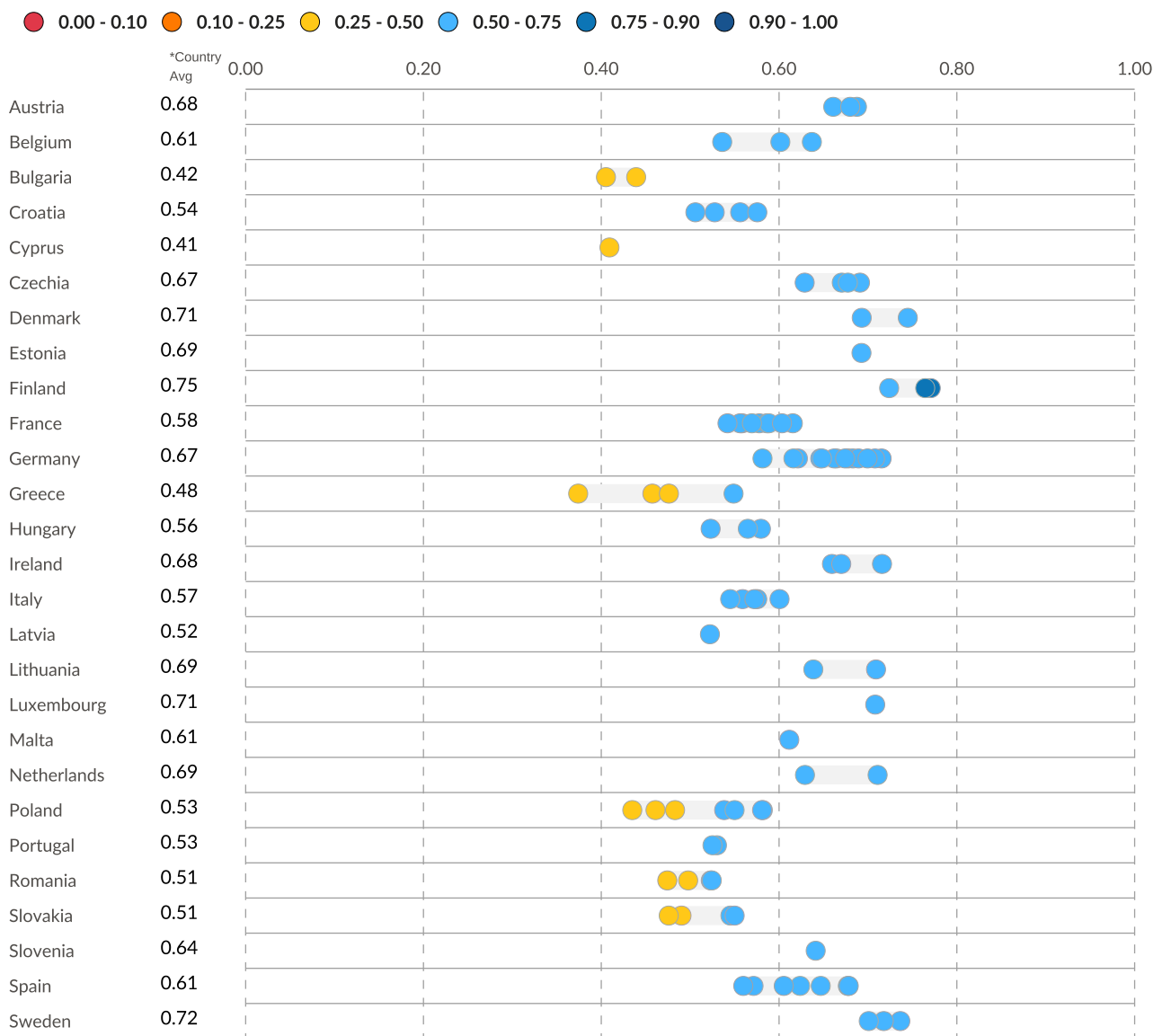
\*This finding on the rights of persons deprived of liberty covers 26 out of the 27 EU Member States; this data was not collected in Malta.

# Effective and impartial criminal investigation

## EXPERT'S SCORECARD

**Figure 27** Effective and impartial criminal investigation

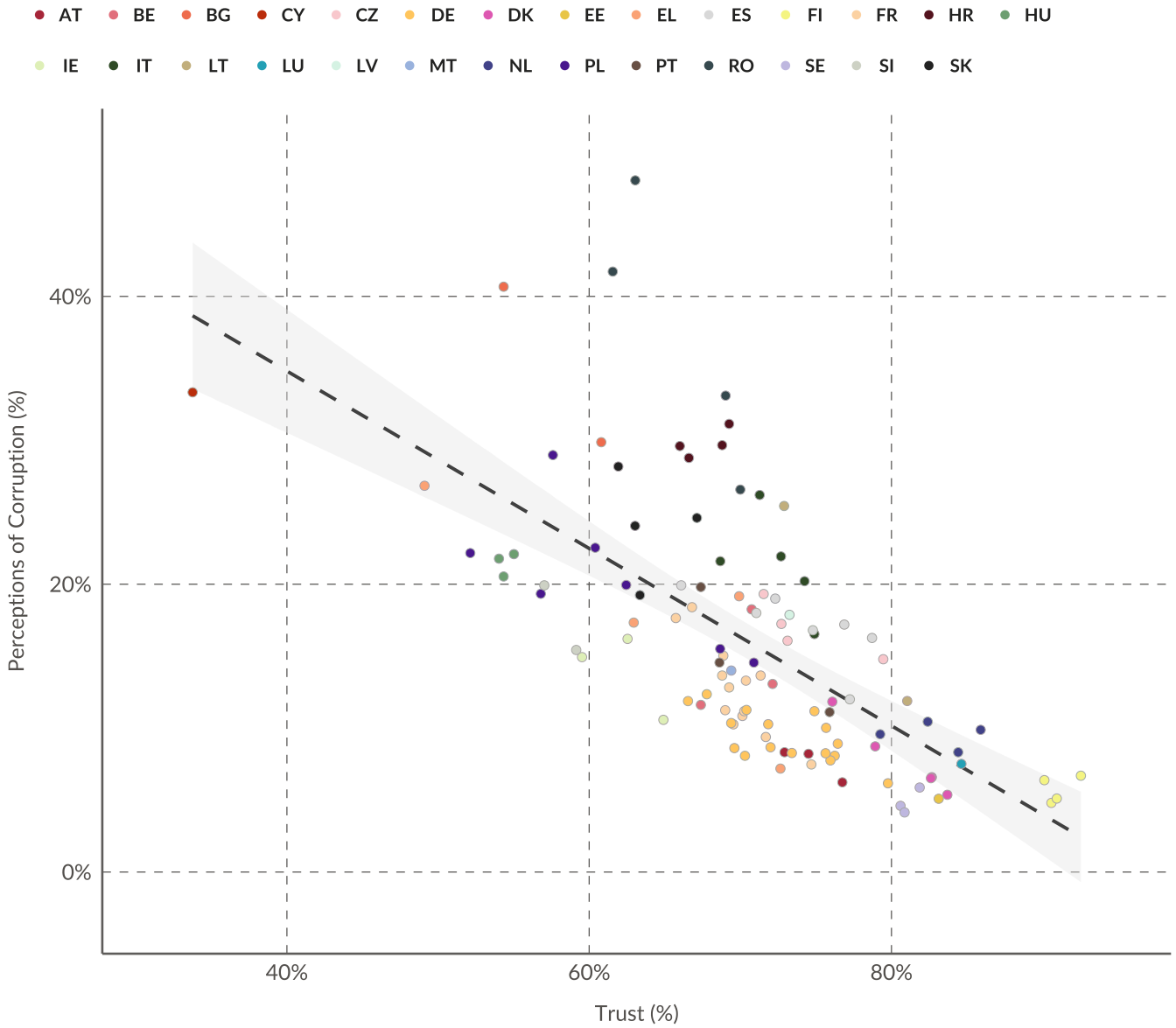
This indicator measures whether the criminal justice system is effective and prompt in gathering evidence on reported crimes. It also examines whether criminal investigations are conducted without bias, corruption, or undue influence from the government. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



Data is not available for some regions due to a low number of expert responses.

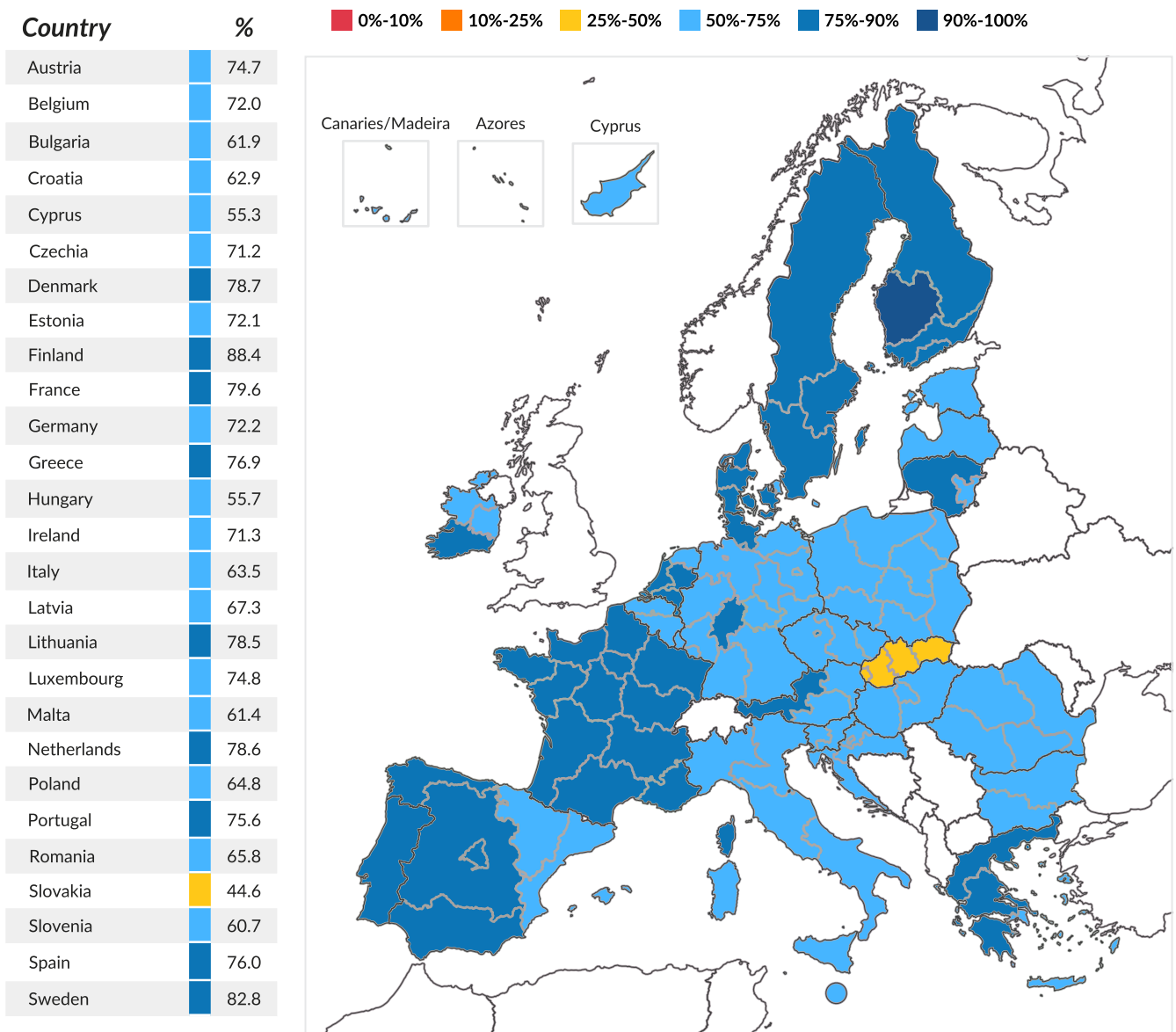
**Figure 28** Trust in the police and perceptions of corruption

Percentage of respondents who express a lot or some trust in the police and percentage of respondents who believe that most or all police officers are involved in corrupt practices.



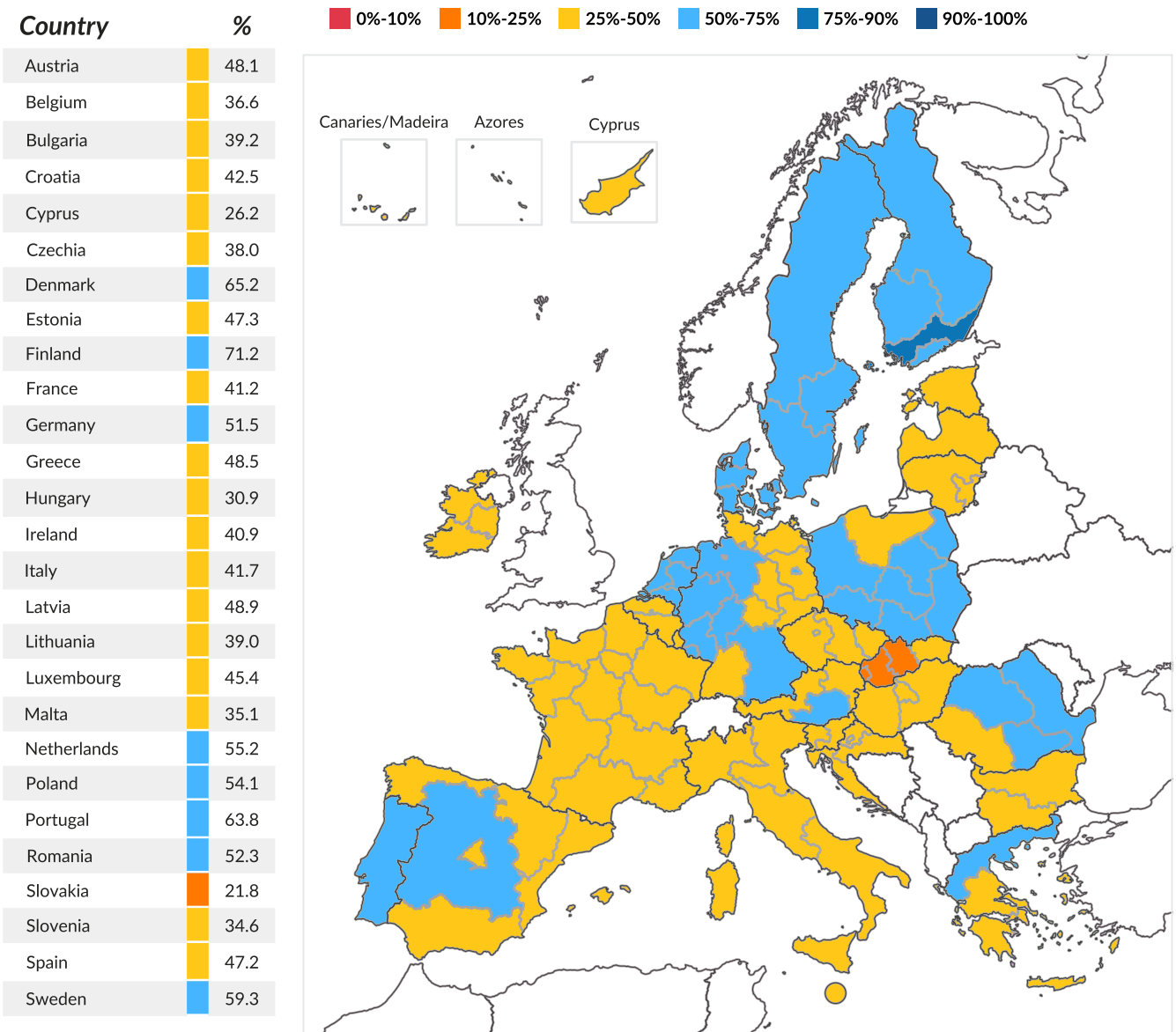
**Figure 29** Serious and law-abiding criminal investigations

Percentage of respondents who agree that police investigators perform serious and law-abiding investigations to find the perpetrators of a crime.



**Figure 30** Independence of criminal investigations

Percentage of respondents who agree that the police investigate crimes in an independent manner and are not subject to any sort of pressure.

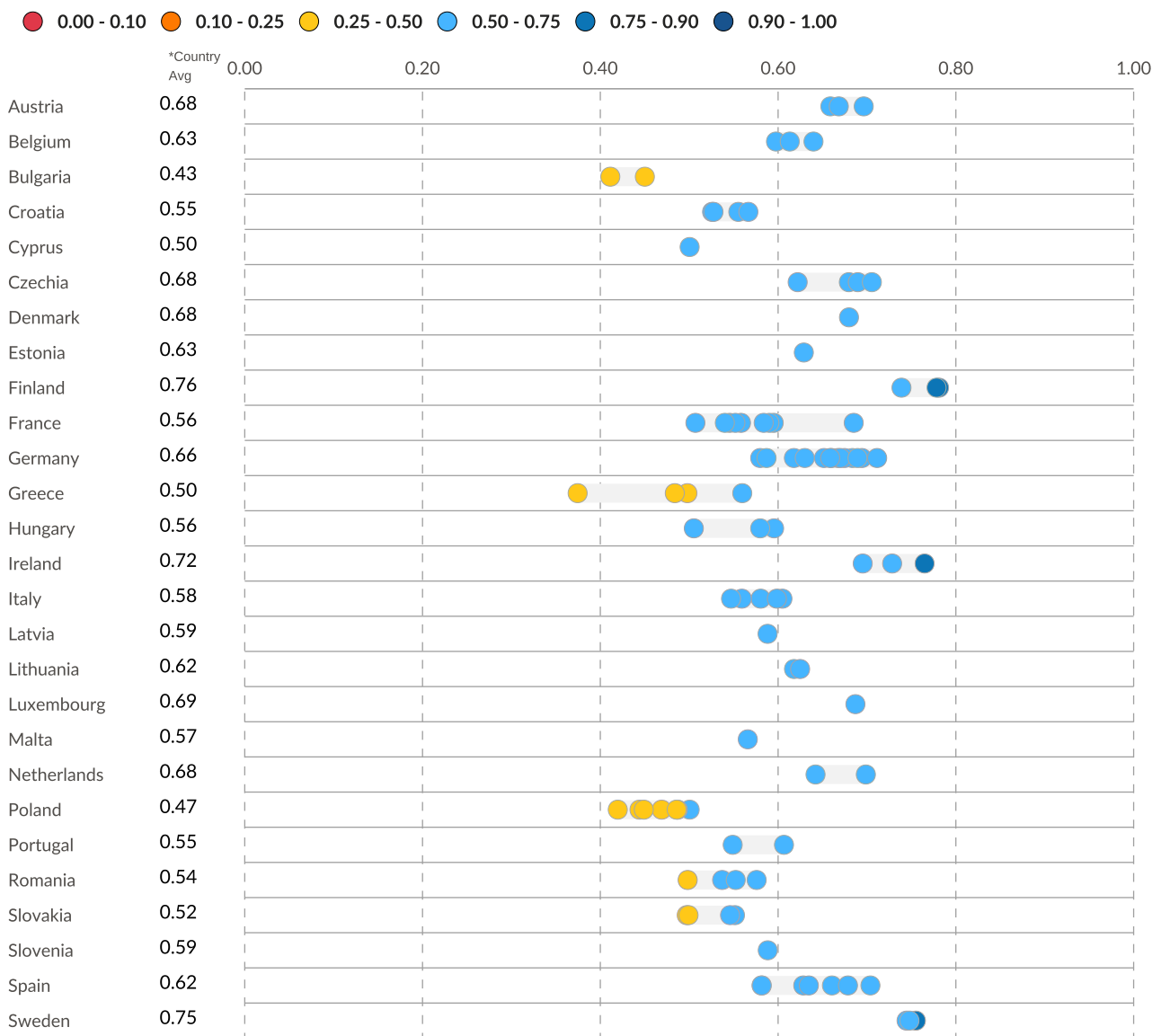


# Effective and impartial prosecution and pre-trial proceedings

## EXPERT'S SCORECARD

**Figure 31** Effective and impartial prosecution and pre-trial proceedings

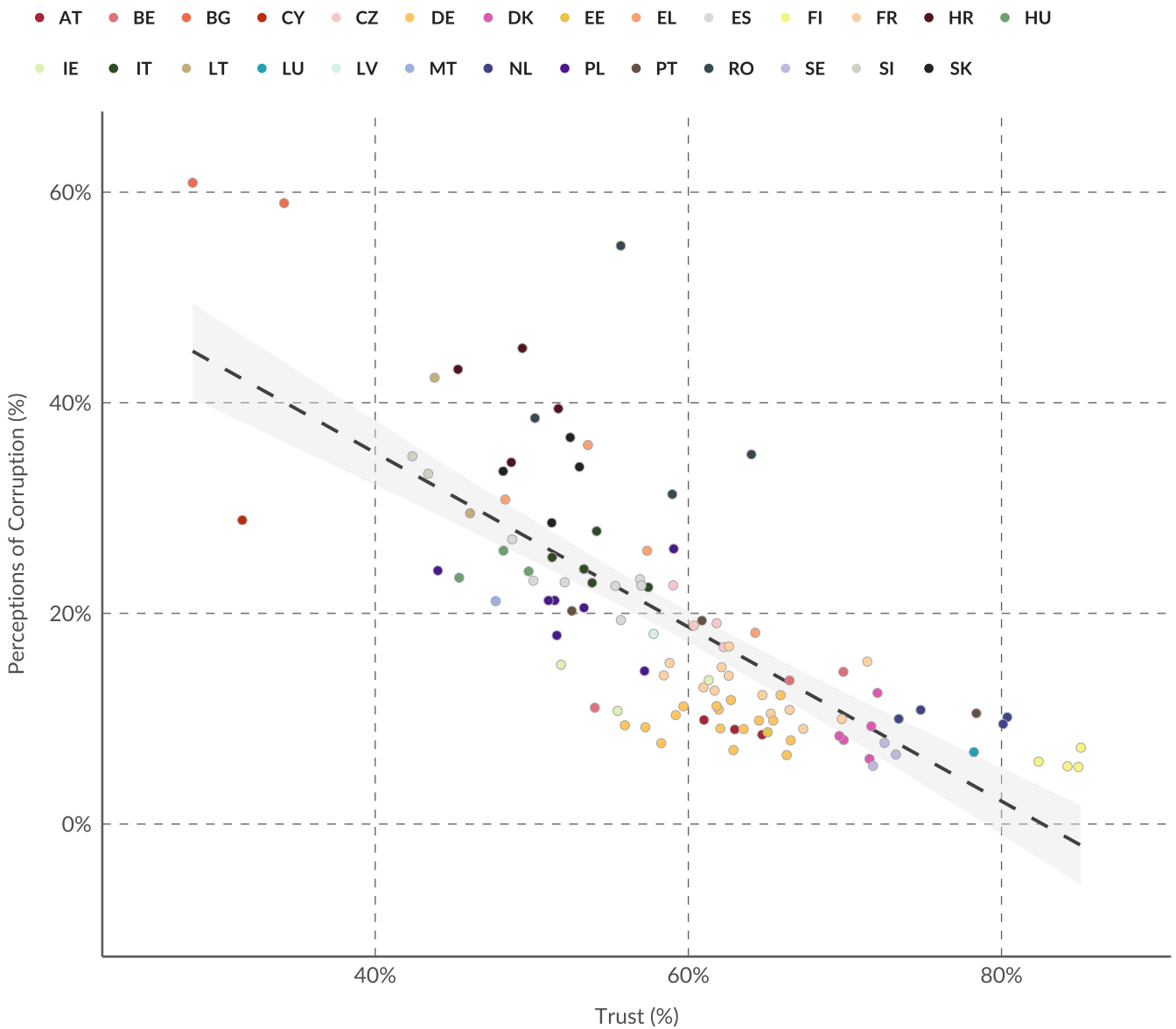
This indicator examines the effectiveness of the criminal justice system in bringing people who commit crimes to justice. This category assesses the timeliness and effectiveness of criminal prosecution, determining whether cases are handled promptly and efficiently to deliver justice without unreasonable delay. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



Data is not available for some regions due to a low number of expert responses.

**Figure 32** Trust in prosecutors and perceptions of corruption

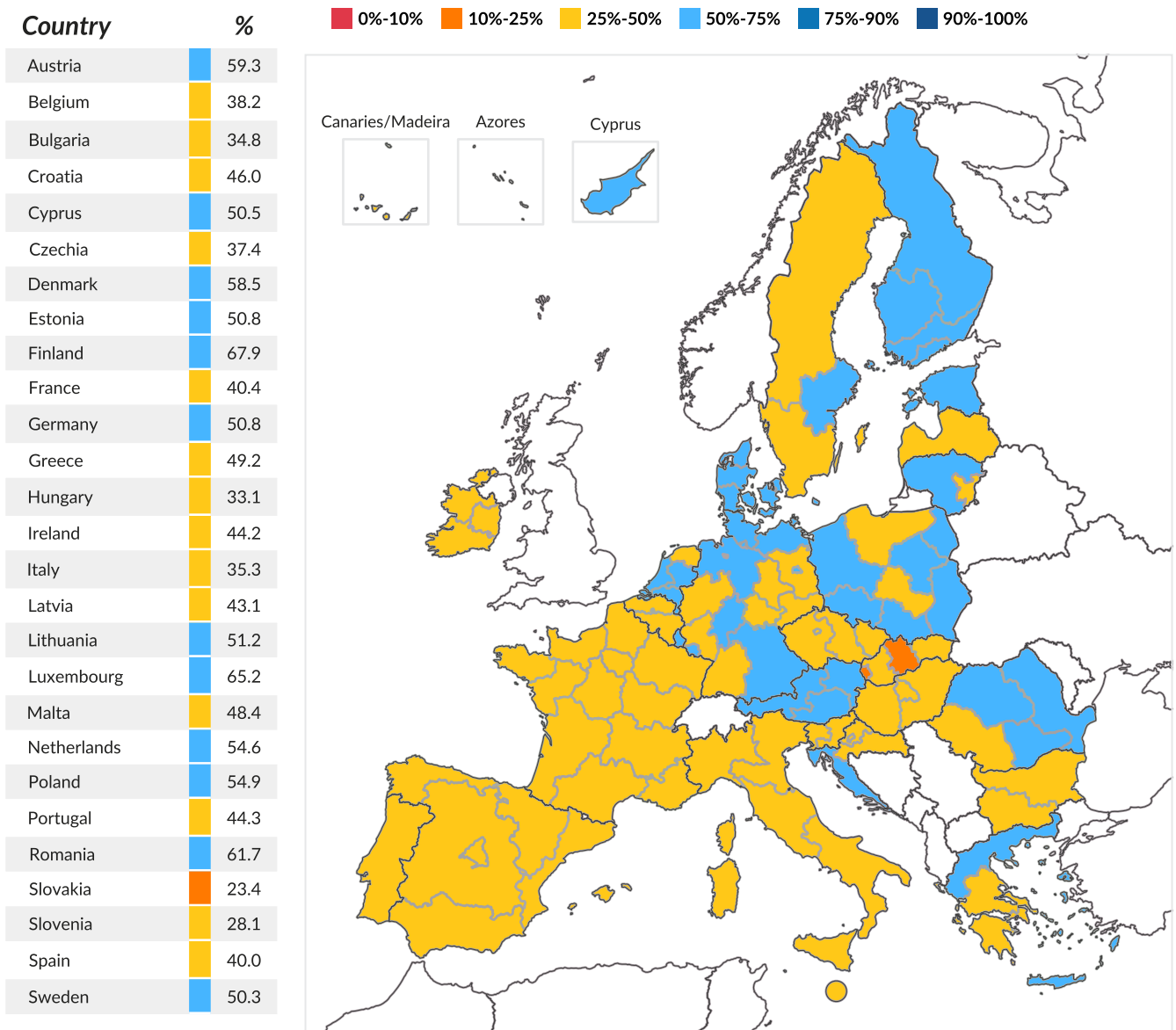
Percentage of respondents who express a lot or some trust in prosecutors in charge of criminal investigations and percentage of respondents who believe that most or all prosecutors are involved in corrupt practices.





**Figure 34** Effectiveness of criminal prosecution

Percentage of respondents who agree that the criminal justice system is effective in bringing people who commit crimes to justice.

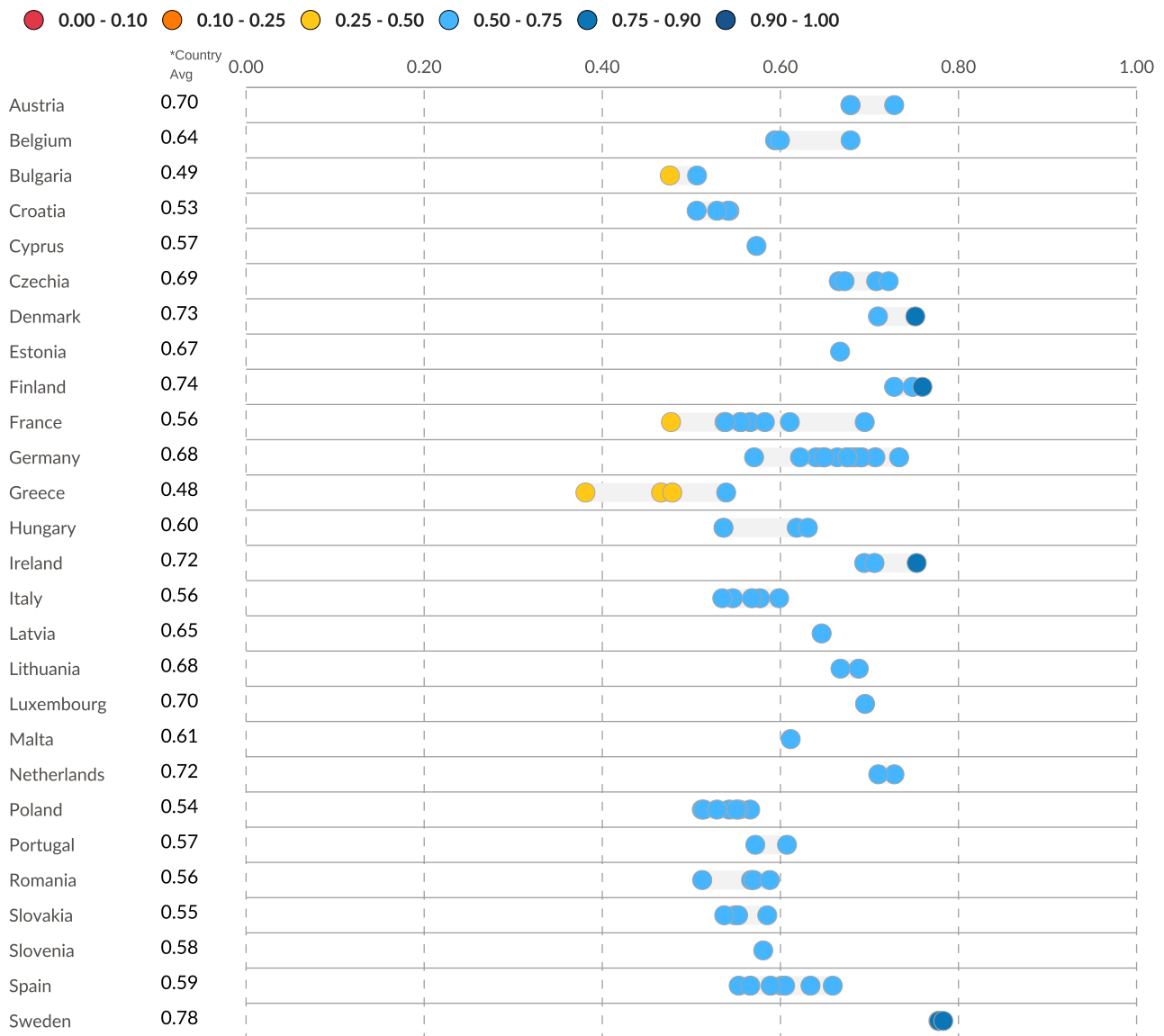


# Effective and impartial criminal adjudication

## EXPERT'S SCORECARD

**Figure 35** Effective and impartial criminal adjudication

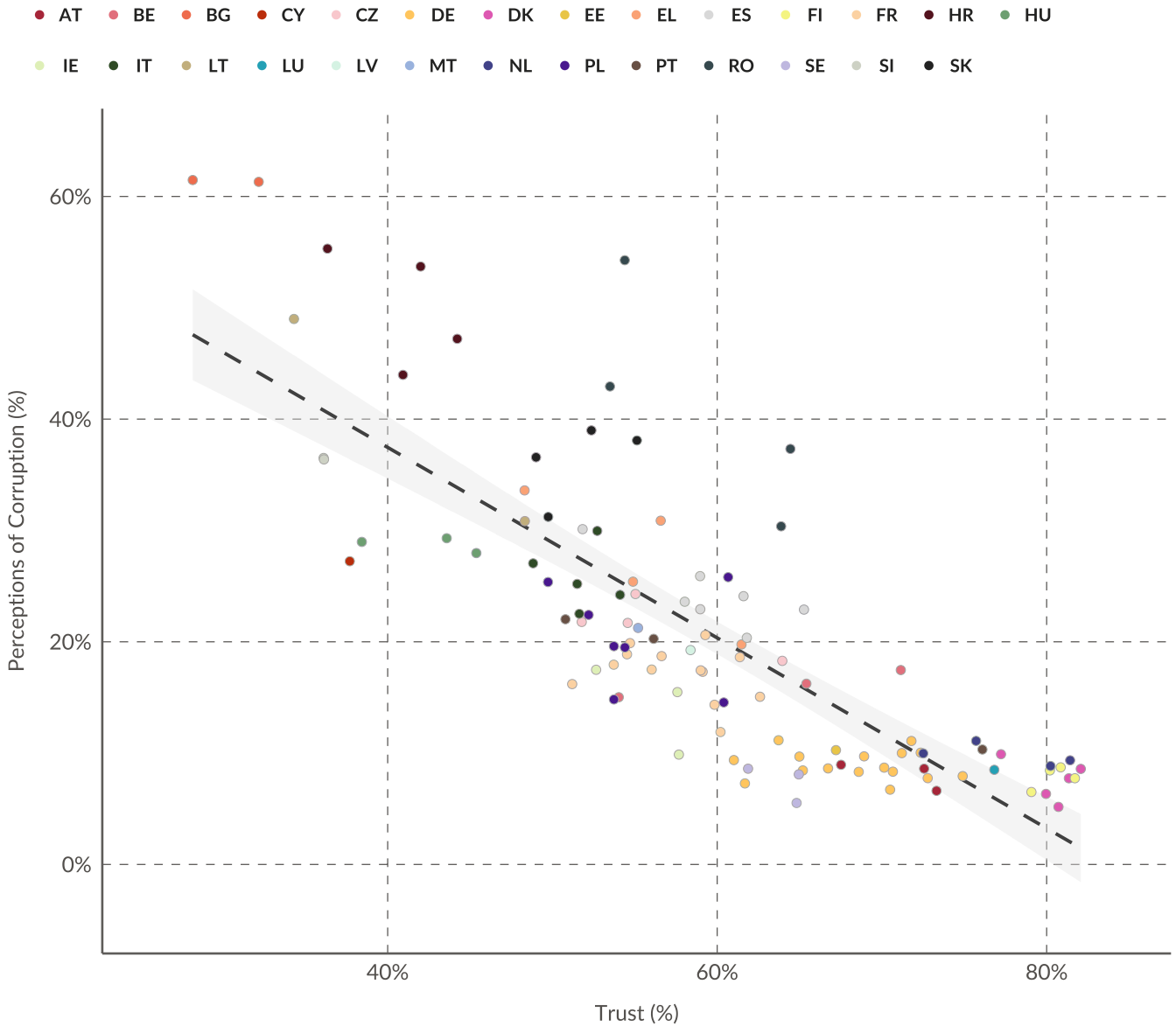
This indicator measures whether criminal court decisions are timely and unbiased by examining the impartiality and integrity of the adjudication process. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



Data is not available for some regions due to a low number of expert responses.

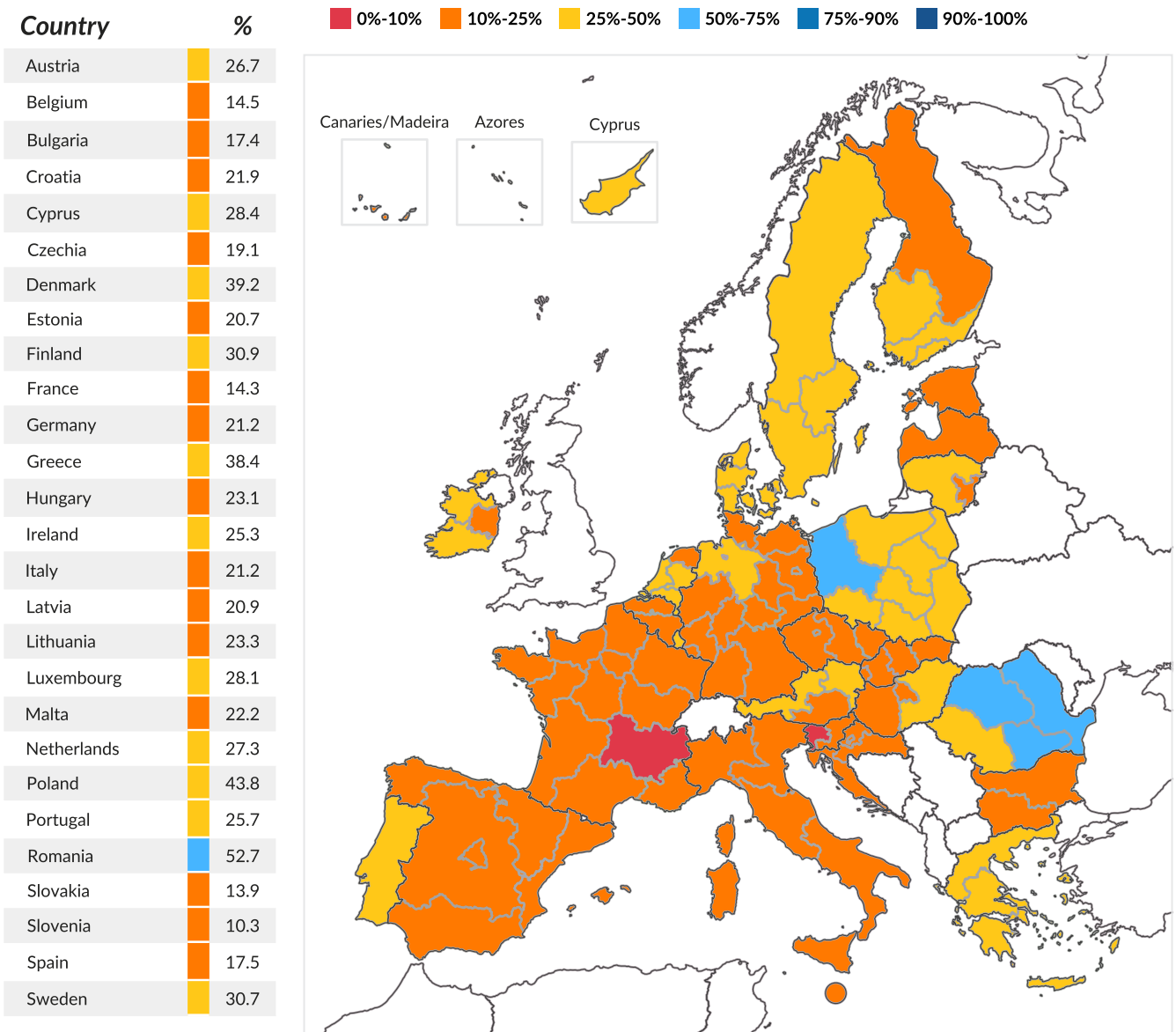
**Figure 36** Trust in judges and magistrates and perceptions of corruption

Percentage of respondents who express a lot or some trust in judges and magistrates and percentage of respondents who believe that most or all judges and magistrates are involved in corrupt practices.



**Figure 37** Efficiency of the criminal justice system

Percentage of respondents who agree that the criminal justice system deals with cases promptly and efficiently.

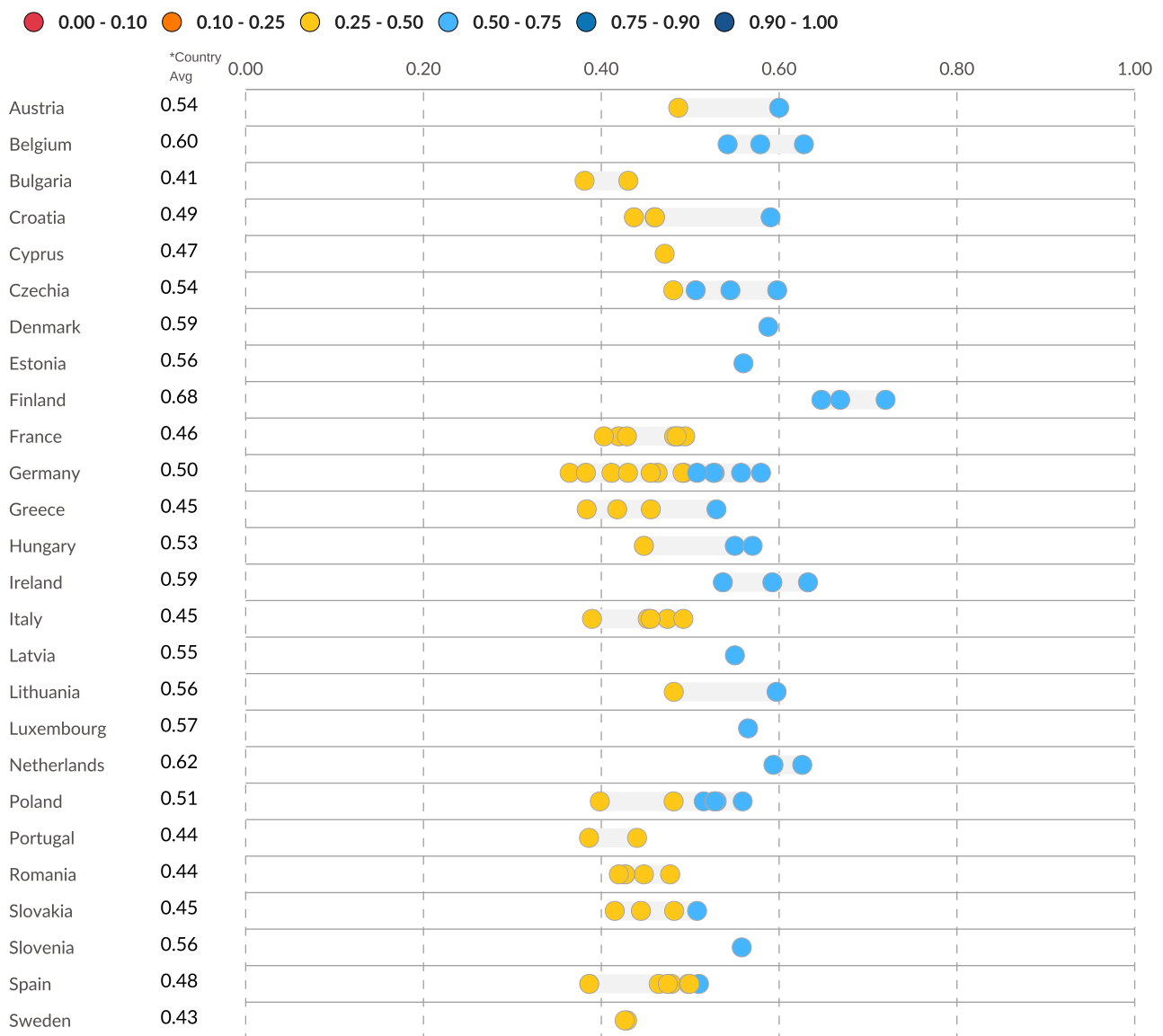


# Alternative criminal justice mechanisms

## EXPERT'S SCORECARD

**Figure 38** Alternative criminal justice mechanisms

This indicator assesses the mechanisms that provide complementary and restorative approaches to resolving criminal matters, offering accessible and timely solutions outside criminal courts. This indicator examines the availability, accessibility, effectiveness, and impartiality of such mechanisms. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



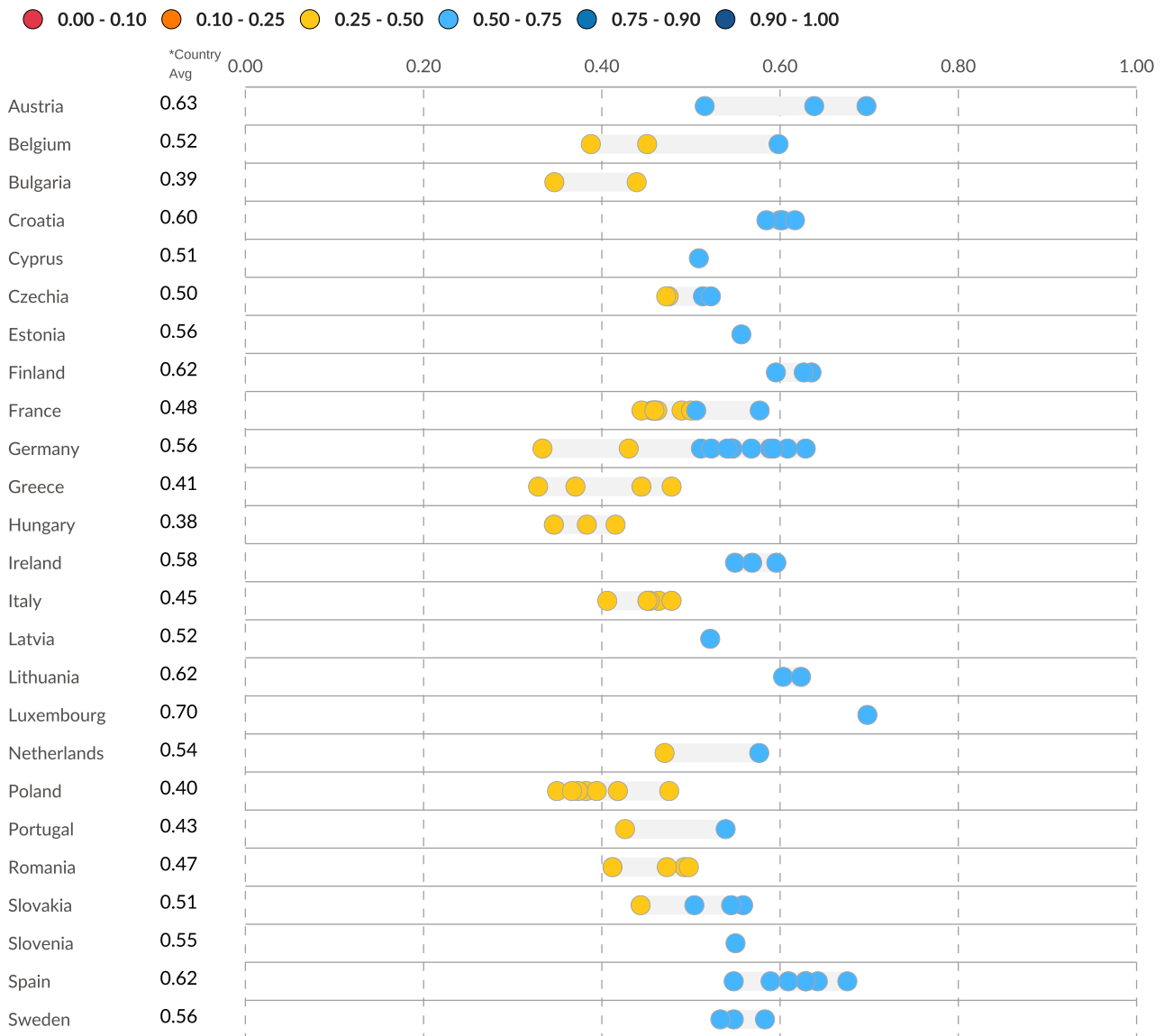
Data is not available for some regions due to a low number of expert responses.

# Victims' rights

## EXPERT'S SCORECARD

Figure 39 Victims' rights

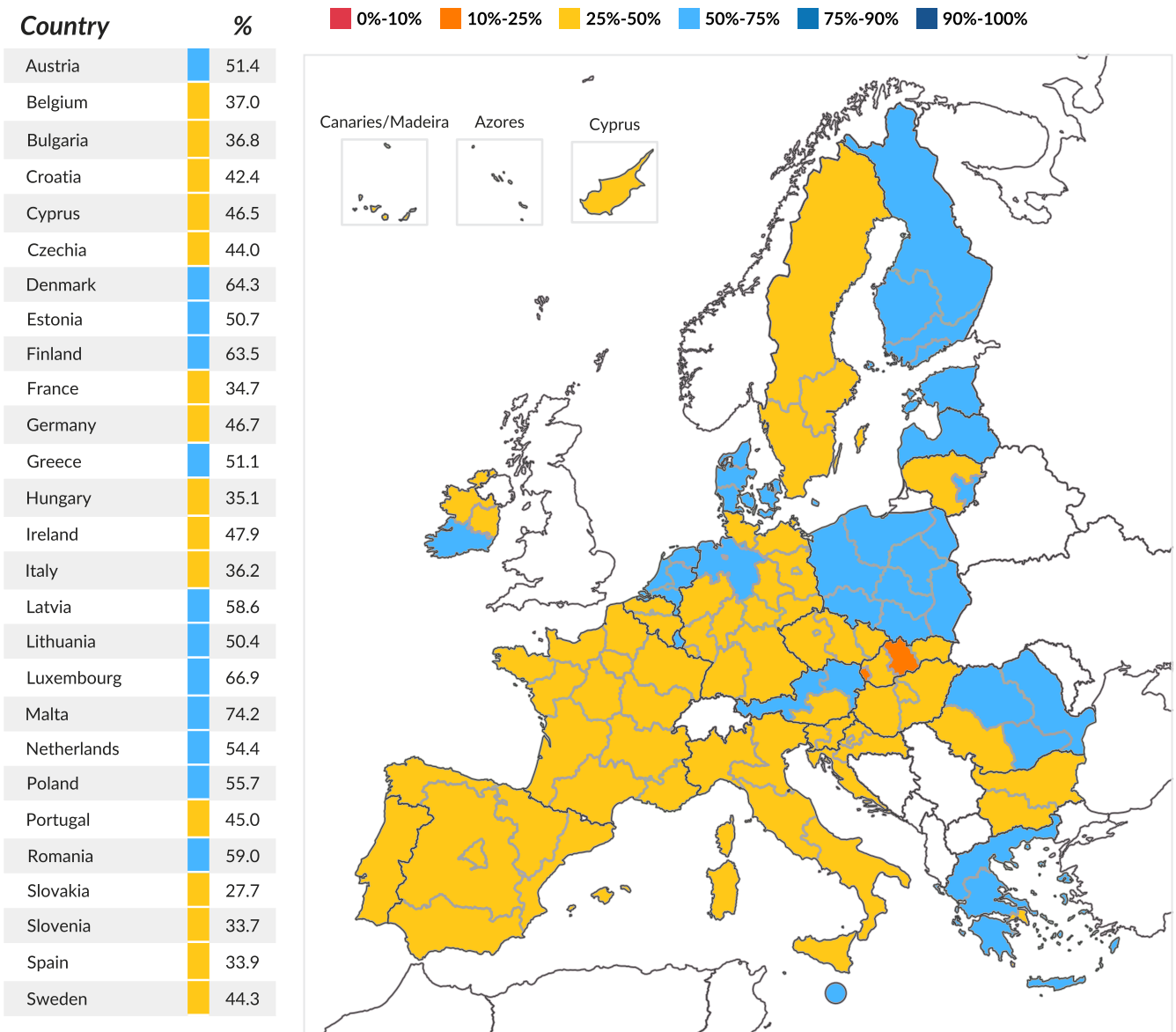
This indicator measures whether victims of crime are treated respectfully by agents of the criminal justice system and whether they have access to justice and any required support throughout their legal process. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



Data is not available for some regions due to a low number of expert responses.

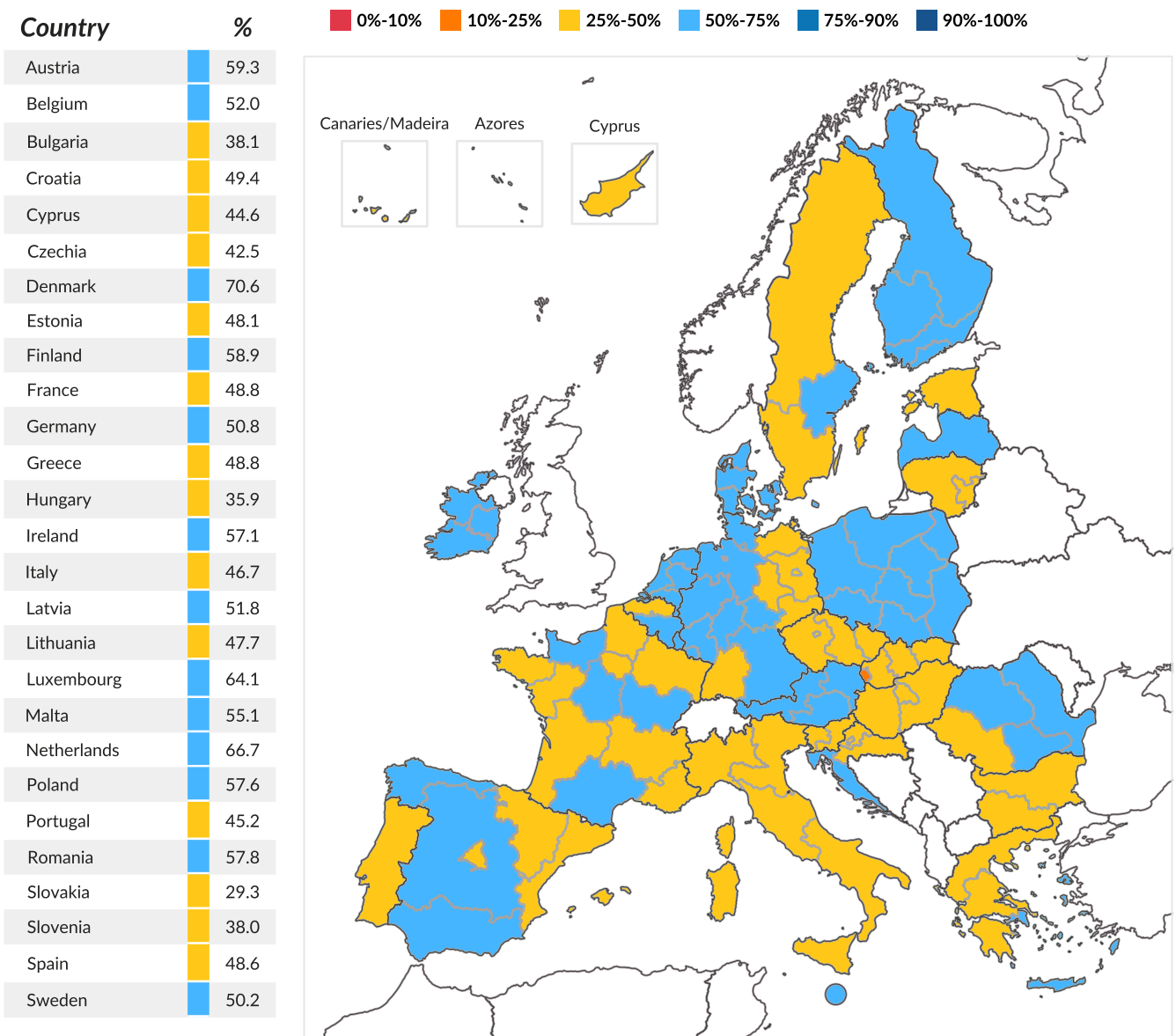
**Figure 40** Equal functioning of the justice system regardless of where people live

Percentage of respondents who agree the justice system functions the same regardless of where they live.



**Figure 41** Respect for the rights of victims

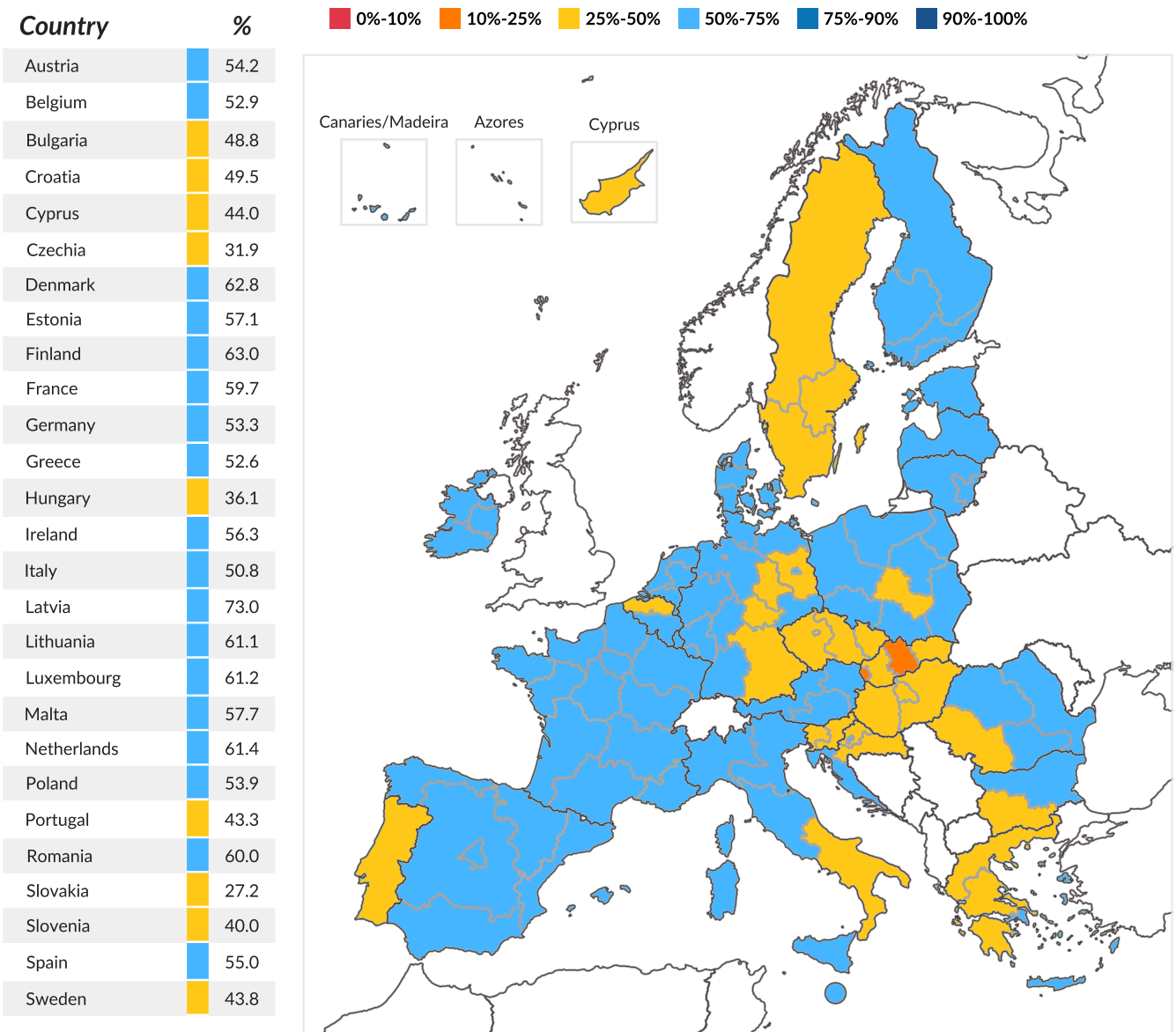
Percentage of respondents who agree that the criminal justice system respects the rights of victims.





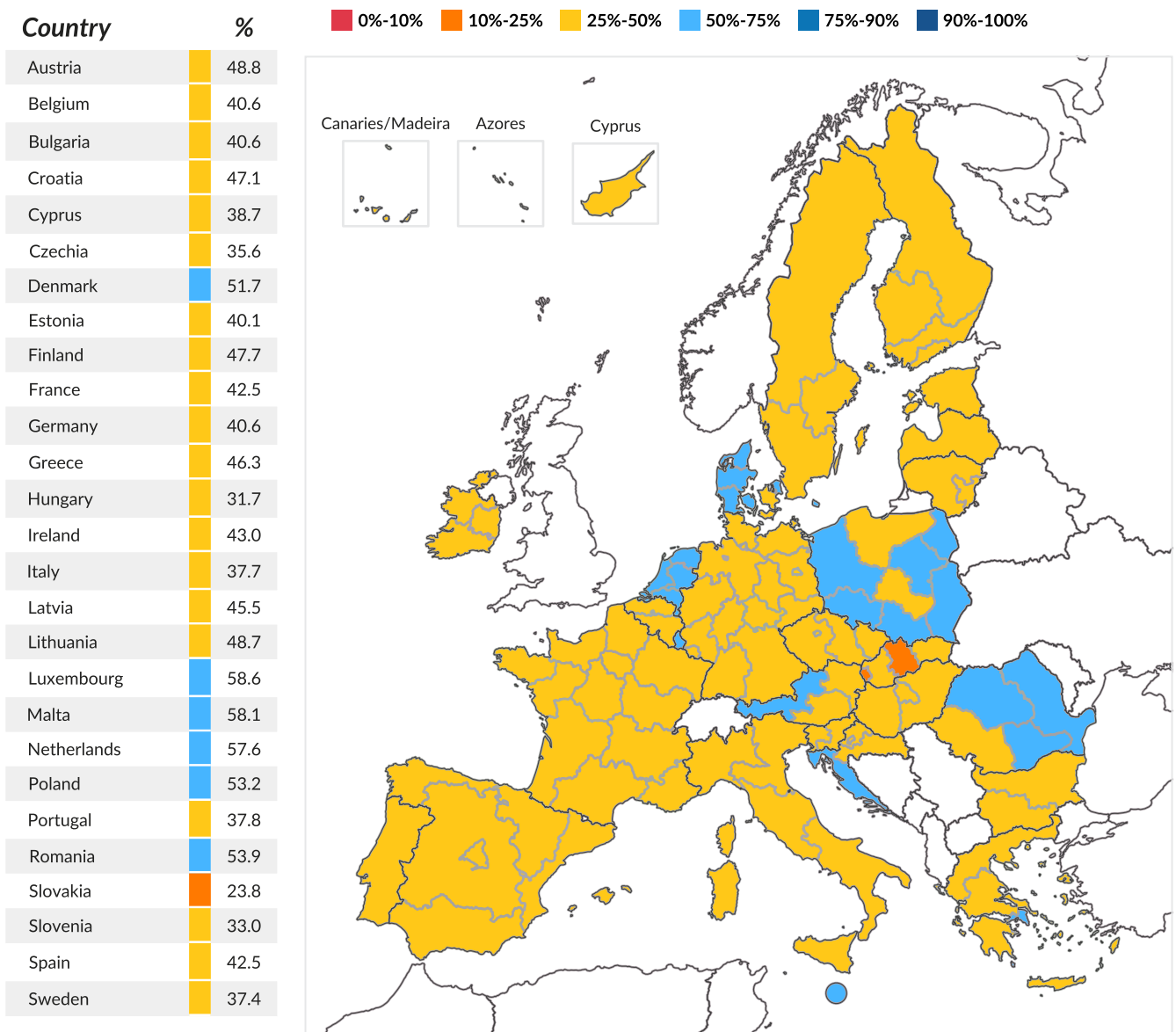
**Figure 42** Equal access to justice for all victims of crime

Percentage of respondents who agree that the criminal justice system allows all victims of crime to seek justice regardless of who they are.



**Figure 43** Adequate attention and support for victims of crime

Percentage of respondents who agree that the criminal justice system provides victims of crime with the service and support they need.

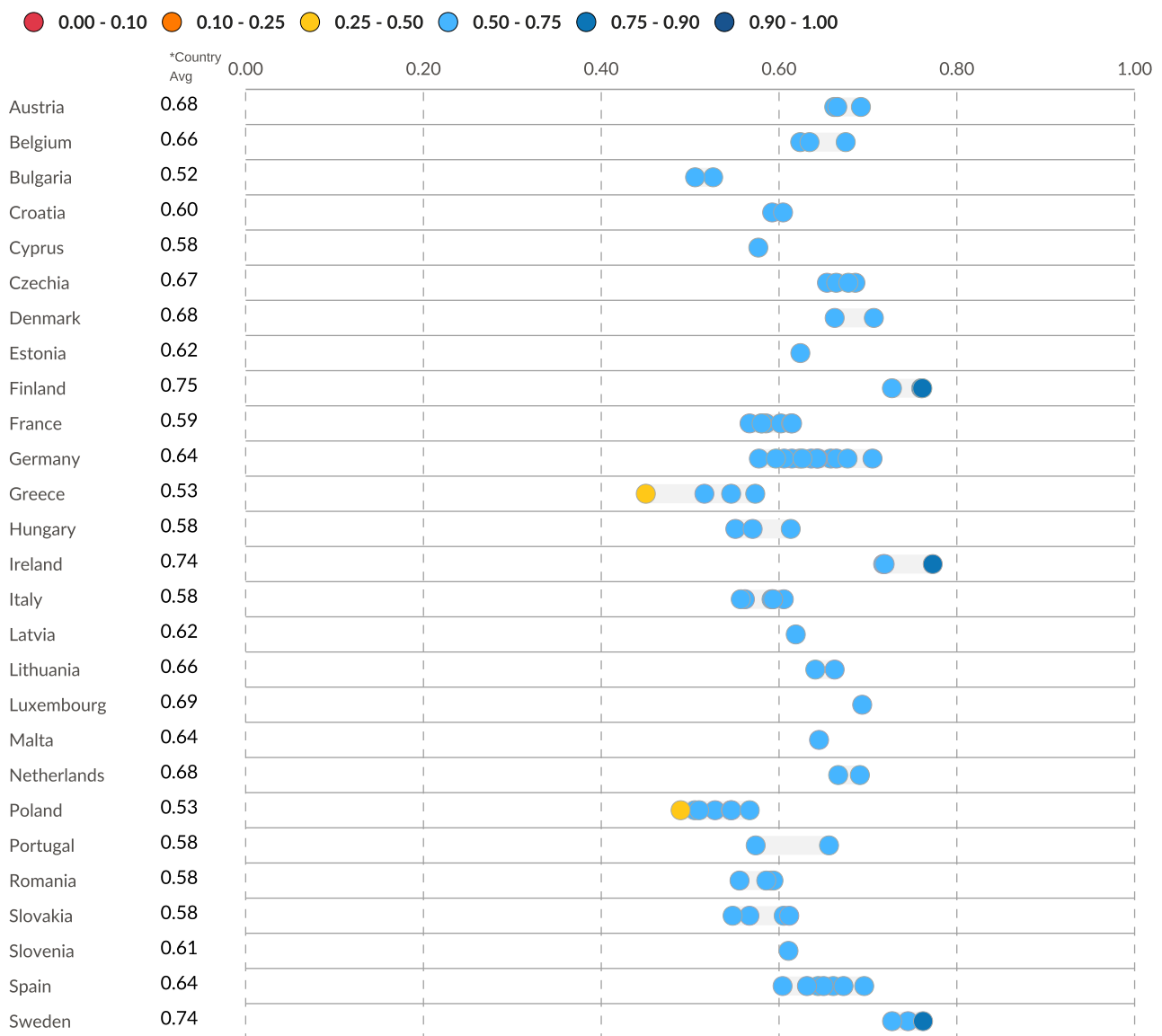


# Due process of law

## EXPERT'S SCORECARD

**Figure 44** Due process of law

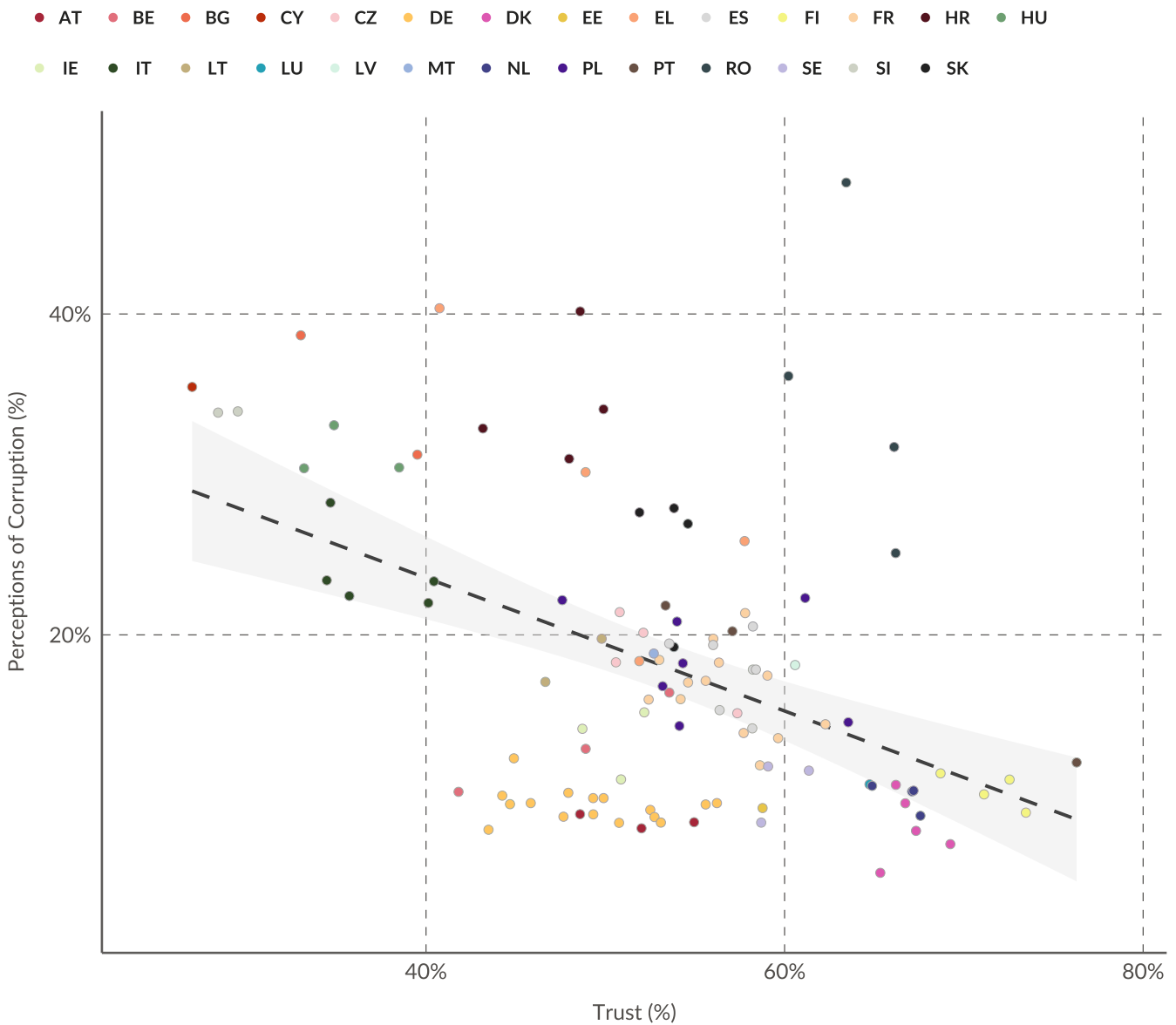
This indicator measures adherence to due process in criminal matters, including presumption of innocence, impartiality, and non-discrimination, as well as the respect for the rights of the accused, including legal assistance, the right of defense, and the right to an effective remedy and a fair trial. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



Data is not available for some regions due to a low number of expert responses.

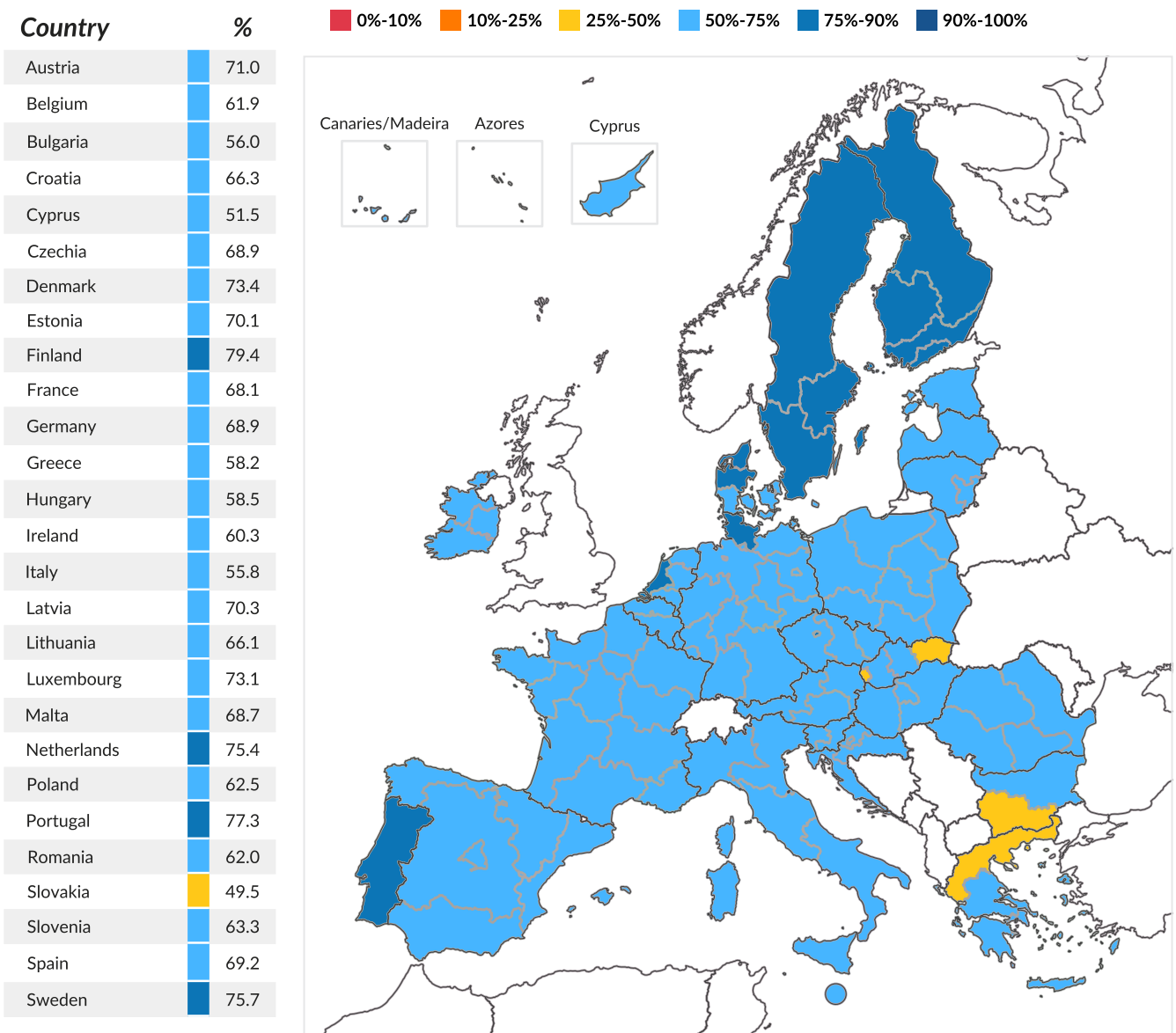
**Figure 45** Trust in public defense attorneys and perceptions of corruption

Percentage of respondents who express a lot or some trust in public defense attorneys and percentage of respondents who believe that most or all public defense attorneys are involved in corrupt practices.



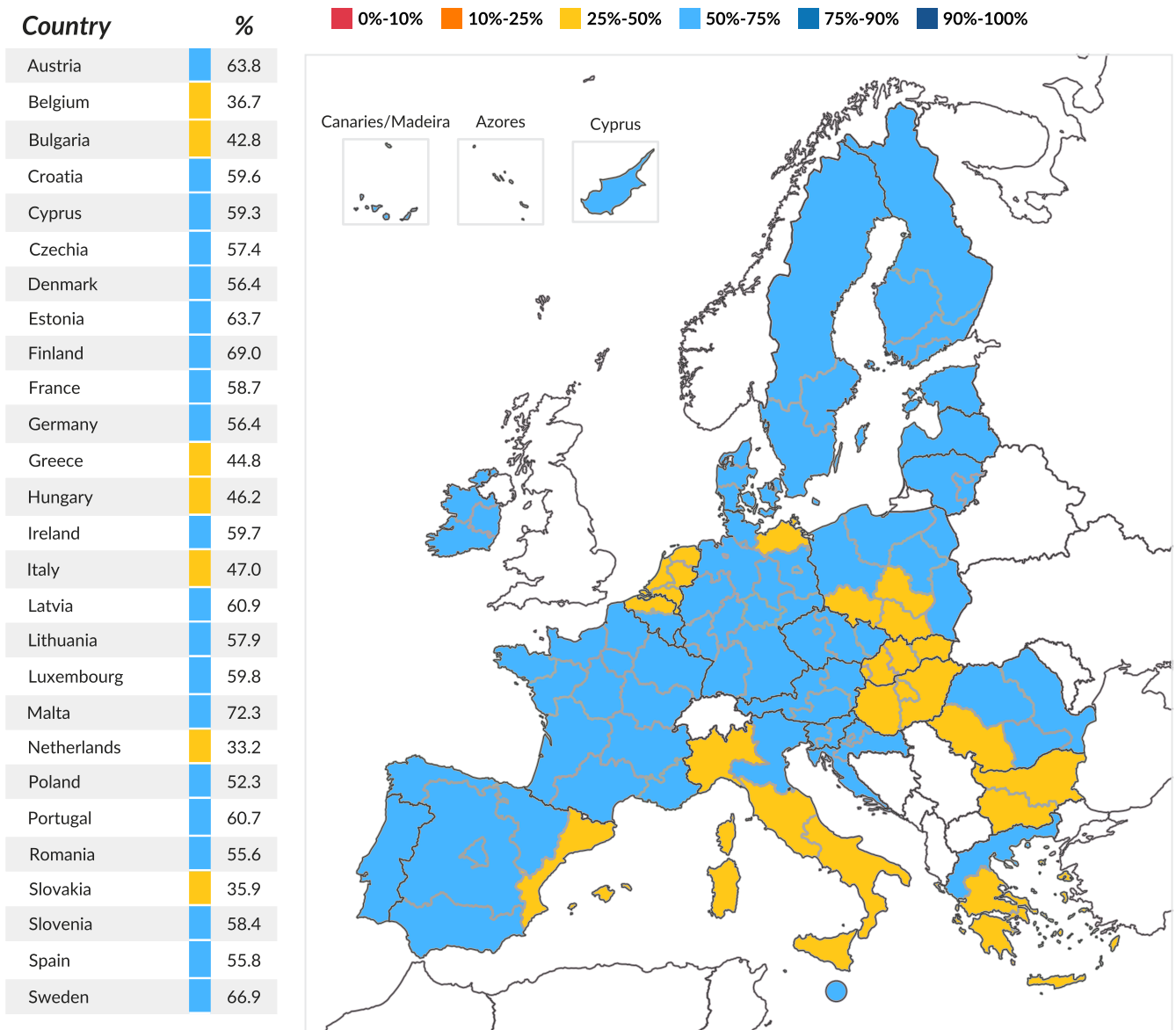
**Figure 46** Respect for suspects' basic rights

Percentage of respondents who agree that the basic rights of suspects are respected by the police.



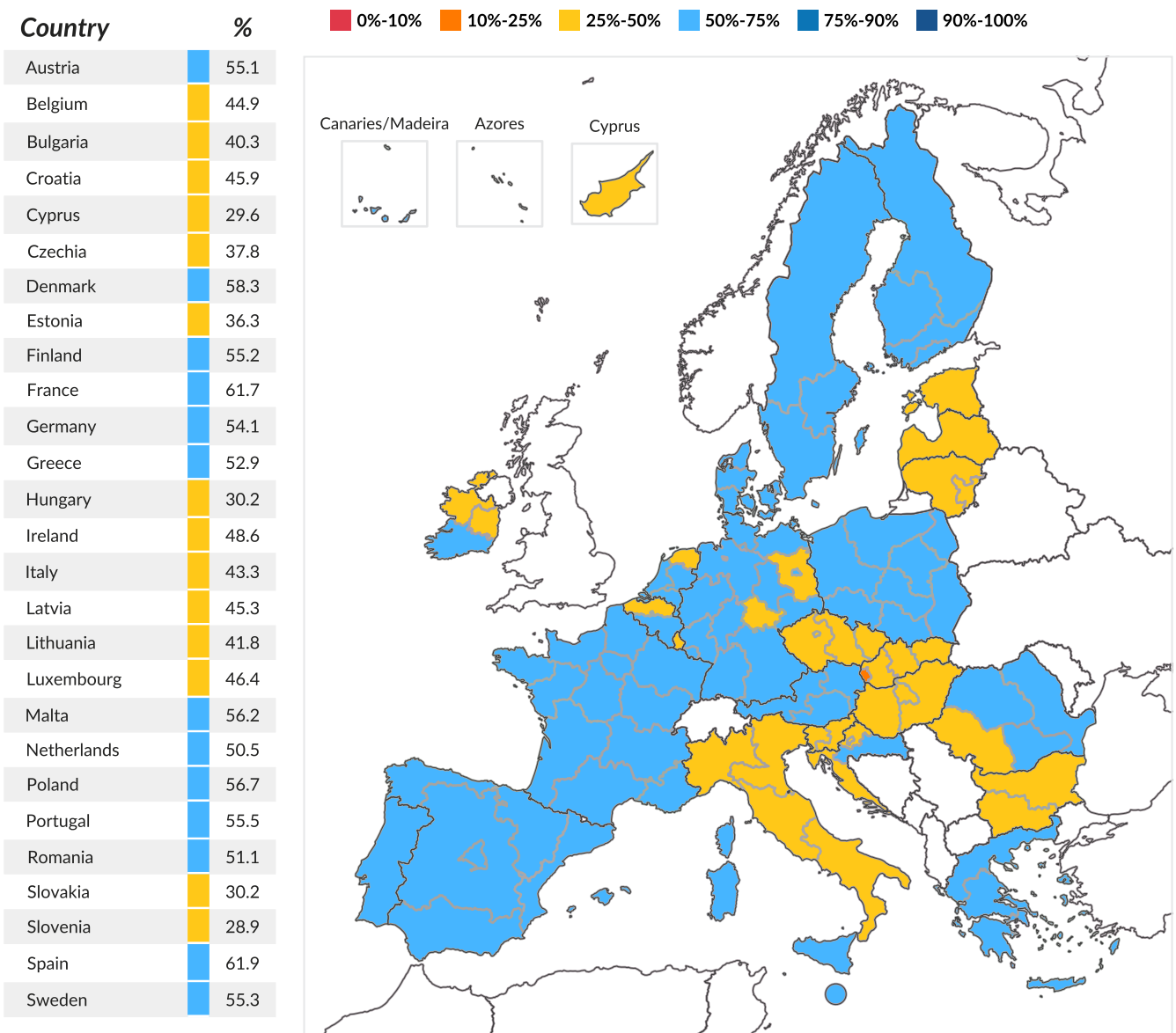
**Figure 47** Absence of excessive use of force by the police

Percentage of respondents who agree that members of the police do not use excessive or unnecessary force.



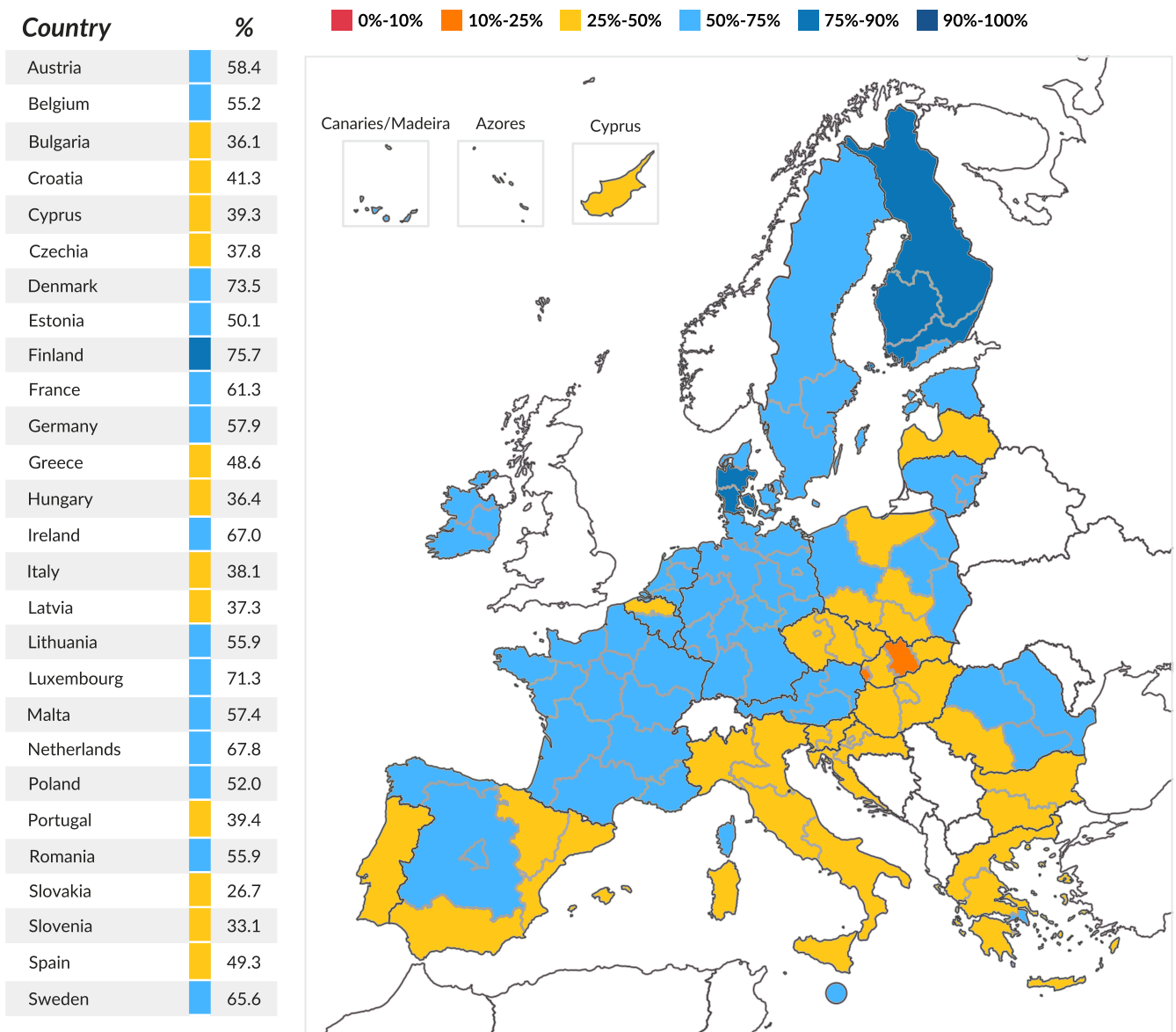
**Figure 48** Public defense for poor people

Percentage of respondents who agree that public defenders do everything they can to defend poor people who are accused of committing a crime.



**Figure 49** Equal access to fair trial

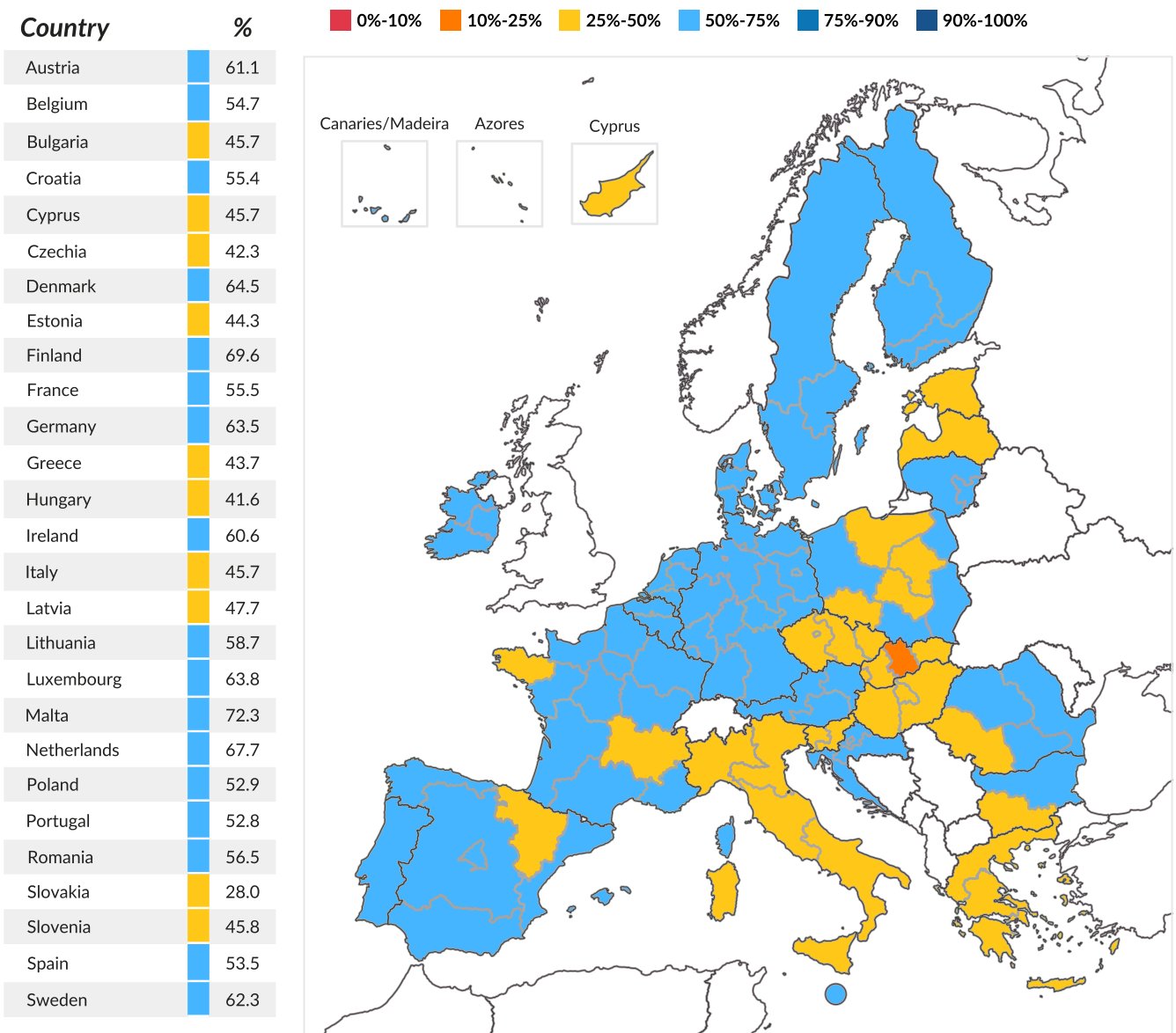
Percentage of respondents who agree that the criminal justice system allows all those accused of crimes to get a fair trial regardless of who they are.





**Figure 50** Presumption of innocence

Percentage of respondents who agree that the criminal justice system treats those accused of a crime as 'innocent until proven guilty'.

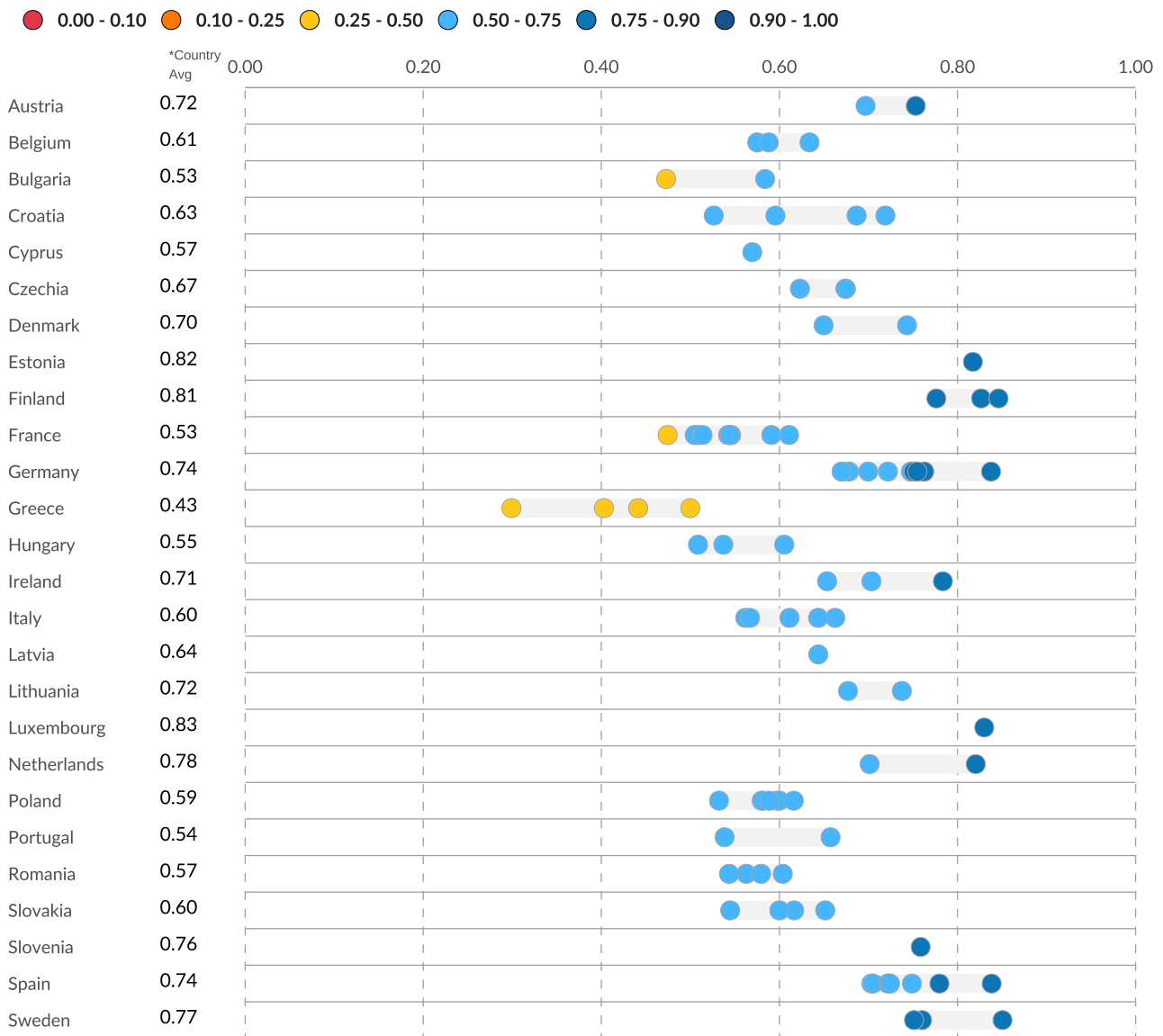


# Rights of persons deprived of liberty

## EXPERT'S SCORECARD

**Figure 51** Rights of persons deprived of liberty

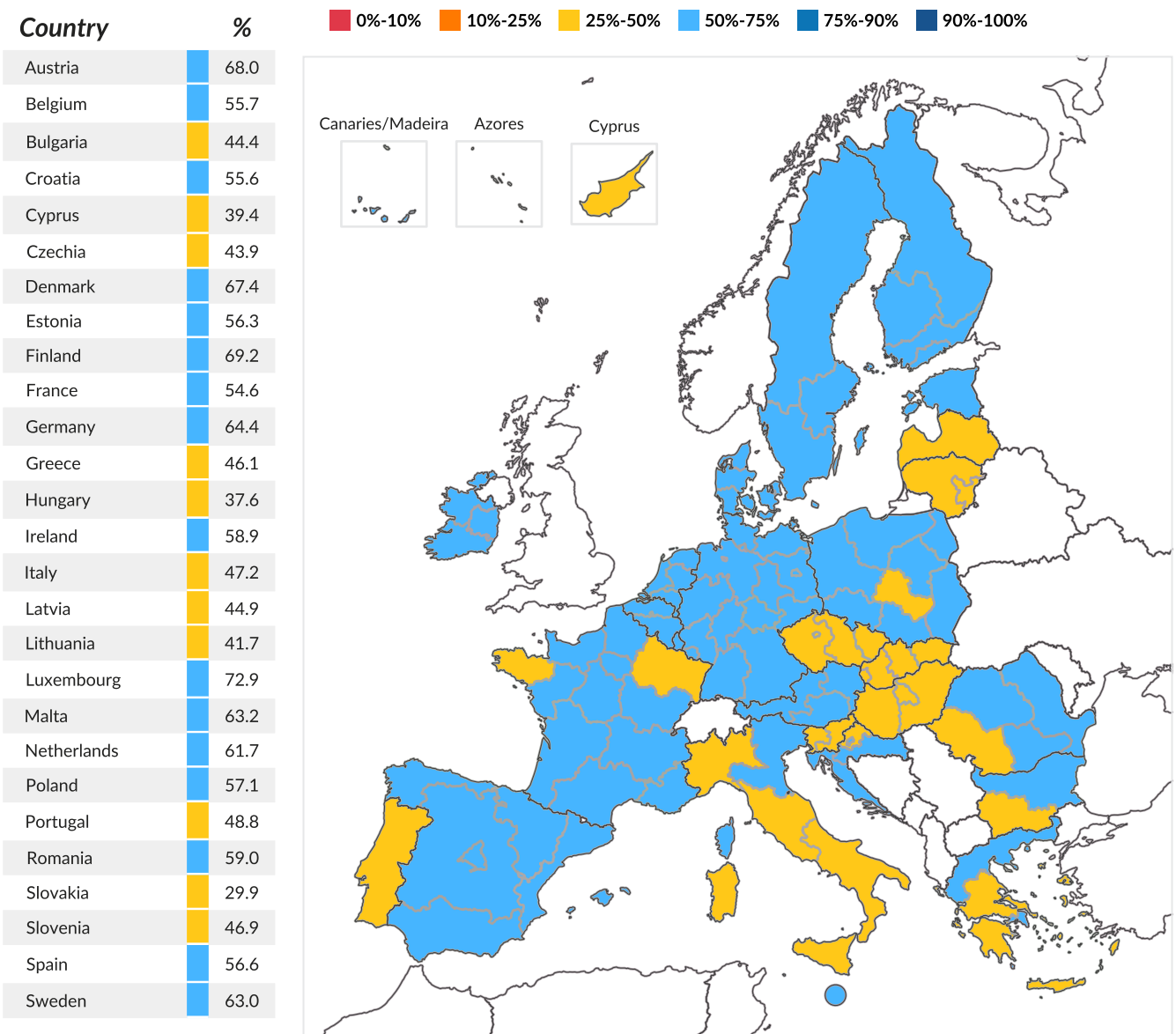
This indicator measures the conditions of detention to determine if individuals, whether sentenced or in pre-trial detention, are treated with dignity and respect. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



Data is not available for some regions due to a low number of expert responses.

**Figure 52** Respect for the rights of persons deprived of liberty

Percentage of respondents who agree that the criminal justice system guarantees the safety and human rights of people deprived of their liberty.



CHAPTER 3

# Safety

Explore topics

1. PERCEPTIONS OF SAFETY

2. CONTROL OF VIOLENCE



## Findings

Outlined below are the findings for this section. First, we present the main findings for the chapter, emphasizing notable insights in the data. This is followed by summaries of individual indicators organized by topic.

- People throughout the EU feel safe in their communities. In most EU Member States, at least two-thirds of respondents feel safe walking in their neighborhood at night.
- Women are less likely than men to feel safe in every Member State except Poland.
- Most people across the EU trust the police to solve community safety problems and to treat everyone with respect. However, respondents in Ireland, Slovakia, Hungary, and Cyprus hold comparatively negative views.

## Perceptions of safety

- In 26 Member States, the majority of respondents **feel safe walking in their neighborhood at night**, with country-level figures ranging from 88.4% of respondents in Denmark to 47.7% in Italy. However, perceptions of safety among women are lower than men in every EU country, except Poland.

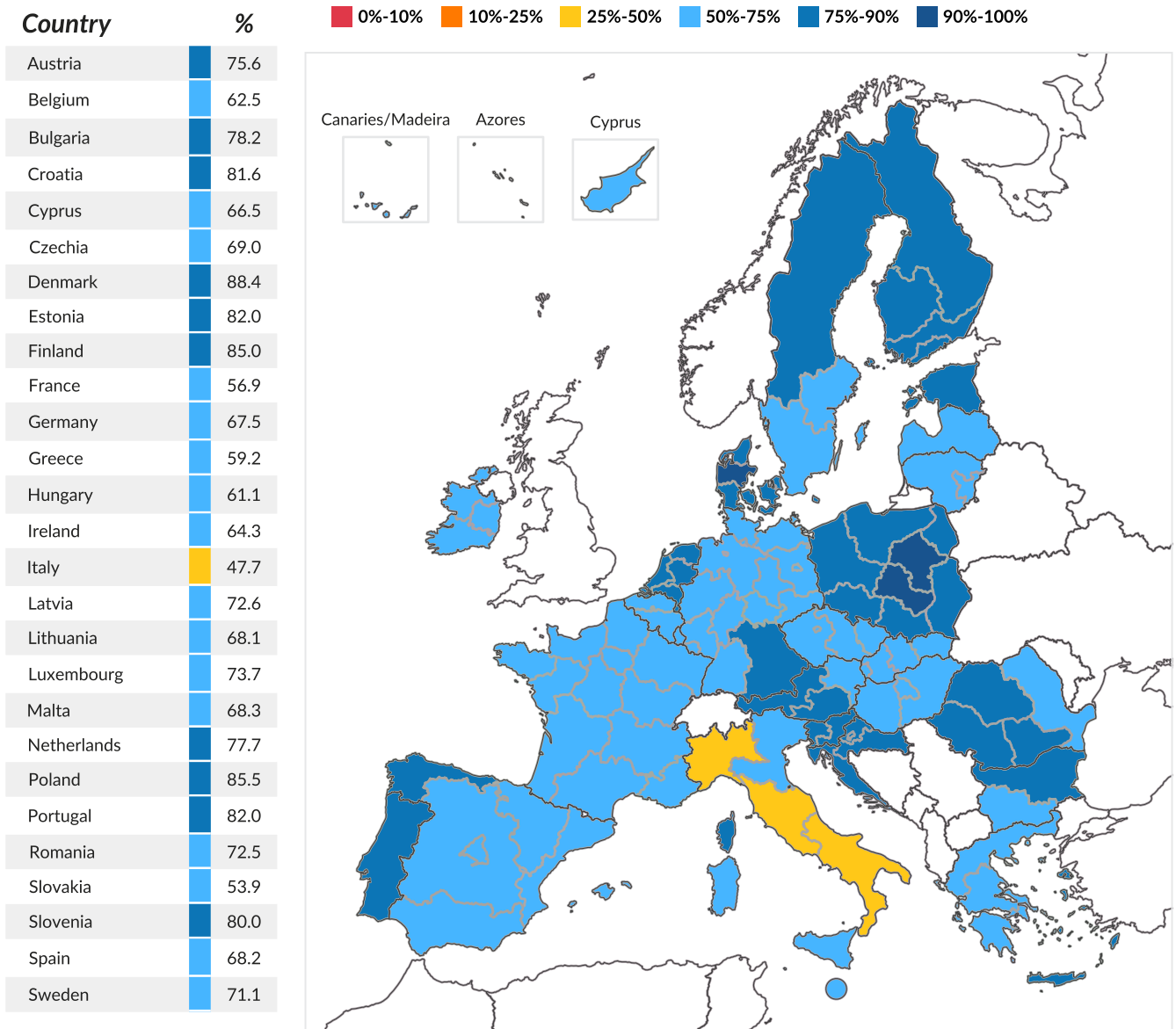
## Control of violence

- In 24 Member States, the majority of respondents agree that **the police resolve safety problems in their communities and treat all people with kindness and respect**, with country-level figures ranging from 93.4% of respondents in Finland to 42.1% in Cyprus.

# Perceptions of safety

## PEOPLE'S VOICES

**Figure 53** Perceptions of safety when walking in the neighborhood at night  
 Percentage of respondents who feel safe walking in their neighborhood at night.



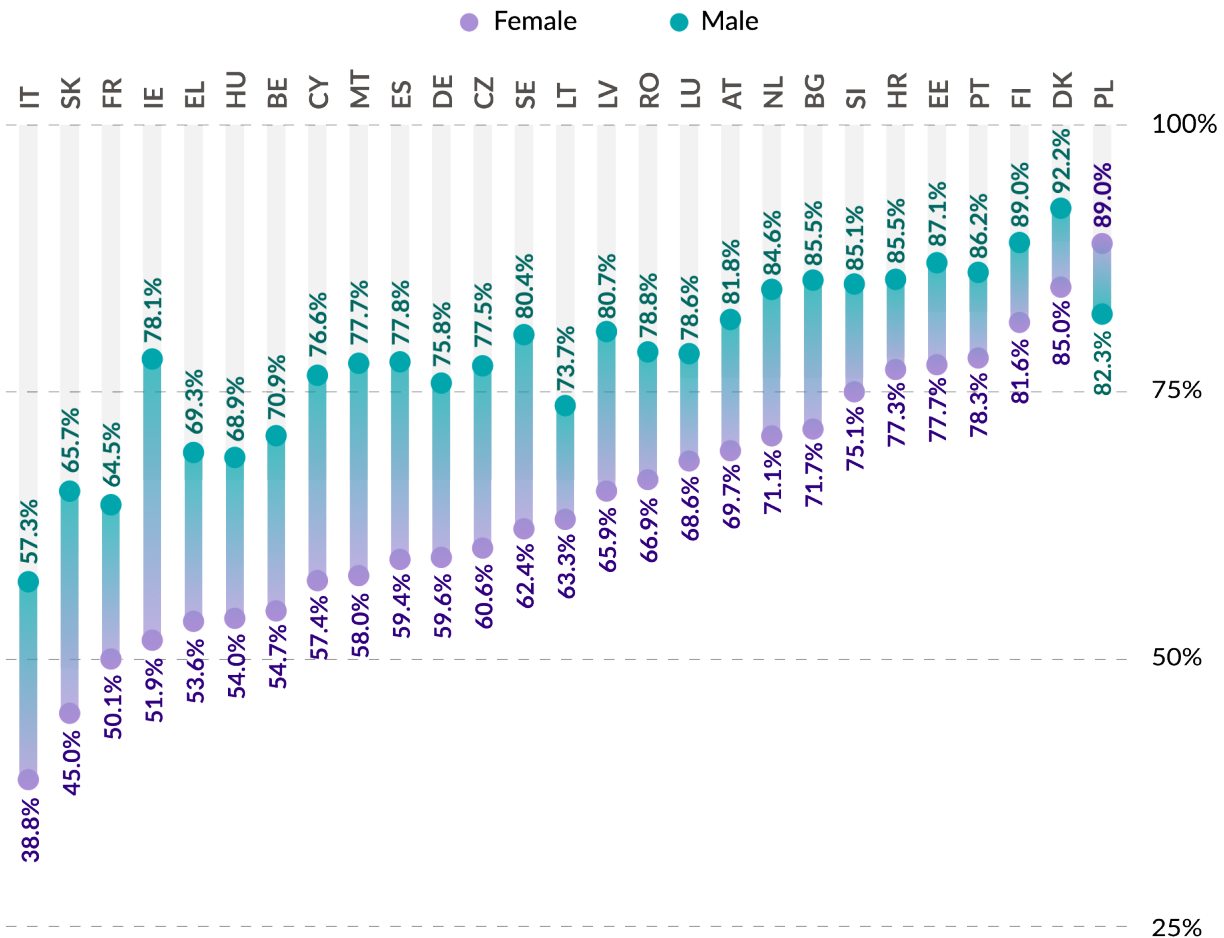
**Box 2** Perceptions of safety when walking in the neighborhood at night, by sex

Percentage of respondents who feel safe walking in their neighborhood at night, by sex.



Across the EU, most people feel safe walking in their neighborhood at night. However, perceptions of safety among women are lower in every EU country, except Poland.

Percentage of respondents who feel safe walking in their neighborhood at night, by sex

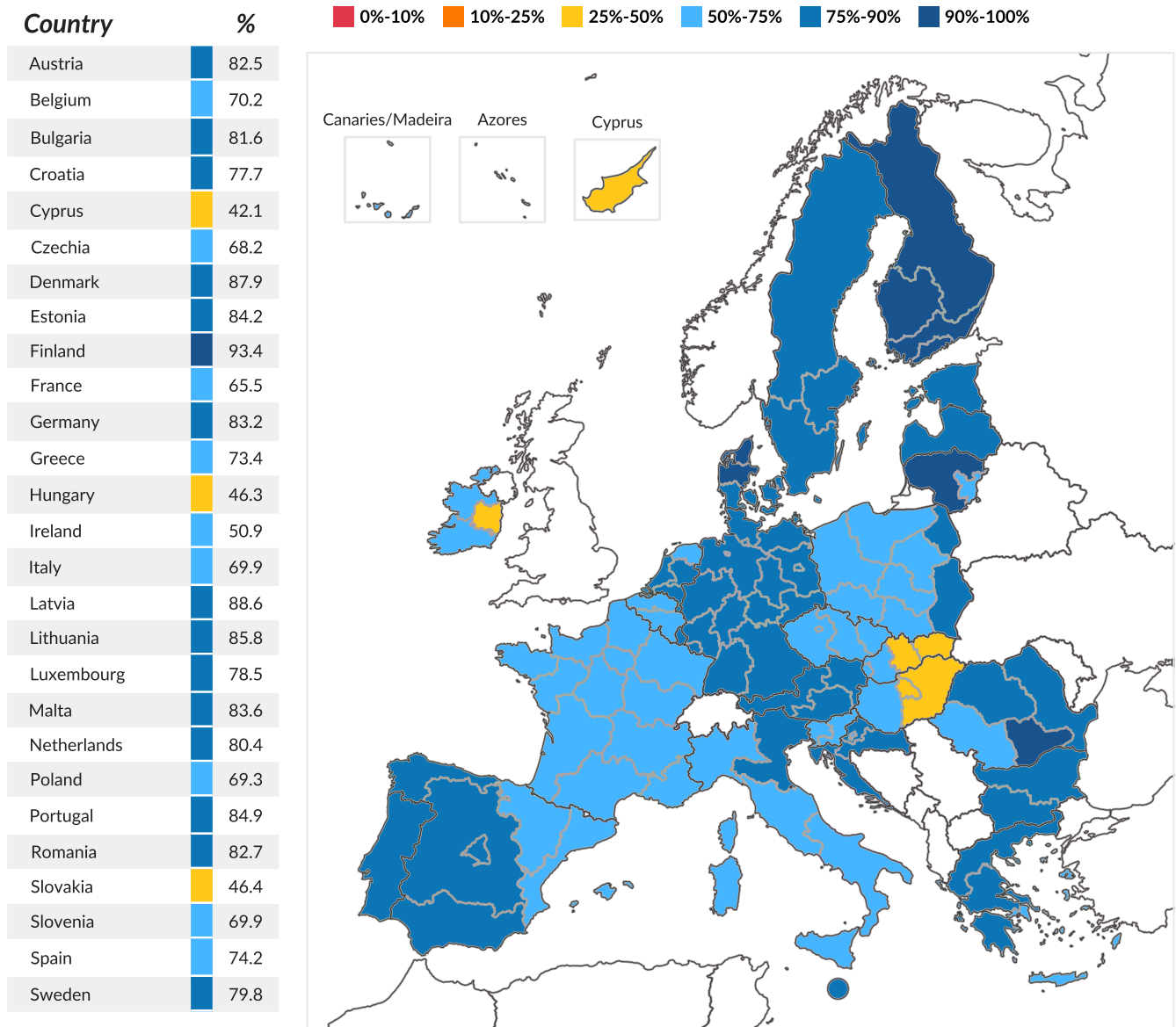


# Control of violence

## PEOPLE'S VOICES

**Figure 54** Police and community safety

Percentage of respondents who agree that the police resolve safety problems in their communities and treat all people with kindness and respect.





# Appendix

## List of Country and Region Abbreviations

| <i>Label</i> | <i>Country</i> | <i>Label</i> | <i>Region</i>                |
|--------------|----------------|--------------|------------------------------|
| AT           | Austria        | AT3          | West Austria                 |
| BE           | Belgium        | BE1          | Brussels Region              |
| BG           | Bulgaria       | BE2          | Flemish Region               |
| CY           | Cyprus         | BE3          | Walloon Region               |
| CZ           | Czechia        | BG3          | North and South-East         |
| DE           | Germany        | BG4          | South-West and South-Central |
| DK           | Denmark        | CY0          | Cyprus                       |
| EE           | Estonia        | CZ01         | Prague                       |
| EL           | Greece         | CZ020304     | Western and Central Bohemia  |
| ES           | Spain          | CZ0506       | North-East and South-East    |
| FI           | Finland        | CZ0708       | Central Moravia and Silesia  |
| FR           | France         | DE1          | Baden-Württemberg            |
| HR           | Croatia        | DE2          | Bavaria                      |
| HU           | Hungary        | DE3          | Berlin                       |
| IE           | Ireland        | DE4          | Brandenburg                  |
| IT           | Italy          | DE5          | Bremen                       |
| LT           | Lithuania      | DE6          | Hamburg                      |
| LU           | Luxembourg     | DE7          | Hessen                       |
| LV           | Latvia         | DE8          | Mecklenburg-Vorpommern       |
| MT           | Malta          | DE9          | Lower Saxony                 |
| NL           | Netherlands    | DEA          | North Rhine-Westphalia       |
| PL           | Poland         | DEB          | Rhineland-Palatinate         |
| PT           | Portugal       | DEC          | Saarland                     |
| RO           | Romania        | DED          | Saxony                       |
| SE           | Sweden         | DEE          | Saxony-Anhalt                |
| SI           | Slovenia       | DEF          | Schleswig-Holstein           |
| SK           | Slovakia       | DEG          | Thuringia                    |
|              |                | DK01         | Capital (region)             |
|              |                | DK02         | Zealand                      |
|              |                | DK03         | South Denmark                |
|              |                | DK04         | Central Jutland              |

| <i>Label</i> | <i>Region</i> |
|--------------|---------------|
| AT1          | East Austria  |
| AT2          | South Austria |

| <i>Label</i> | <i>Region</i>                     | <i>Label</i> | <i>Region</i>          |
|--------------|-----------------------------------|--------------|------------------------|
| DK05         | North Jutland                     | HU2          | Transdanubia           |
| EE0          | Estonia                           | HU3          | Great Plain and North  |
| EL3          | Attica                            | IE04         | Northern and Western   |
| EL4          | Aegean Islands, Crete             | IE05         | Southern               |
| EL5          | North Greece                      | IE06         | Eastern and Midland    |
| EL6          | Central Greece                    | ITC          | North-West             |
| ES1          | North-West                        | ITF          | South                  |
| ES2          | North-East                        | ITG          | Islands                |
| ES3          | Madrid                            | ITH          | North-East             |
| ES4          | Centre                            | ITI          | Centre                 |
| ES5          | East                              | LT01         | Capital Region         |
| ES6          | South                             | LT02         | Central/Western Region |
| ES7          | Canary Islands                    | LU00         | Luxembourg             |
| FI19         | West Finland                      | LV00         | Latvia                 |
| FI1B         | Helsinki-Uusimaa                  | MT00         | Malta                  |
| FI1C20       | South Finland and Åland           | NL1          | North Netherlands      |
| FI1D         | North and East Finland            | NL2          | East Netherlands       |
| FR1          | Île-de-France                     | NL3          | West Netherlands       |
| FRB          | Centre-Val de Loire               | NL4          | South Netherlands      |
| FRC          | Burgundy-Franche-Comté            | PL2          | Southern               |
| FRD          | Normandy                          | PL4          | North-Western          |
| FRE          | Hauts-de-France                   | PL5          | South-Western          |
| FRF          | Grand Est                         | PL6          | Northern               |
| FRG          | Loire Region                      | PL7          | Central                |
| FRH          | Brittany                          | PL8          | Eastern                |
| FRI          | New Aquitaine                     | PL9          | Mazowieckie            |
| FRJ          | Occitania                         | PT1          | Continental Portugal   |
| FRK          | Auvergne-Rhône-Alpes              | PT2          | Azores                 |
| FRL          | Provence-Alpes-Côte d'Azur (PACA) | PT3          | Madeira                |
| FRM          | Corsica                           | RO1          | Macroregion One        |
| HR02         | Pannonian Croatia                 | RO2          | Macroregion Two        |
| HR03         | Adriatic Croatia                  | RO3          | Macroregion Three      |
| HR05         | Zagreb                            | RO4          | Macroregion Four       |
| HR06         | Northern Croatia                  | SE1          | Eastern Sweden         |
| HU1          | Central Hungary                   | SE2          | Southern Sweden        |

| <b><i>Label</i></b> | <b><i>Region</i></b> |
|---------------------|----------------------|
| <b>SE3</b>          | Northern Sweden      |
| <b>SI03</b>         | East Slovenia        |
| <b>SI04</b>         | West Slovenia        |
| <b>SK01</b>         | Bratislava           |

| <b><i>Label</i></b> | <b><i>Region</i></b> |
|---------------------|----------------------|
| <b>SK02</b>         | West Slovakia        |
| <b>SK03</b>         | Central Slovakia     |
| <b>SK04</b>         | East Slovakia        |

# Methodology

The production of *World Justice Project EUROVOICES* can be summarized in the following stages:

## Conceptual Design

To develop a comprehensive methodological framework, WJP first defined the observable outcomes of a society's adherence to the rule of law and the ways the rule of law impacts people's everyday lives. Building upon the proven methodology of the *World Justice Project Rule of Law Index®*, the team focused the conceptual design of *World Justice Project EUROVOICES* on capturing people's perceptions and experiences of justice, governance, and the rule of law in their daily lives.

The team then conducted an extensive literature review and held consultations with experts from various sectors (including academia and international organizations) to adapt the project's methodology to the current reality and challenges faced by the European Union (EU) Member States. The resulting framework defines 51 rule of law indicators organized into ten pillars: 1) checks on government powers; 2) government respect for checks on power; 3) civic participation; 4) fundamental rights; 5) civil justice; 6) criminal justice; 7) safety; 8) control of corruption; 9) transparency and access to information; and 10) administrative proceedings and regulatory enforcement.

| <i>Pillars</i>                                    | <i>Indicators</i>                                                                                                                                                                                                                                                                                                                        |
|---------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Report 1. Democracy and Fundamental Rights</b> |                                                                                                                                                                                                                                                                                                                                          |
| <b>1. Checks on government powers</b>             | 1.1. Legislative oversight<br>1.2. Judicial independence<br>1.3. Independent oversight<br>1.4. Independent prosecution<br>1.5. Free, fair, and secure elections<br>1.6. Non-governmental checks                                                                                                                                          |
| <b>2. Government respect for checks on power</b>  | 2.1. Government respect for the constitution and political opponents<br>2.2. Government respect for judicial independence<br>2.3. Government respect for independent oversight<br>2.4. Government respect for independent prosecution<br>2.5. Government respect for the electoral system<br>2.6. Government respect for civil liberties |
| <b>3. Civic participation</b>                     | 3.1. Civic participation                                                                                                                                                                                                                                                                                                                 |
| <b>4. Fundamental rights</b>                      | 4.1. Prohibition of torture and inhuman treatment<br>4.2. Prohibition of slavery and forced labor                                                                                                                                                                                                                                        |

| <i>Pillars</i>                                   | <i>Indicators</i>                                                                                                                                                                                                                                                                                                                                                                                                                                          |
|--------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|                                                  | 4.3. Freedom of thought, conscience, and religion<br>4.4. Freedom of assembly and association<br>4.5. Freedom of opinion and expression<br>4.6. Right to property<br>4.7. Right to asylum<br>4.8. Equality before the law<br>4.9. Workers' rights<br>4.10. Right to vote and to stand as a candidate at elections<br>4.11. Right of access to documents<br>4.12. Right to petition<br>4.13. Right of movement and of residence<br>4.14. Due process of law |
| <b>Report 2. Justice and Safety</b>              |                                                                                                                                                                                                                                                                                                                                                                                                                                                            |
| <b>5. Civil justice</b>                          | 5.1. Legal capability<br>5.2. Access to legal aid and representation in cases of civil disputes<br>5.3. Accessible, appropriate, and timely dispute resolution<br>5.4. Impartial and independent dispute resolution<br>5.5. Effective and outcome-oriented dispute resolution<br>5.6. Alternative dispute resolution mechanisms                                                                                                                            |
| <b>6. Criminal justice</b>                       | 6.1. Effective and impartial criminal investigation<br>6.2. Effective and impartial prosecution and pre-trial proceedings<br>6.3. Effective and impartial criminal adjudication<br>6.4. Alternative criminal justice mechanisms<br>6.5. Victims' rights<br>6.6. Due process of law<br>6.7. Rights of persons deprived of liberty                                                                                                                           |
| <b>7. Safety</b>                                 | 7.1. Perceptions of safety<br>7.2. Control of violence                                                                                                                                                                                                                                                                                                                                                                                                     |
| <b>Report 3. Transparency and Corruption</b>     |                                                                                                                                                                                                                                                                                                                                                                                                                                                            |
| <b>8. Control of corruption</b>                  | 8.1. Absence of bribery<br>8.2. Absence of corrupt procurement practices<br>8.3. Absence of embezzlement<br>8.4. Absence of favoritism<br>8.5. Absence of corrupt electoral practices                                                                                                                                                                                                                                                                      |
| <b>9. Transparency and access to information</b> | 9.1. Transparency and access to information                                                                                                                                                                                                                                                                                                                                                                                                                |

| <i>Pillars</i>                                                                       | <i>Indicators</i>                                                                                                           |
|--------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------|
| <b>10. Administrative proceedings, regulatory enforcement, and right to property</b> | 10.1. Simple, predictable, and timely administrative proceedings<br>10.2. Right to property<br>10.3. Regulatory enforcement |

After establishing these pillars and indicators, WJP drafted survey questions to measure different aspects of each conceptual category included in the framework. This process resulted in a selection of 610 expert survey questions and 330 general population survey questions. To maintain reasonable survey length and improve response rates, the expert questions were organized into four separate questionnaires (one on criminal justice, two on civil and commercial justice, and one on governance).

## Data collection

*World Justice Project EUROVOICES* presents original survey data from two sources: expert surveys and household surveys.

### Expert Surveys

Expert survey data collection for the *EUROVOICES* project was conducted by the WJP's research team. The surveys were administered online between October 2023 and April 2024 using Alchemer, a user-friendly and highly secure survey administration platform. The expert surveys were administered in twelve languages: Bulgarian, Czech, English, French, German, Greek, Hungarian, Italian, Polish, Portuguese, Romanian, and Spanish.

The expert survey respondents, representing the 110 subnational regions across all 27 EU Member States, included independent legal practitioners and academics selected from directories of law firms, universities and colleges, research organizations, and non-governmental organizations (NGOs), as well as through referrals from the WJP's global network of practitioners. All expert respondents were vetted by WJP staff to ensure their qualifications.

Over the course of the expert survey data collection, WJP's research team regularly sent survey invitations and reminder emails to potential respondents using publicly available online contact information, collected through a systematic review of the websites of law firms, bar associations, universities, and other organizations. To expand WJP's network of expert respondents in the EU, the research team collaborated with local organizations, bar associations, universities, and law firms to identify and invite potential participants. As a result of this exercise, WJP's team generated a database with contact information for thousands of experts. In total, the WJP team obtained 8,042 expert survey responses.

### Household Surveys

Household survey data collection was conducted by leading local polling companies: ACT (Croatia, Latvia, Lithuania, Poland, and Romania), Alpha Research Ltd. (Bulgaria), Bilendi & Respondi (Austria, Belgium, Denmark, Germany, Italy, and the Netherlands), D3 Systems, Inc. (Greece), ILRES (Luxembourg), Intercampus (Portugal), Ipsos (Czechia, Estonia, Finland, France, Slovenia, Spain, and Sweden), Misco International (Malta), Pulse Market Research (Cyprus), RED C Research (Ireland), and Talk Online (Hungary and Slovakia).

The survey was translated into over 20 local languages, adapted to common local expressions, and administered in pilot tests in each country. After conducting, reviewing, and validating the pilot tests, the survey was administered to respondents in 110 regions of the 27 EU Member States, using both face-to-face (in 10 countries) and online (in 17 countries) polling methodologies. Survey respondents in each country were selected through a probability sampling method that ensures representativeness based on age, sex, income level, and degree of urbanization. During the full-fieldwork stage of data collection, which took place between December 2023 and April 2024, a total of 64,089 EU residents were surveyed.

## Selecting Territorial Units

For the purposes of *World Justice Project EUROVOICES*, WJP selected territorial units based on the EU's Nomenclature of Territorial Units for Statistics (NUTS) system, resulting in 110 regions for analysis. These regions are a combination of NUTS level 1 and NUTS level 2 regions, with some adjustments for Czechia (merging 8 regions into 4), Finland (combining 5 regions into 4), and France (dropping the overseas territories). The complete list of regions is presented in the Appendix.

## Data Analysis

The expert survey data was calculated into scores using the following steps: first, the survey responses were normalized and codified into numeric values on a scale of 0 to 1, where 1 indicates the highest possible score; second, the data was mapped into the pillars and indicators, as defined in the conceptual framework; and third, the normalized data was aggregated at the NUTS and country levels using simple averages. The complete variable map detailing which questions from the expert surveys were aggregated into each score can be downloaded from the website.

Household survey responses were processed into a database that displays question-level results by collapsing the two most positive options on a four-level Likert scale in each case (e.g., strongly agree and agree, very likely and likely, among others, depending on the response scale of the question and the options that represent the most positive outcome). This data can be disaggregated by age group, sex, income, and degree of urbanization.

For both the household and the expert surveys, the respondent-level data was edited to exclude partially completed surveys, suspicious data, and outliers (which were detected using the Z-score method).

A series of quantitative and qualitative tests were conducted to identify biases and errors. The first process was a quantitative cross-check in which results were systematically compared to selected indicators from trusted third-party sources, including other organizations' measurement projects, such as the V-Dem Dataset by the V-Dem Institute, and the Quality of Government database by the University of Gothenburg; and official indicator systems, such as Eurobarometer surveys and the EU Justice Scoreboard. In addition, three qualitative information tools were developed to test the data across all EU Member States: a compendium of news stories collected from diverse sources across the EU; syntheses of information from national and international reports published by peer organizations; and semi-structured interviews with over 30 EU experts. These tools allowed WJP to enrich the survey data with trends, issues, improvements, and regional differences in a variety of rule of law topics and contextualize the survey results. As a result of this work, *World Justice Project EUROVOICES* presents a library of people-centered indicators with new data on justice, governance, and the

rule of law in the EU, at both the regional and national level. Data from the expert surveys is presented at the indicator level, while household survey data is presented at the question level, with options to disaggregate by different socioeconomic and demographic variables. This data is presented in different formats, including thematic reports with maps and graphs, interactive dashboards, and databases available for download. This information allows region-to-region comparisons, detecting relative strengths and weaknesses, and identifying best practices and policies that can become reference points.

## **Additional Considerations**

### **Comparisons with the *WJP Rule of Law Index***

The results of *World Justice Project EUROVOICES* cannot be directly compared to the *WJP Rule of Law Index*® for several reasons. First, the Index scores are calculated by aggregating three sources of information: expert surveys, household surveys, and third-party data. In contrast, *WJP EUROVOICES* presents findings in two separate categories: the Expert Scorecards, comprised of aggregated expert data, and People's Voices, which displays question-level data from the household surveys.

Second, although the *WJP Rule of Law Index* and *WJP EUROVOICES* both use the Min-Max method to normalize expert data (so that all values are presented on a scale of 0 to 1), the Index's longitudinal analysis requires an extra normalization (with a base year of 2015) to ensure scores are comparable across previous editions of the report.

Lastly, while *WJP EUROVOICES* builds upon the Index's methodology, the two projects have distinct conceptual frameworks. Key differences include the internal organization of the pillars, the inclusion of new questions to assess independent checks on government powers, a new category on the executive's behavior towards constraints on its power, the expansion of the chapter on fundamental rights based on the EU Charter of Fundamental Rights, and the separation of the transparency and civic participation pillars.

### **Methodological Strengths and Weaknesses**

All information tools have advantages and limitations that need to be considered when using them, and *World Justice Project EUROVOICES* is no exception. This project organizes its findings into clearly defined indicators that allow for the easy and efficient interpretation of a multi-dimensional rule of law definition. Moreover, WJP's output-oriented approach facilitates comparisons between countries and regions.

However, this accessibility does require WJP to consolidate the unique and complicated realities different individuals experience into coherent findings at the national and regional levels. As such, interpretation of the data presented in this report requires a familiarity with the project's basic conceptual framework, including WJP's definitions for each indicator and explanations regarding which topics are and are not included in our findings.

Likewise, these indicators do not establish causality or contextualize the findings. Thus, it will be necessary to use the *WJP EUROVOICES* reports in combination with other analytical tools to provide a full picture of causes and potential solutions.

The data presented in *WJP EUROVOICES* captures the perceptions and experiences of people living in the EU at the time the data was collected. In addition, the WJP team confirmed the



validity of this data using quantitative and qualitative checks. However, the results may be sensitive to contextual factors, including expectations, as well as cultural and social influences, which may affect people's responses. In addition, this information may be sensitive to specific events that took place during the data collection period or may be subject to measurement errors due in part to the limited number of experts interviewed in some regions.

### **More Information**

For more information on the conceptual and measurement framework of this project, including more technical details on the data collection process, please refer to the complete methodological summary available on the *World Justice Project EUROVOICES* website.

## About the World Justice Project

**The World Justice Project (WJP)** is an independent, multidisciplinary organization working to create knowledge, build awareness, and stimulate action to advance the rule of law worldwide. Effective rule of law is the foundation for communities of justice, opportunity, and peace—underpinning development, accountable government, and respect for fundamental rights.

The WJP builds and supports a global, multidisciplinary movement for the rule of law through three lines of work: collecting, organizing, and analyzing original, independent rule of law data, including the *World Justice Project Rule of Law Index®*; supporting research, scholarship, and teaching about the importance of the rule of law, its relationship to development, and effective strategies to strengthen it; and connecting and building an engaged global network of policymakers and advocates to advance the rule of law through strategic partnerships, convenings, coordinated advocacy, and support for locally led initiatives.

Learn more at: [worldjusticeproject.org](https://worldjusticeproject.org).

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| <b>Cinzia Ammirati</b>                                                    | <b>Debora Motta</b>                                                       | <b>Emmanuela Bertucci</b>                                                                | <b>Francesco Bertoni</b><br><i>B&amp;F Legal Advisory</i>                            |
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| <b>Claudia Di Gati</b>                                                    | <b>Denise Boriero</b><br><i>Università Degli Studi di Trento</i>          | <b>Enrico Calore</b>                                                                     | <b>Francesco Chrisam</b><br><i>Conti &amp; Partners Law Tax</i>                      |
| <b>Claudia Ferrarese Girardi</b><br><i>Studio Legale V Law</i>            | <b>Diego Castelli</b>                                                     | <b>Enrico Chenet</b>                                                                     | <b>Francesco Coronidi</b>                                                            |
| <b>Claudia Mannavola</b>                                                  | <b>Domenico Cerrone</b>                                                   | <b>Enrico Morello</b><br><i>Lexant Società Benefit Tra Avvocati</i>                      | <b>Francesco Dalla Balla</b><br><i>Università di Trento</i>                          |
| <b>Claudia Ogriseg</b><br><i>Studio Legale Ogriseg</i>                    | <b>Domenico Ferrara</b><br><i>Studio Legale Ferrara</i>                   | <b>Enrico Spagnoli</b>                                                                   | <b>Francesco De Florio</b><br><i>Studio Legale De Florio</i>                         |
| <b>Claudio Belli</b><br><i>AGIT</i>                                       | <b>Domenico Ielo</b><br><i>Studio Legale Lelo</i>                         | <b>Erika Sottocasa</b>                                                                   | <b>Francesco Galloro</b><br><i>Studio Legale Galloro</i>                             |
| <b>Claudio Finiguerra</b><br><i>Studio Legale Finiguerra</i>              | <b>Domenico Polizzi</b>                                                   | <b>Eugenio Guberti</b>                                                                   | <b>Francesco Iacoviello</b>                                                          |
| <b>Clementina De Angelis</b>                                              | <b>Domenico Tambasco</b>                                                  | <b>Fabio Campanella</b>                                                                  | <b>Francesco Innocenti</b><br><i>Studio Legale Innocenti</i>                         |
| <b>Concetta Ruzzo</b>                                                     | <b>Donato Ippolito</b>                                                    | <b>Fabio Lorefice</b>                                                                    | <b>Francesco Longo</b>                                                               |
| <b>Corrado Giacchi</b>                                                    | <b>Duccio Bertini</b>                                                     | <b>Fabrizio Casella</b><br><i>Studio Legale Fabrizio Casella</i>                         | <b>Francesco Micaletto</b>                                                           |
| <b>Crescenzo Senape</b>                                                   | <b>Edoardo Borsani</b>                                                    | <b>Fabrizio Catalano</b>                                                                 | <b>Francesco Morena</b>                                                              |
| <b>Cristdina Galligani</b>                                                | <b>Edoardo Oliva</b>                                                      | <b>Fabrizio Cugia Di Sant'Orsola</b><br><i>Studio Legale Cugia Cuomo &amp; Associati</i> | <b>Francesco Saverio Marini</b><br><i>Università Degli Studi di Roma Tor Vergata</i> |
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| <b>Cristiana Anderlucci</b>                                               | <b>Egon Bianchi</b>                                                       | <b>Fabrizio Panigo Guerra</b>                                                            | <b>Francesco Stocco</b>                                                              |
| <b>Cristiana Donizetti</b>                                                | <b>Elena De Oto</b>                                                       | <b>Fabrizio Traina</b>                                                                   | <b>Francesco Trafficante</b>                                                         |
| <b>Cuccaro Ermelinda</b>                                                  | <b>Elena Lodato</b>                                                       | <b>Fatima Mertad</b><br><i>Studio Legale IBL Consulting</i>                              | <b>Franco Buccetti</b><br><i>Studio Legale Franco Buccetti</i>                       |
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| <b>Daniela Brienza</b>                                                    | <b>Elena Oddone</b>                                                       | <b>Federica Santinon</b>                                                                 |                                                                                      |
| <b>Daniela Gambardella</b>                                                |                                                                           |                                                                                          |                                                                                      |
| <b>Daniela Rubino</b>                                                     |                                                                           |                                                                                          |                                                                                      |

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|----------------------------------------------------------------------|--------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------|
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| <b>Fulvio Morese</b><br><i>Studio Legale Morese</i>                  | <b>Giovanna Crisafulli</b>                                                     | <b>Giuseppe Tamborrino</b>                                                                                                                  | <b>Loredana Maccora</b>                                                    |
| <b>Fulvio Rossetti</b>                                               | <b>Giovanna Fasanino</b>                                                       | <b>Giusy Maria Cristina Narzisi</b><br><b>Gloria Canestrini</b><br><i>Comitato per la Legalità e la Trasparenza del Trentino Alto Adige</i> | <b>Loredana Pistoia</b>                                                    |
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| <b>Garrisi Umberto Giuseppe</b><br><i>Studio Legale Avv. Garrisi</i> | <b>Giovanni Cocucci</b>                                                        | <b>Ilaria Bartolucci</b>                                                                                                                    | <b>Loretta Vincenza Severino</b>                                           |
| <b>Gennaro Gissona</b>                                               | <b>Giovanni Di Salvo</b><br><i>Consiglio Nazionale Forense</i>                 | <b>Ilaria Dalla Rosa</b>                                                                                                                    | <b>Luca Andrisani</b><br><i>Studi Legali Consociati - Fas Studi Legali</i> |
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| <b>Giacomo Conti</b><br><i>Studio Legale Avv. Giacomo Conti</i>      | <b>Giovanni Liguigli</b>                                                       | <b>Ilda Hasanbelliu</b>                                                                                                                     | <b>Luca Bellezza</b>                                                       |
| <b>Giacomo Felloni</b>                                               | <b>Giovanni Majo</b><br><i>Studio Legale Majo</i>                              | <b>Ildo Morelli</b>                                                                                                                         | <b>Luca Carlo Montella</b><br><i>Studio Legale Montella</i>                |
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| <b>Gian Maria Gandolfo</b>                                           | <b>Giulia Sarti</b>                                                            | <b>Jakub Nowacki</b>                                                                                                                        | <b>Luca Pastore</b>                                                        |
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| <b>Gianfranco Ferrari</b>                                            | <b>Giulio Cabigiosu</b>                                                        | <b>Lara Canuti</b><br><i>Studio Legale Lara Canuti</i>                                                                                      | <b>Lucia Fiorini</b>                                                       |
| <b>Gianfranco Vojvodic</b>                                           | <b>Giulio Enea Vigevani</b><br><i>Università Degli Studi di Milano-Bicocca</i> | <b>Laura Ancona</b>                                                                                                                         | <b>Lucia Rossi</b>                                                         |
| <b>Gianluca Cocchi</b>                                               | <b>Giuseppe Angelo Rizzo</b>                                                   | <b>Laura Paola Tonon</b>                                                                                                                    | <b>Luciano Racchi</b>                                                      |
| <b>Gianluca Gatti</b>                                                | <b>Giuseppe Aquilino</b>                                                       | <b>Leonardo Baldi</b><br><i>Studio Legale Leonardo Baldi</i>                                                                                | <b>Ludovica Menegolo</b>                                                   |
| <b>Gianluca Toscano</b><br><i>Studio Legale Toscano</i>              | <b>Giuseppe Caravita Di Toritto</b>                                            | <b>Leonardo Pinto</b>                                                                                                                       | <b>Luigi Coana</b>                                                         |
| <b>Gianmarco Davide Pace</b>                                         | <b>Giuseppe Cossa</b>                                                          | <b>Leonardo Tuberti</b><br><i>Cart &amp; Partners Studio Legale Commerciale Tributario</i>                                                  | <b>Luigi De Rosa</b>                                                       |
| <b>Gianmarco Di Giuseppe</b>                                         | <b>Giuseppe De Liguori</b>                                                     | <b>Lidia Lo Re</b><br><i>Concilium A.D.R.</i>                                                                                               | <b>Luigi Ferrara</b>                                                       |
| <b>Gianmichele Fadda</b>                                             | <b>Giuseppe D'Elia</b><br><i>Università Degli Studi dell'Insubria</i>          | <b>Lilian Carbone</b>                                                                                                                       | <b>Luigi Ferraro</b><br><i>Studio Legale Ferraro</i>                       |
| <b>Gianni Di Santo</b><br><i>Studio dell'Avvocato Di Santo</i>       | <b>Giuseppe Lentini</b>                                                        | <b>Lisa Tamaro</b>                                                                                                                          | <b>Luigi Leonardo Covella</b>                                              |
| <b>Gianni Marasca</b>                                                | <b>Giuseppe Mariani</b><br><i>Studio Legale Mariani</i>                        | <b>Livia Chiara Mazzone</b><br><i>MPA legal</i>                                                                                             | <b>Luigi Mori</b>                                                          |
| <b>Gianpiero Zingari</b>                                             | <b>Giuseppe Montalbano</b>                                                     | <b>Lole Anna Savini</b><br><i>Studio Legale Savini</i>                                                                                      | <b>Luigi Pansini</b><br><i>Associazione Nazionale Forense</i>              |
| <b>Gigliola Pirota</b><br><i>Bernoni &amp; Partners</i>              | <b>Giuseppe Ruotolo</b><br><i>Studio Legale Ruotolo</i>                        |                                                                                                                                             | <b>Maddalena Castellani</b><br><i>Università di Verona</i>                 |

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| <b>Mara Costantino</b><br><i>Studio Legale Costantino</i>                         | <b>Maria Teresa Badalucco</b><br><i>Studio Legale Badalucco</i>                 | <b>Matteo Benvegnù</b><br><i>Studio Legale Matteo Benvegnù</i>                                                                                      | <b>Nicola Vittorio Riccardi</b>                                                       |
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| <b>Marco Cadili</b>                                                               | <b>Marika Angelastri</b>                                                        | <b>Matteo Marconcini</b>                                                                                                                            | <b>Palma Balsamo</b><br><i>Avvocati Giuslavoristi Italiani</i>                        |
| <b>Marco Cavalli</b><br><i>Studio Legale Cavalli</i>                              | <b>Marika Romani</b><br><i>Lawtelier Avvocati Associati</i>                     | <b>Matteo Morichi</b>                                                                                                                               | <b>Paola Bartucci</b>                                                                 |
| <b>Marco De Rossi</b><br><i>Ghisalberti &amp; De Rossi Studio Legale</i>          | <b>Marilisa Somma</b>                                                           | <b>Mattia De Lillo</b>                                                                                                                              | <b>Paola Ficco</b>                                                                    |
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| <b>Marco Francetti</b><br><i>Studio Legale Jacobacci &amp; Associati</i>          | <b>Marina Roma</b><br><i>Università Degli Studi di Genova</i>                   | <b>Maurizio Ricigliano</b>                                                                                                                          | <b>Paolo Brescia</b>                                                                  |
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| <b>Marco Granziero</b>                                                            | <b>Mario Bilà</b>                                                               | <b>Mauro Ricciardi</b>                                                                                                                              | <b>Paolo Di Piazza</b>                                                                |
| <b>Marco Martinelli</b>                                                           | <b>Mario Claudio Capponi</b><br><i>Studio Legale Capponi</i>                    | <b>Michela Pasqualetti</b>                                                                                                                          | <b>Paolo Furlan</b>                                                                   |
| <b>Marco Mecacci</b>                                                              | <b>Mario D'Amore</b>                                                            | <b>Michele Casagrande</b><br><i>CD Legal</i>                                                                                                        | <b>Pasquale Cappiello</b><br><i>Studio Legale Cappiello</i>                           |
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| <b>Margherita Gallo</b>                                                           | <b>Mario Serafini</b>                                                           | <b>Michele Giuseppe Gallina</b><br><i>Federazione Terzo Settore Sanità No Profit-Cida</i>                                                           | <b>Pasquale Poerio</b>                                                                |
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| <b>Maria Benedetto</b>                                                            | <b>Marlène Giuliani</b><br><i>Studio Legale Giuliani</i>                        | <b>Michele Miccoli</b><br><i>Studio Legale Miccoli</i>                                                                                              | <b>Patrizia Castellano</b><br><i>Castellano &amp; Gemino Studio Legale Tributario</i> |
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| <b>Maria Carla Canato</b>                                                         | <b>Martina Cagossi</b><br><i>Italy Innocence Project</i>                        | <b>Michele Picco</b>                                                                                                                                | <b>Pedrazzoli Nicolo'</b>                                                             |
| <b>Maria Cristina Cola</b>                                                        | <b>Martina Negri</b>                                                            | <b>Michele Sanfilippo</b><br><i>Club Giuristi dell'Ambiente; Università di Pavia; Istituto Rosmini di Studi Giuridici Europeo ed Internazionale</i> | <b>Pier Francesco Giacinti</b>                                                        |
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| <b>Maria Rita Salvatore</b>                                                       |                                                                                 | <b>Nicola Finamore</b>                                                                                                                              |                                                                                       |

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|--------------------------------------------------------------------------|------------------------------------------------------------------------------|--------------------------------------------------------------------------------------|----------------------------------------------------------------------------|
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| <b>Rachele Facchin</b>                                                   | <b>Sabina Giunta</b>                                                         | <b>Sonia Sommacal</b>                                                                | <b>Virginia Dascanio</b><br><i>Studio Legale Dascanio</i>                  |
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| <b>Raffaella Donadio</b><br><i>Studio Legale Donadio</i>                 | <b>Salvatore Cirilla</b><br><i>Studio Legale Cirilla</i>                     | <b>Stefania Santilli</b><br><i>Milano Legal Design</i>                               | <b>Vittorio Barbera</b>                                                    |
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