World Justice Project

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WORLD JUSTICE PROJECT EUROVOICES 2024

THEMATIC REPORT

Transparency & Corruption

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Introduction

The rule of law is one of the fundamental values upon which the European Union (EU) is founded and represents a constitutional priority shared by all Member States (Article 2 of the Treaty on EU). The rule of law is essential for the proper functioning of democratic societies and the protection of human rights. Furthermore, the rule of law plays a pivotal role in shaping the potential for sustainable regional growth and development.

Adherence to this principle requires effective democratic institutions that ensure public accountability and the separation of powers. It also mandates access to independent and impartial courts that protect people's fundamental rights and guarantee equality before the law. Upholding the rule of law further requires implementing targeted, evidence-informed strategies at both national and subnational levels, which are tailored to meet the diverse needs of people across different regions.

In this context, *World Justice Project EUROVOICES* provides new data that captures the perceptions and experiences of people living in 110 subnational regions across the 27 EU Member States in the areas of justice, democratic governance, and the rule of law. The report series draws upon survey responses from more than 8,000 local and independent legal experts, as well as regionally representative household surveys administered to more than 64,000 respondents across the EU. With this data, the World Justice Project (WJP) seeks to contribute to evidence-based decision-making at all government levels by helping decision-makers identify strengths, weaknesses, and policy priorities in their regions.

This data is organized into three **thematic reports**:

1. Democracy and Fundamental Rights
2. Justice and Safety
3. Transparency and Corruption

Each report focuses on a selection of pillars of the rule of law, comprised of indicators that cover specific dimensions of each concept. Findings for each indicator are categorized into **Expert Scorecards**, calculated using expert survey responses, and/or **People's Voices**, highlighting complementary question-level data from WJP's household surveys. These two categories are presented side-by-side, offering a comprehensive view of how EU residents perceive and experience justice, governance, and the rule of law in their respective regions.

The Expert Scorecard captures legal experts' assessments of composite indicators with scores ranging from 0 to 1, where 1 is the highest possible score and 0 is the lowest possible score. Each score is calculated by aggregating a set of questions that are relevant to various dimensions of the concept being measured. This expert data allows for a deeper examination of the technical aspects that determine how people interact with a complex network of institutions and the justice system. In contrast, findings from the People's Voices database, presented at the question level using percentages (0 to 100%), reflect the beliefs and experiences of the general population.

The project's conceptual framework builds upon the tested and proven methodology of the *WJP Rule of Law Index*®—a rigorous quantitative tool that evaluates and ranks 142 countries across key dimensions of the rule of law—with adaptations to reflect the institutional architecture in the EU. It should be noted that the results of both tools are not comparable, because this project presents data from its household surveys separately from its Expert Scorecards, whereas the Index integrates the General Population Poll into each country's aggregate scores. Additionally, adjustments have been made to the conceptual framework and to the data analysis protocol, including changes in the methods used to calculate scores. For more information on the methodology of *World Justice Project EUROVOICES*, refer to the methodology section at the end of this report.

Given the diversity of institutional design across EU Member States, the questions in this project's surveys mainly focus on the outcomes experienced by individuals concerning different issues related to justice, governance, and the rule of law. These outcomes result from their interactions with a complex network of institutions at local, national, and supranational levels. In this sense, the questionnaires minimized references to government institutions, focusing instead on the perceptions and experiences of people in the city, town, or village where they live. Regional information was produced following the framework of territorial divisions of the Nomenclature of Territorial Units for Statistics (NUTS) system.

This project is funded by the EU and complements other research activities conducted by the WJP with the mission of advancing the rule of law worldwide. This data may also complement other monitoring tools that aim to promote a rule of law culture and enhance economic, social, and territorial cohesion in the EU, such as the European Commission's yearly Rule of Law Report, the EU Justice Scoreboard, and the Cohesion Report, among others.

Key Findings

Democracy and Fundamental Rights:

- **People can vote freely:** Most people in EU regions agree that they can vote freely, without feeling harassed or pressured
- **Fundamental freedoms are protected:** The freedoms of assembly, association, and expression are well-protected across most EU regions; however, some regions are falling short in upholding these essential rights.
- **People worry about misinformation:** Most people in EU regions believe senior government officials use misinformation to shape public opinion in their favor.
- **Discrimination is a challenge across the EU regions:** Over 25% of people faced discrimination during the past year in approximately 80% of EU regions.

Justice and Safety:

- **Most people who experienced legal problems got the advice they needed:** Legal problems are ubiquitous across EU regions. People facing legal problems have access to quality information and advice, and, to a lesser extent, appropriate assistance and representation, with important variations between regions.
- **In general, people believe that justice is expensive:** Across EU regions, respondents think that most people cannot easily afford the costs of legal assistance and representation, or the costs of dispute resolution mechanisms if they face a legal problem, with significant variations between regions.

• **Criminal justice is generally considered effective, but not everyone feels they benefit equally.** Most people in EU regions agree that the criminal justice system is effective and respects the rights of both victims and the accused, though there are important variations between regions. However, many believe that not everyone is treated equally.

Transparency and Corruption:

• **For the most part, people do not think that state institutions are corrupt:** Across EU regions, most people do not believe courts, parliaments, or other state institutions are corrupt. However, concerns exist regarding national governments and parliaments in regions of about a third of EU countries. Additionally, in regions of more than half of EU countries, people believe that political parties are the most corrupt compared to other state institutions.
• **Anticorruption measures are seen as ineffective:** Across EU regions, most people believe government efforts to control corruption have been ineffective so far.
• **Authorities are perceived as transparent and providing information:** Expert assessments of transparency and access to information at local level across EU regions are to a large extent positive, and most people believe that local authorities provide accessible information.

General Trends Across Regions:

• **Governance is important for development:** Across EU regions, where democratic governance is stronger, so is economic development.
People have more trust in local authorities: Public trust is higher in local authorities than in national governments across the EU, with 52% of respondents trusting local governments compared to 41% for national ones.
• **People have more trust in local authorities:** Public trust is higher in local authorities than in national governments across EU regions, with 52% of respondents trusting local governments compared to 41% for national ones.
• **Governance varies less within countries than across them:** Public perceptions of the rule of law vary more between countries than across regions of the same country.
• **People in urban and rural areas largely agree on justice and the rule of law, with some exceptions:** Across EU regions, urban and rural residents generally share similar views on issues related to justice and the rule of law, though differences emerge in specific regions, countries, population groups, and topics.
• **Gender inequality persists:** Across EU regions, women generally share similar views to men on justice and the rule of law but hold more negative opinions regarding gender equality in both public and private life.

About this Report

EUROVOICES presents two different types of indicators: Expert Scorecard and People's Voices. The Expert Scorecard provides an aggregated score at either the subnational or national level, depending on the topic, based on data from WJP's survey of local and independent legal experts and practitioners from different disciplines. Explore the variable map, found in the "downloads" section, with information on the individual expert survey questions that make up each aggregated score. People's Voices presents selected question-level data from household surveys to representative samples across the EU on each topic. Additional data and sociodemographic breakdowns of the People's Voices indicators can be explored on the

EUROVOICES dashboard. For all indicators, country-level data, when presented, is calculated using weighted averages of region-level scores based on population size.

This report, Transparency and Corruption, includes three chapters: (1) **Control of corruption**, (2) **Transparency and access to information**, and (3) **Administrative proceedings**, regulatory enforcement, and right to property. Each chapter contains thematic findings, definitions for each indicator, and graphs with data from the expert and/or household surveys (Expert Scorecard and People's Voices, respectively).

1. ***Control of corruption***: Commonly defined as the abuse of entrusted power for private gain, corruption encompasses various malpractices. This chapter measures the prevalence of five distinct types of corruption within the public sector. The first two categories distinguish between petty corruption, typically involving bribes to lower-ranking public agents, and grand corruption, which affects high-level decision making and includes political corruption and corrupt procurement practices. In addition, this chapter examines three special types of corruption: embezzlement of public funds, favoritism, and electoral corruption. In total, this chapter includes the following indicators: (1) absence of bribery, (2) absence of corrupt procurement practices, (3) absence of embezzlement, (4) absence of favoritism, and (5) absence of corrupt electoral practices.

2. ***Transparency and access to information***: Transparency refers to the set of mechanisms that facilitate people's access to public information. This chapter categorizes these mechanisms into two types: proactive and reactive transparency. Proactive transparency involves institutional practices designed to make information of general interest readily accessible to the public. This category includes details on the degree of publicity of the legal framework, the generation and dissemination of information on people's rights, and the publication of reasoning and justifications for decisions of public interest. In contrast, reactive transparency refers to the mechanisms by which a public institution responds in a clear, complete and timely manner to requests for public information. In this chapter, both types of transparency are aggregated into one indicator: (1) transparency and access to information.

3. ***Administrative proceedings, regulatory enforcement, and right to property***: This chapter provides information on the clarity, stability, and accessibility of regulatory proceedings, specifically in the areas of trade, consumer protection, and environmental protection. Additionally, it covers the right to property, highlighting protections against arbitrary expropriation of private and intellectual property assets. This chapter also examines the effectiveness of enforcement mechanisms for these regulations. Clear and stable regulations enable businesses to plan their development effectively, while efficient administrative procedures reduce operational costs. Moreover, predictability in regulatory enforcement ensures uniform application of laws, thus fostering a favorable environment for business planning. This chapter includes three indicators: (1) clear, predictable, and timely administrative proceedings, (2) right to property, and (3) regulatory enforcement.

CHAPTER 1

Control of corruption

Explore topics

1. ABSENCE OF BRIBERY
2. ABSENCE OF CORRUPT PROCUREMENT PRACTICES
3. ABSENCE OF EMBEZZLEMENT
4. ABSENCE OF FAVORITISM
5. ABSENCE OF CORRUPT ELECTORAL PRACTICES

Findings

Outlined below are the findings for this section. First, we present the main findings for the chapter, emphasizing notable insights in the data. This is followed by summaries of individual indicators organized by topic.

- Across the EU, local legal experts say high-level corruption—including corrupt public procurement practices and political graft—is a more prevalent issue than street-level corruption.
- People in the EU believe political parties and members of the legislature are more corrupt than the police and local and national government officials. However, there is considerable variation in the level of concern between respondents of different EU Member States. In Sweden, only 5% of people think that police officers are corrupt, while at least 30% think so in Romania, Bulgaria, Cyprus, and Croatia.
- The majority of people in all EU Member States believe government actions to control corruption are ineffective and applied selectively.

Absence of bribery

- The average score for the expert indicator of **absence of bribery** among the 27 EU Member States is 0.74 (**Figure 1**). Country-level scores range from 0.98 in Denmark to 0.46 in Bulgaria (graded on a scale from 0 to 1, where 1 signifies the best possible score).
- In all 27 Member States, the majority of respondents from the general population believe that their **national government's efforts to combat corruption are ineffective** (**Figure 15**) and that **measures against corruption are not applied impartially** (**Figure 16**).
- In five Member States, the majority of respondents agree that they are **personally affected by corruption in their daily lives** (**Figure 13**). At the country level, the percentage of respondents who agree they are personally affected by corruption ranges from just 10.9% in Denmark to 68.6% in Cyprus.
- Compared to a selection of government institutions, perceptions of corruption are highest regarding political parties: in 17 Member States, the majority of respondents believe that most or all **political parties are involved in corrupt practices** (**Figure 11**). Meanwhile, in nine Member States, the majority of respondents believe that most or all **members of Parliament/Congress are corrupt** (**Figure 2**), and in six Member States, the majority believe most or all **officials in the national government are corrupt** (**Figure 3**). In contrast, respondents across the EU report that perceptions of corruption are the lowest regarding **car registration officers** (**Figure 10**), **land registry officers** (**Figure 9**), and **police officers** (**Figure 8**).

Absence of corrupt procurement practices

- The average score for the expert indicator of **absence of corrupt procurement practices** among the 27 EU Member States is 0.54 (**Figure 17**). Country-level scores range from 0.89 in Finland to 0.25 in Bulgaria.
- In 21 Member States, the majority of respondents agree that **the only way to succeed in business is to have political connections** (**Figure 18**). At the country level, the percentage of respondents who agree ranges from 19.5% in Sweden to 75.5% in Croatia.

Absence of embezzlement

- The average score for the expert indicator of **absence of embezzlement** among the 27 EU Member States is 0.60 (**Figure 19**). Country-level scores range from 0.90 in Finland to 0.32 in Bulgaria.

Absence of favoritism

- The average score for the expert indicator of **absence of favoritism** among the 27 EU Member States is 0.53 (**Figure 20**). Country-level scores range from 0.84 in Finland and Sweden to 0.27 in Bulgaria.

Absence of corrupt electoral practices

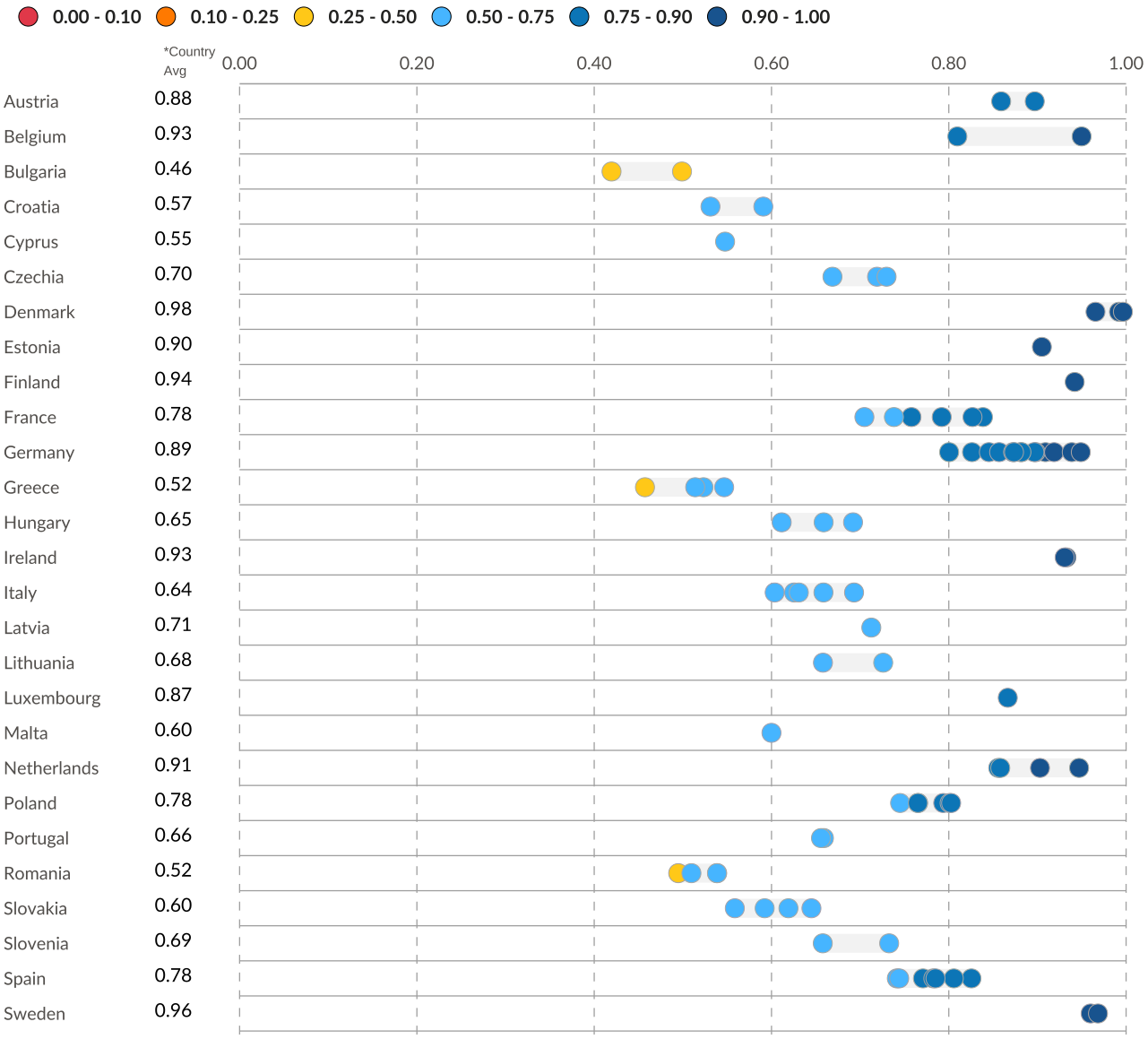
- The average score for the expert indicator of **absence of corrupt electoral practices** among the 27 EU Member States is 0.57 (**Figure 21**). Country-level scores range from 0.90 in Finland to 0.24 in Bulgaria.
- In all 27 Member States, the vast majority of people think **it is unacceptable for an elected official to take public funds for private use** (**Figure 22**). At the country-level, the percentage of respondents who say corrupt practices among elected officials are unacceptable range from 97.0% in Finland to 79.1% in Romania.
- Most people across the EU believe **it is unacceptable for a public officer to be recruited on the basis of family ties and friendship networks** (**Figure 23**). Figures range from 85.6% in Italy to 49.9% in Luxembourg.

Absence of bribery

EXPERT'S SCORECARD

Figure 1 Absence of bribery

This indicator explores the absence of bribery in administrative procedures and interactions with the police and court personnel. It assesses whether individuals who interact with the police and court staff have to make informal payments or gifts to receive a public service or expedite a process. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.

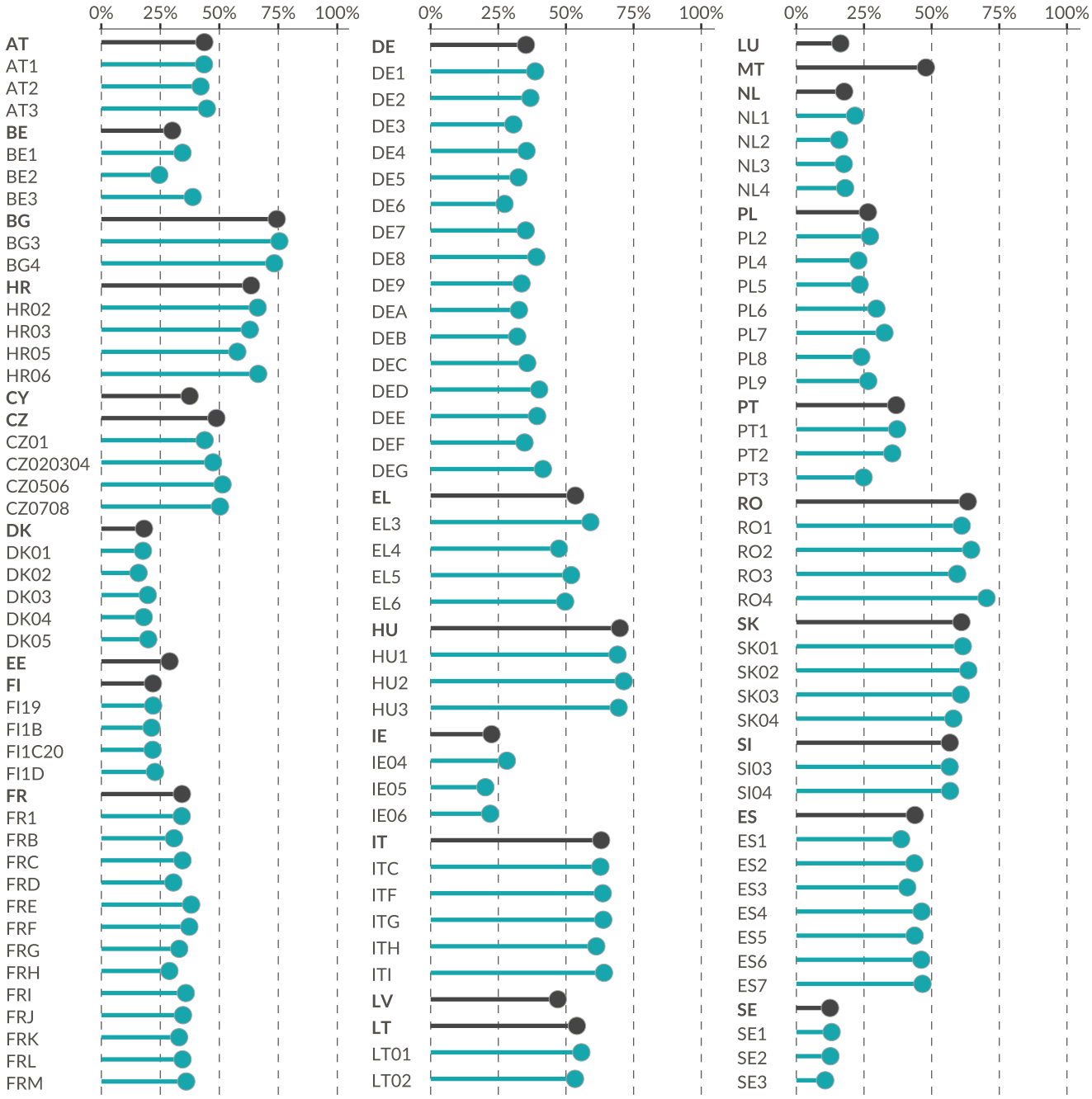


Data is not available for some regions due to a low number of expert responses.

PEOPLE'S VOICES

Figure 2 Perception of corruption in Parliament/Congress

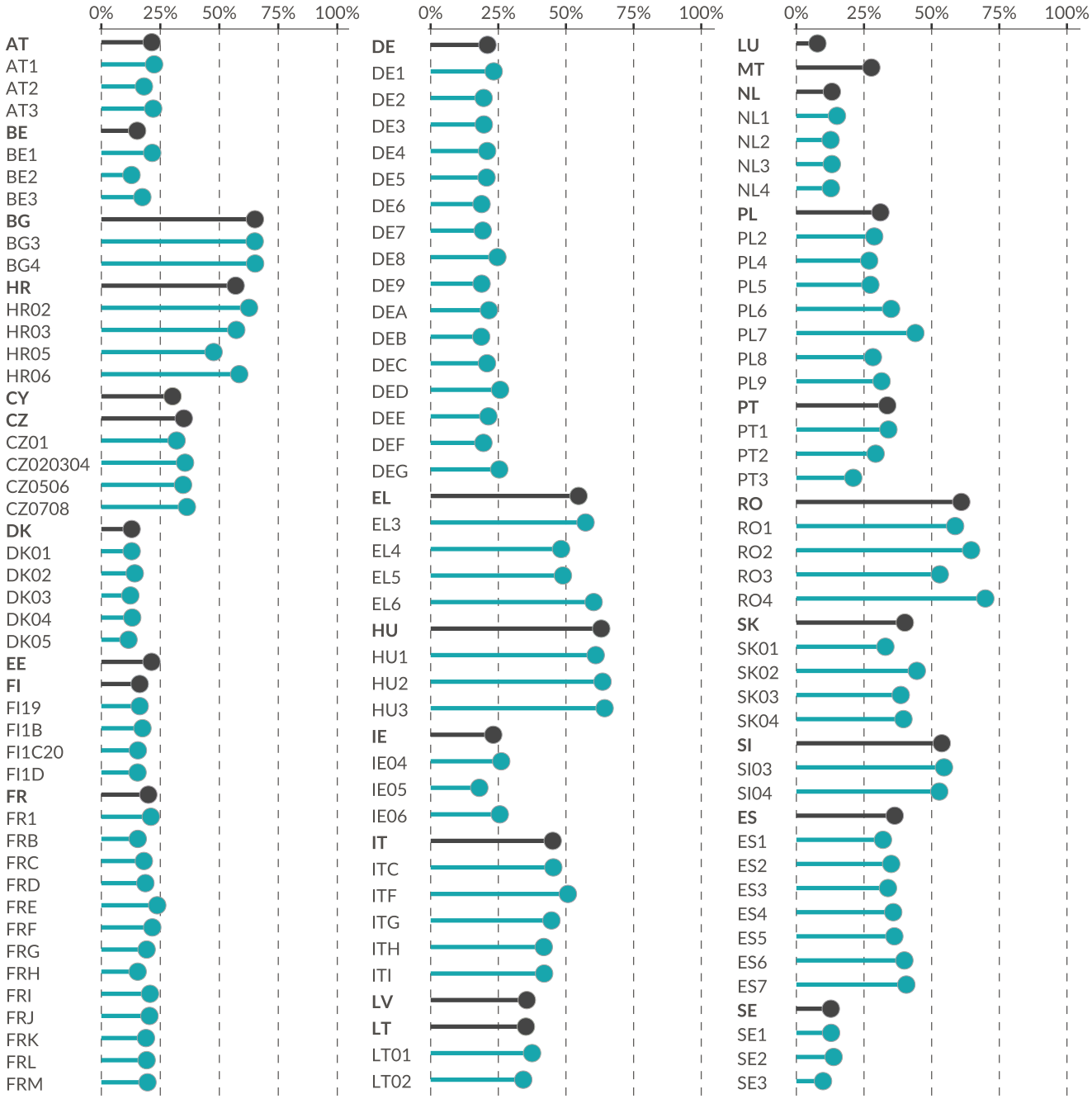
Percentage of respondents who believe that most or all members of Parliament/Congress are involved in corrupt practices.



PEOPLE'S VOICES

Figure 3 Perception of corruption in the national government

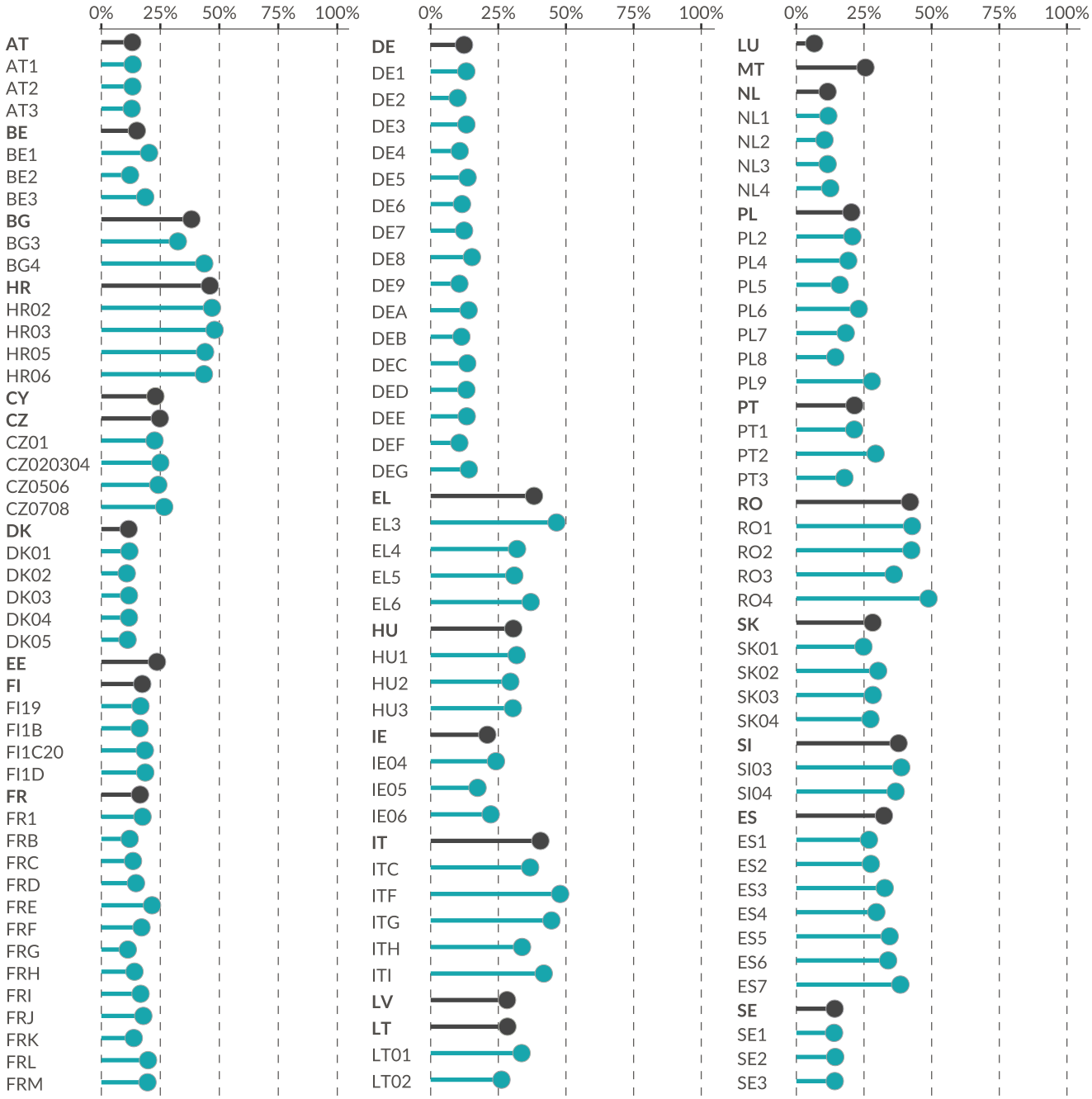
Percentage of respondents who believe that most or all officials working in the national government are involved in corrupt practices.



PEOPLE'S VOICES

Figure 4 Perception of corruption in the local government

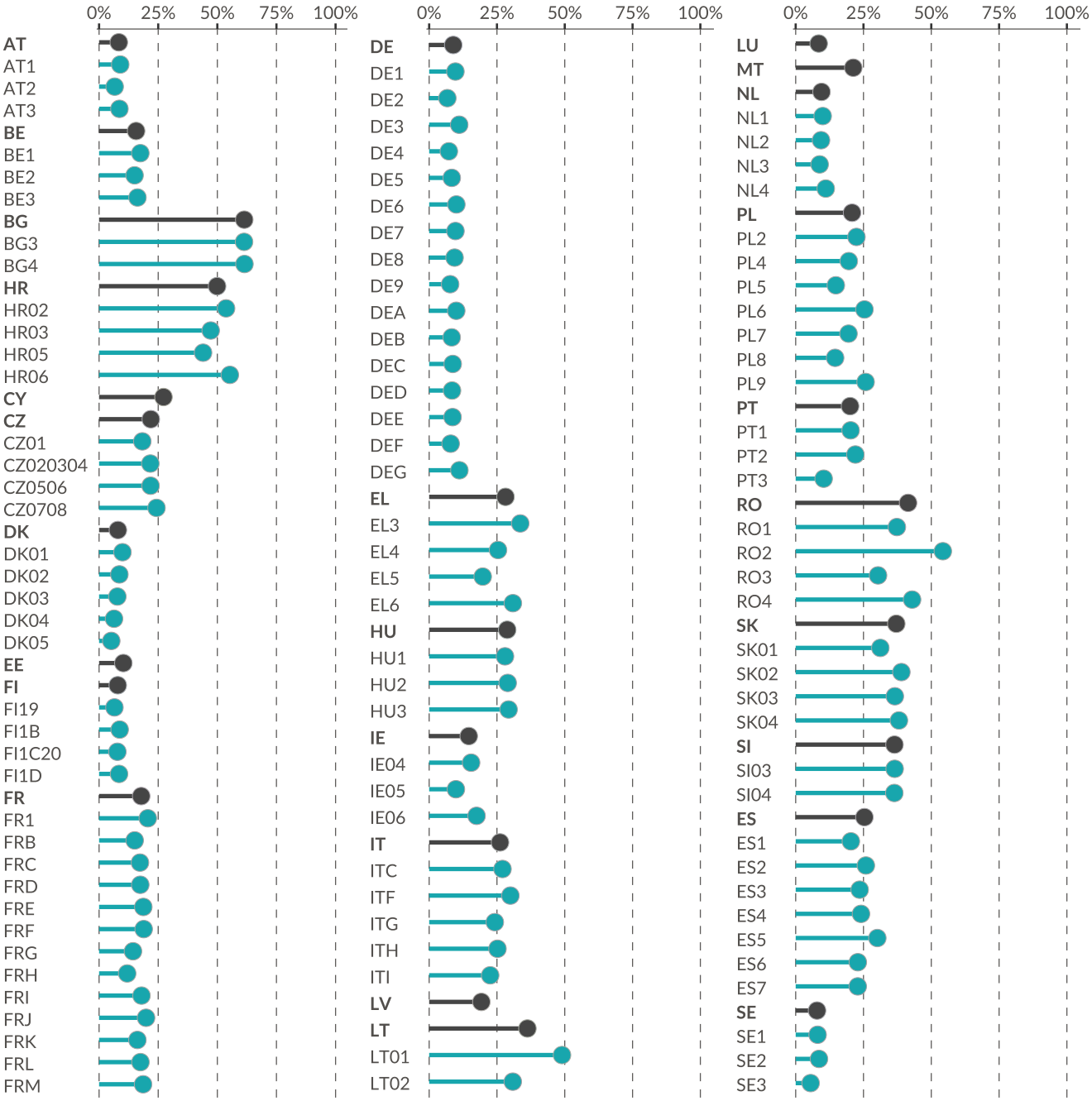
Percentage of respondents who believe that most or all officials working in the local government are involved in corrupt practices.



PEOPLE'S VOICES

Figure 5 Perception of corruption of judges and magistrates

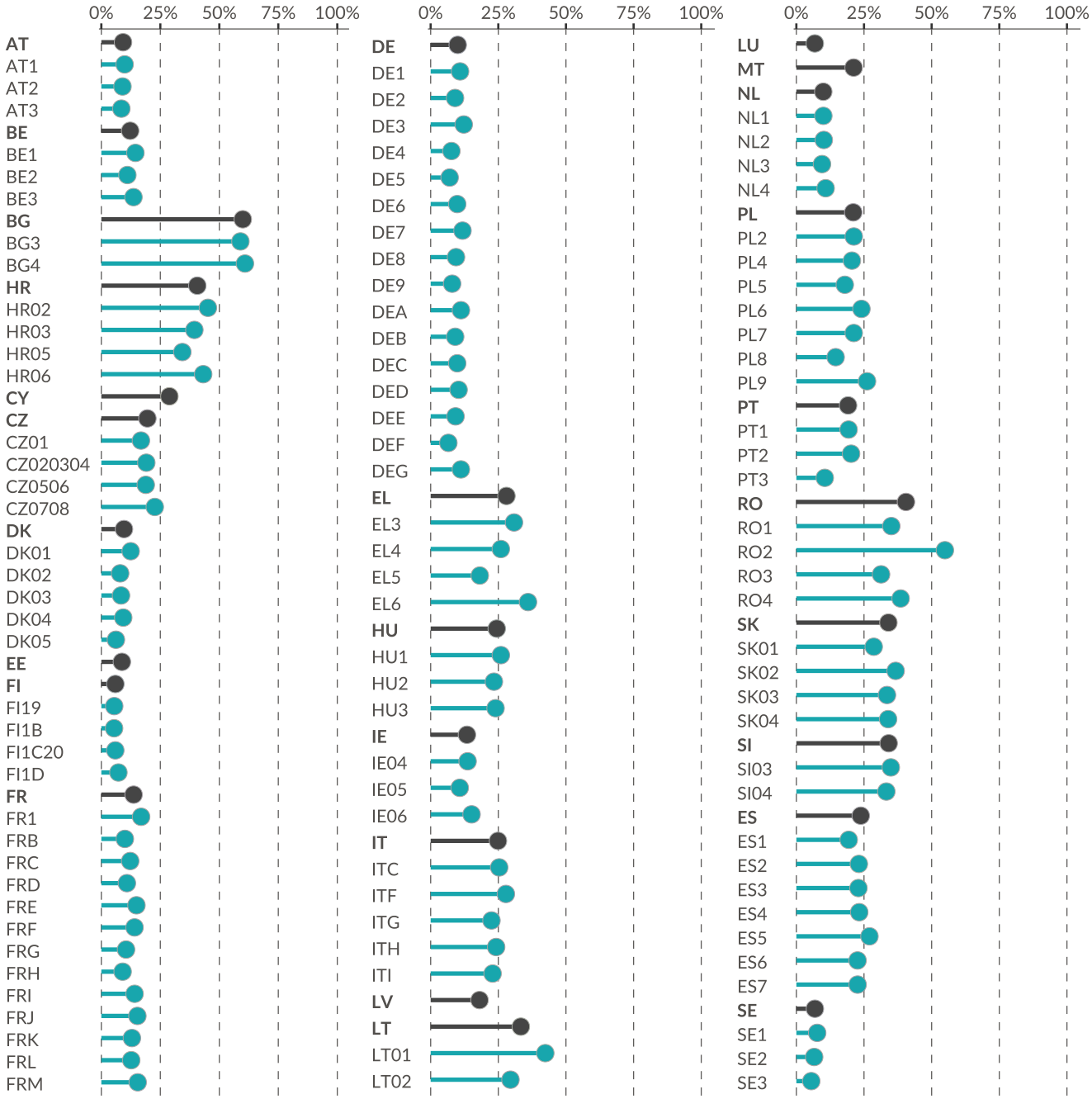
Percentage of respondents who believe that most or all judges and magistrates are involved in corrupt practices.



PEOPLE'S VOICES

Figure 6 Perception of corruption of criminal investigation prosecutors

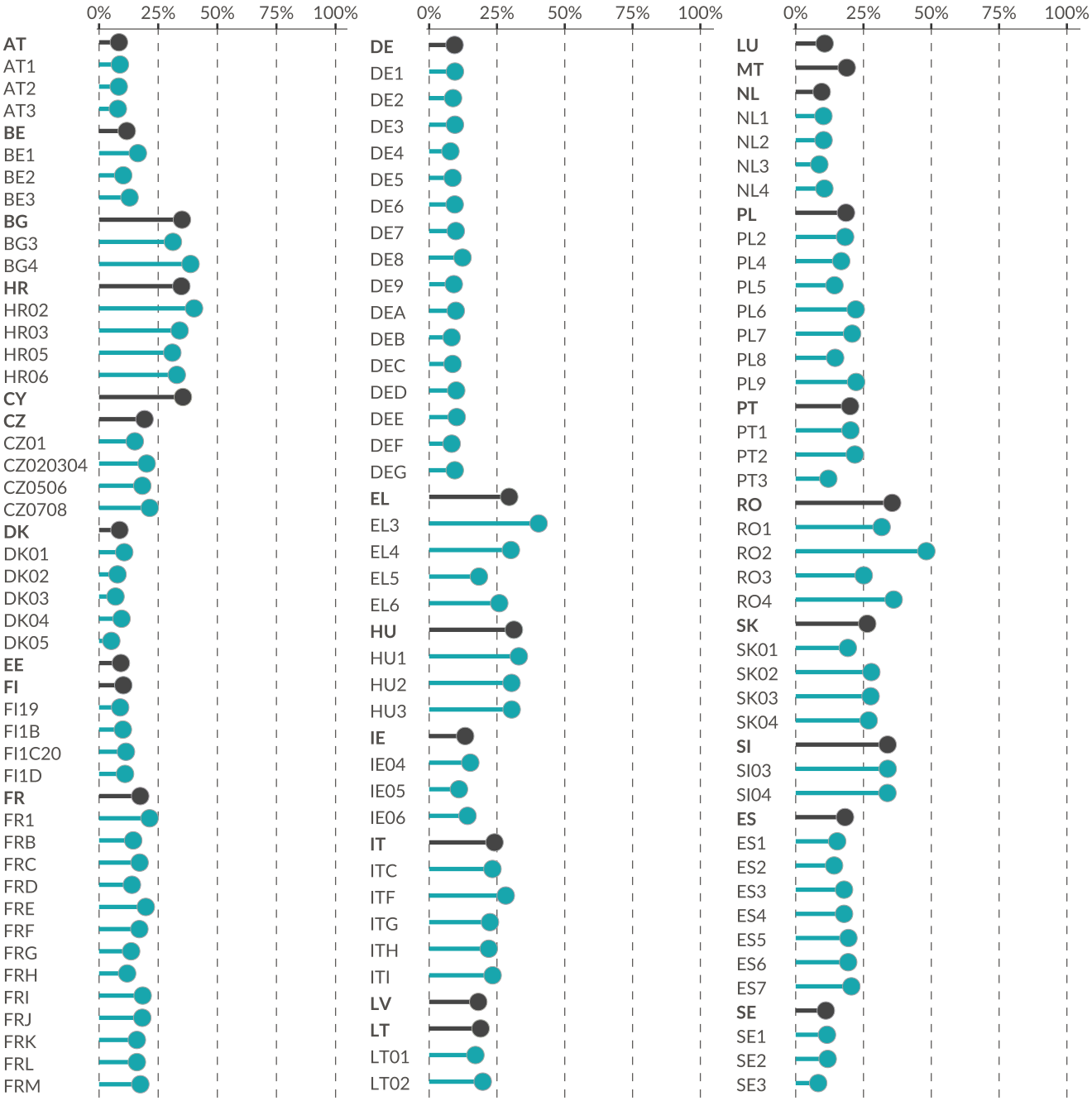
Percentage of respondents who believe that most or all prosecutors in charge of criminal investigations are involved in corrupt practices.



PEOPLE'S VOICES

Figure 7 Perception of corruption of public defense attorneys

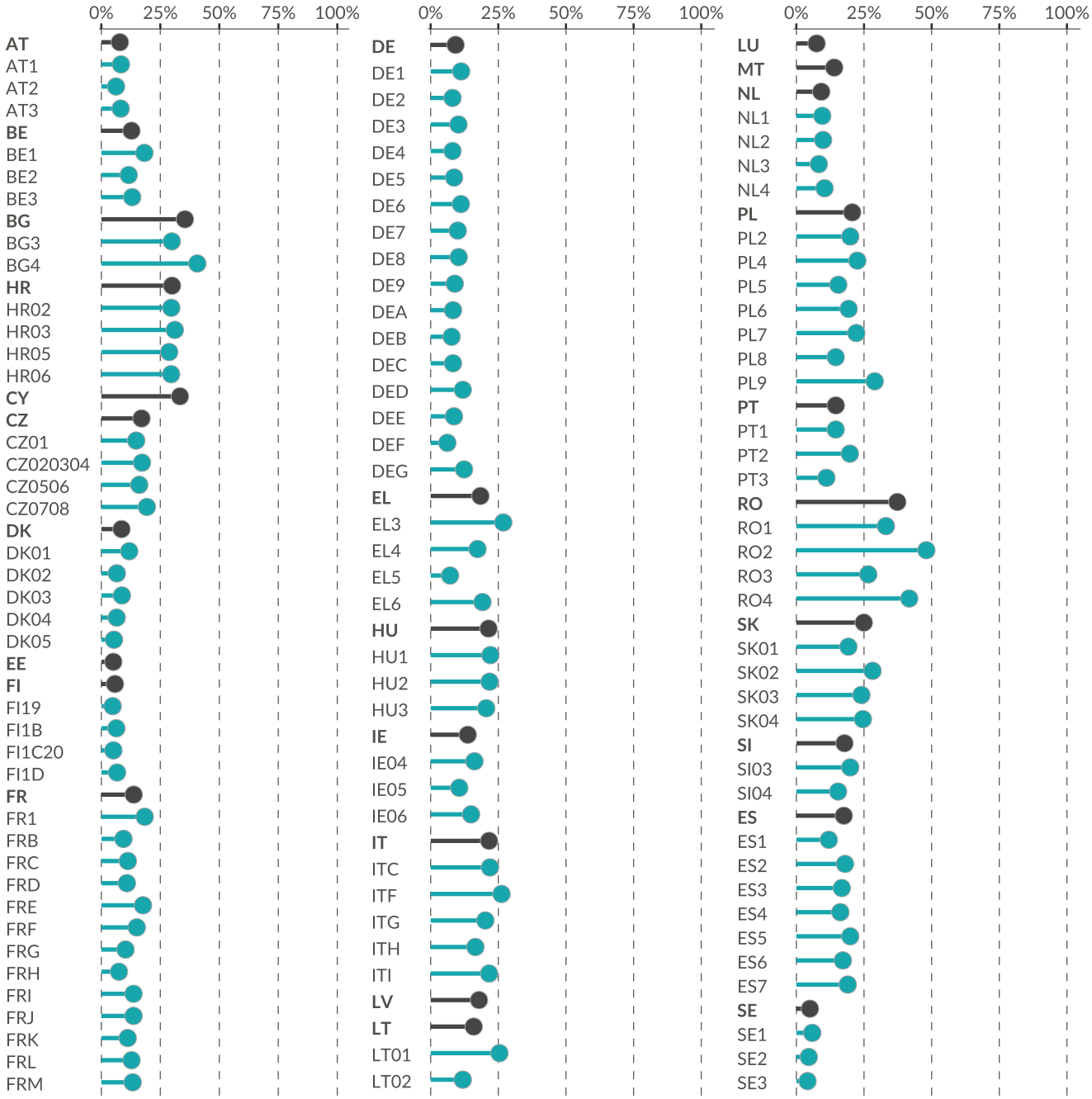
Percentage of respondents who believe that most or all public defense attorneys are involved in corrupt practices.



PEOPLE'S VOICES

Figure 8 Perception of corruption of police officers

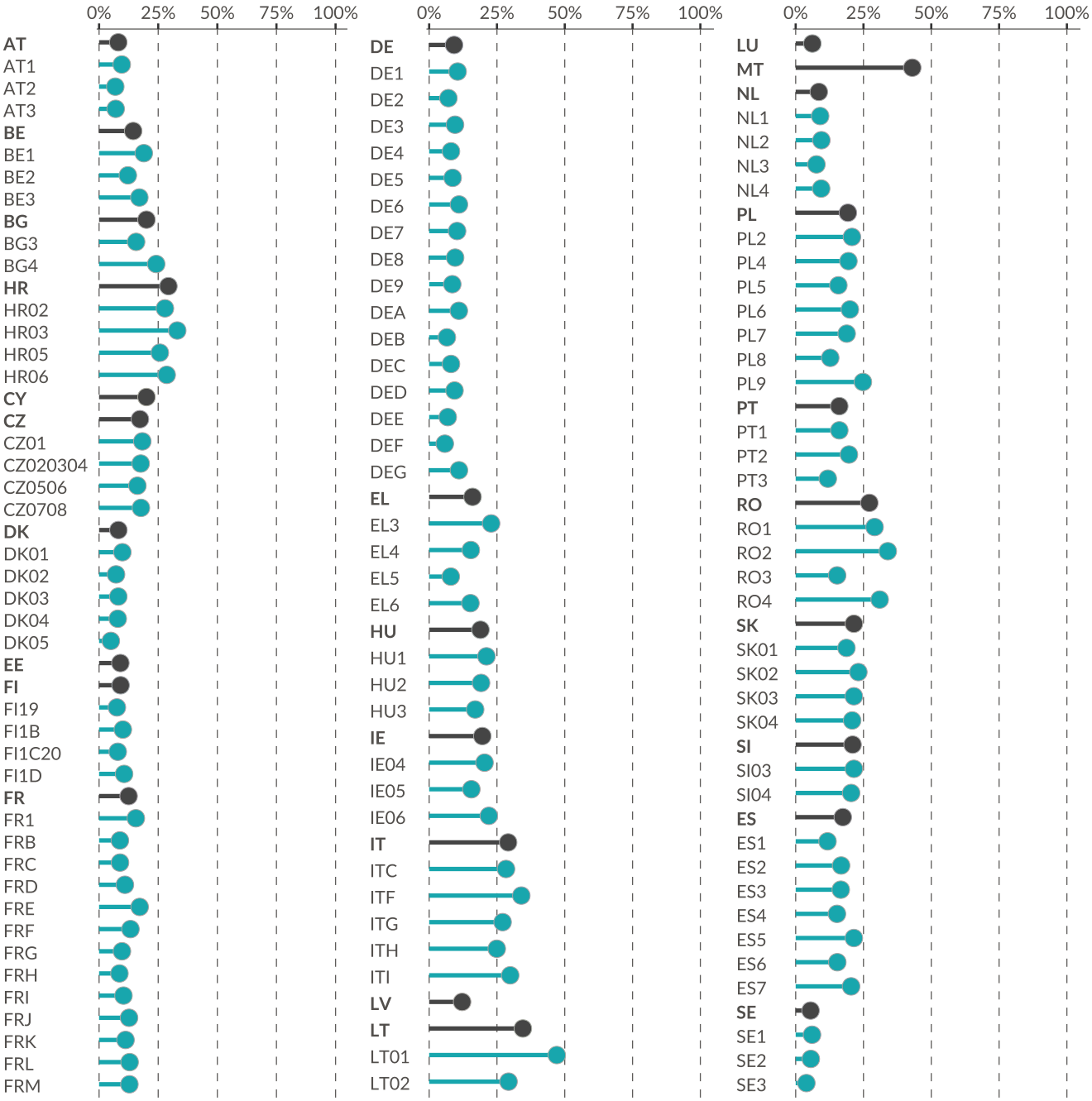
Percentage of respondents who believe that most or all police officers are involved in corrupt practices.



PEOPLE'S VOICES

Figure 9 Perception of corruption of land registry officers

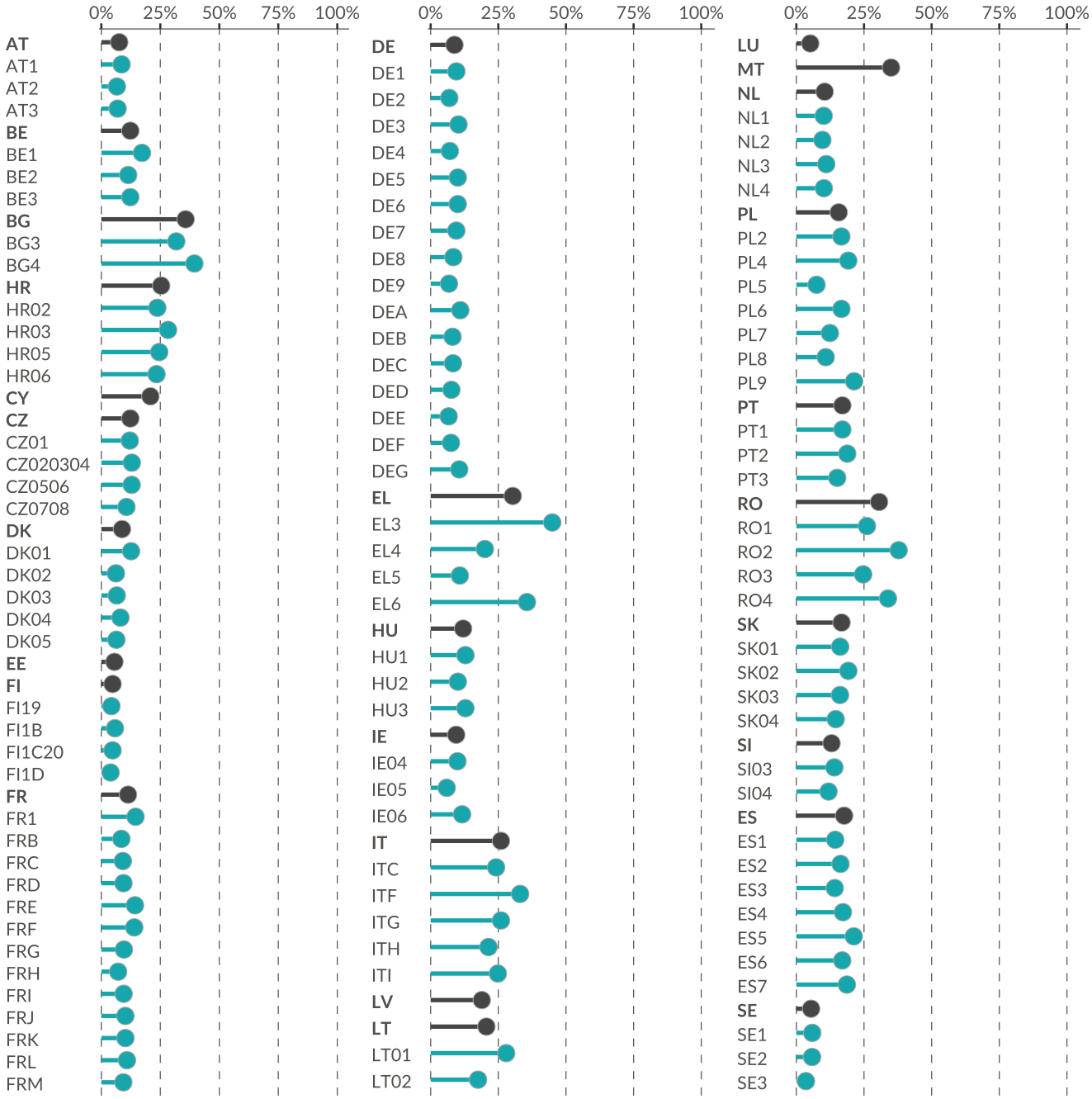
Percentage of respondents who believe that most or all land registry officers are involved in corrupt practices.



PEOPLE'S VOICES

Figure 10 Perception of corruption of car registration or driver license agency officers

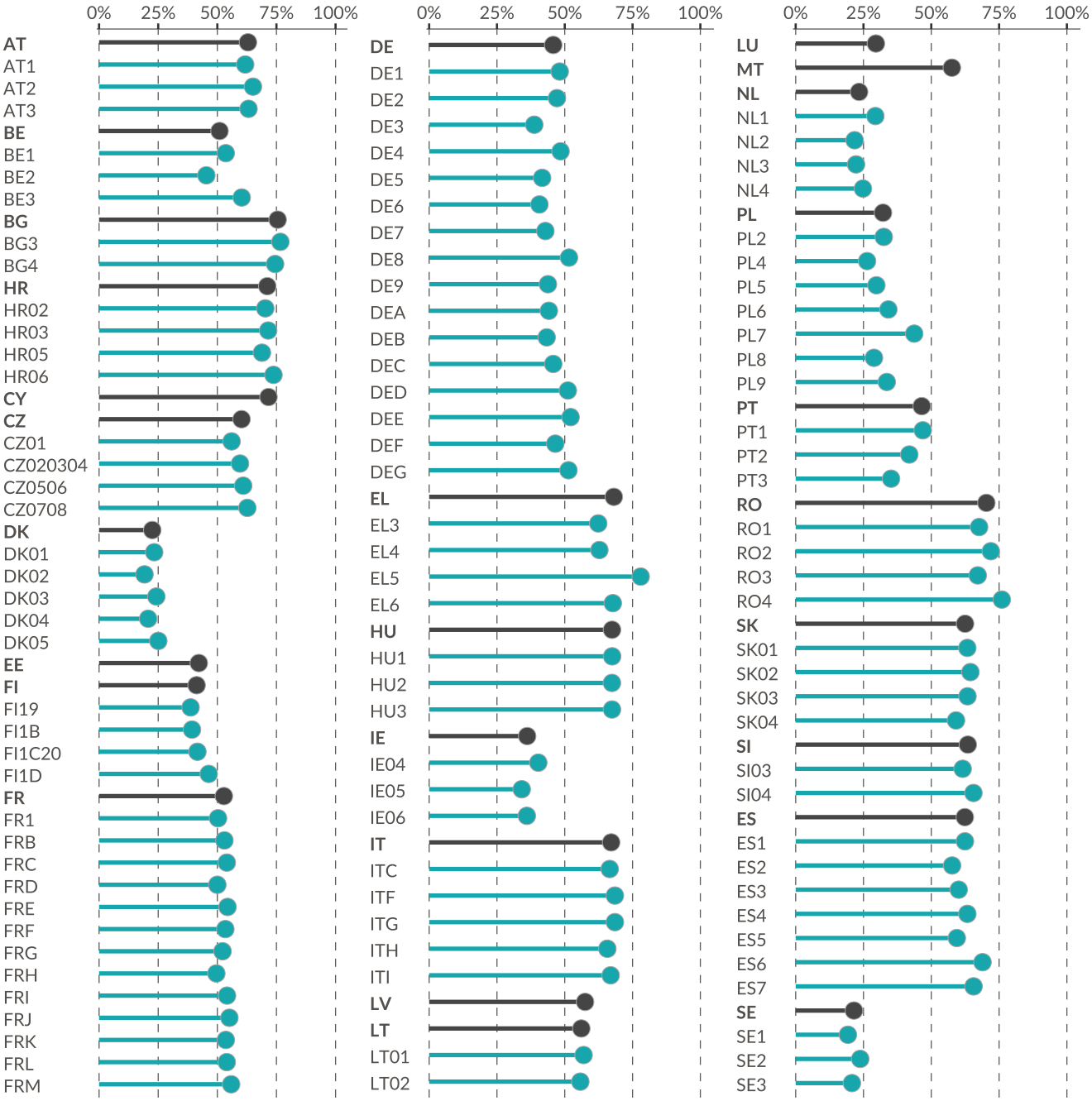
Percentage of respondents who believe that most or all car registration or driver license agency officers are involved in corrupt practices.



PEOPLE'S VOICES

Figure 11 Perception of corruption in political parties

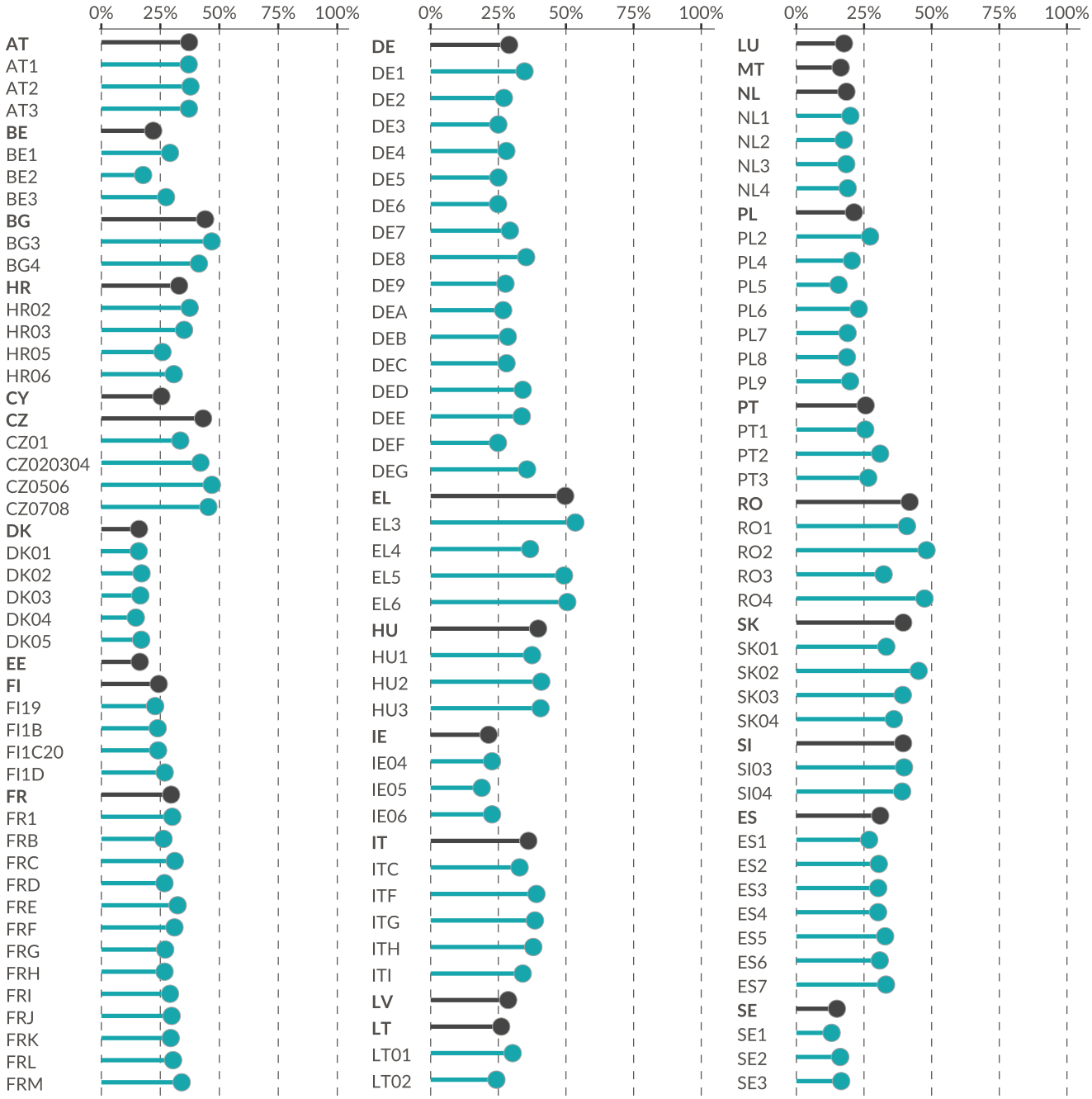
Percentage of respondents who believe that most or all political parties are involved in corrupt practices.



PEOPLE'S VOICES

Figure 12 Perception of corruption in EU's institutions and agencies

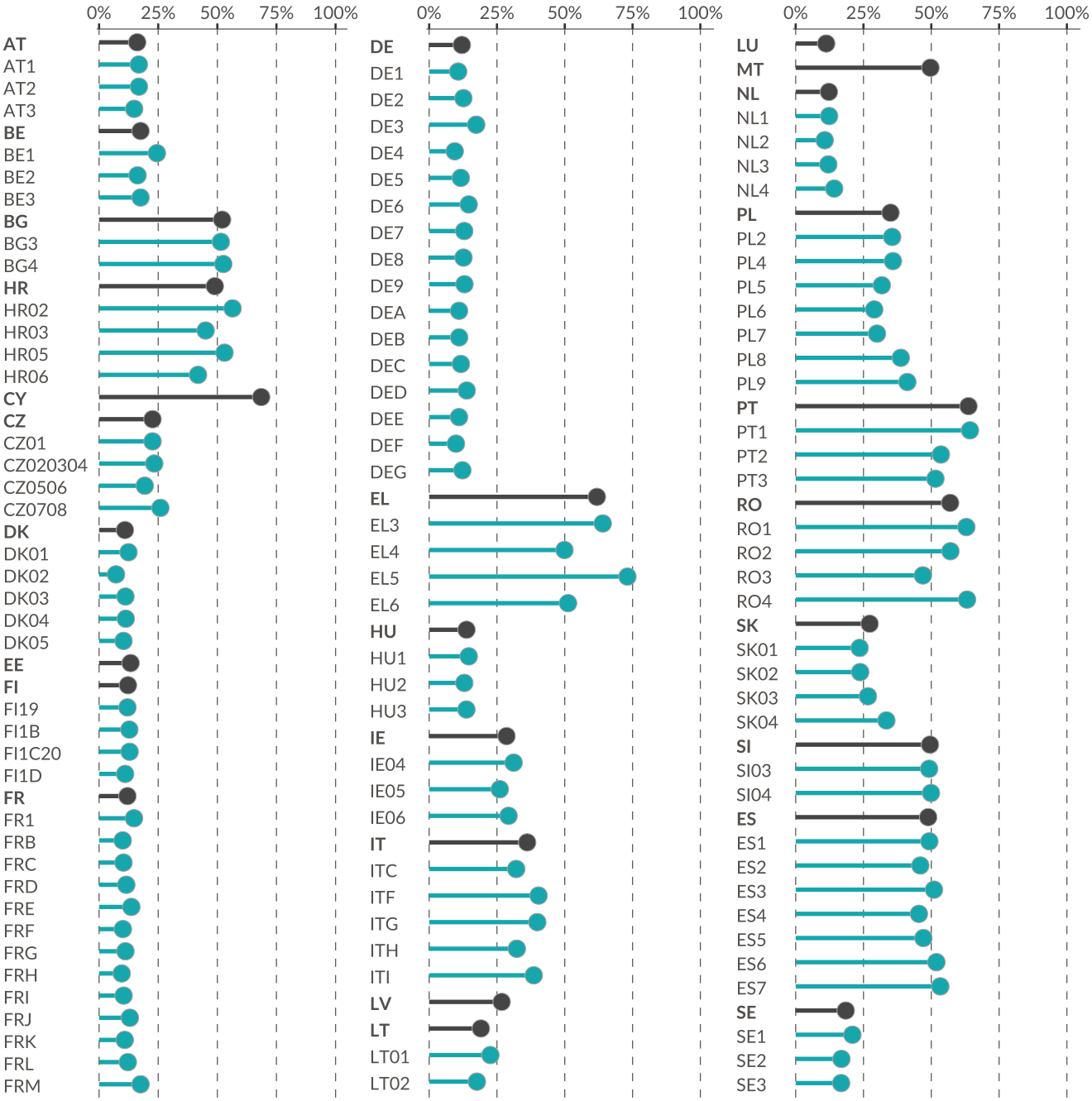
Percentage of respondents who believe that most or all officials working in the EU's institutions and agencies are involved in corrupt practices.



PEOPLE'S VOICES

Figure 13 Perception of corruption affecting people's daily lives

Percentage of respondents who agree that they are personally affected by corruption in their daily lives.

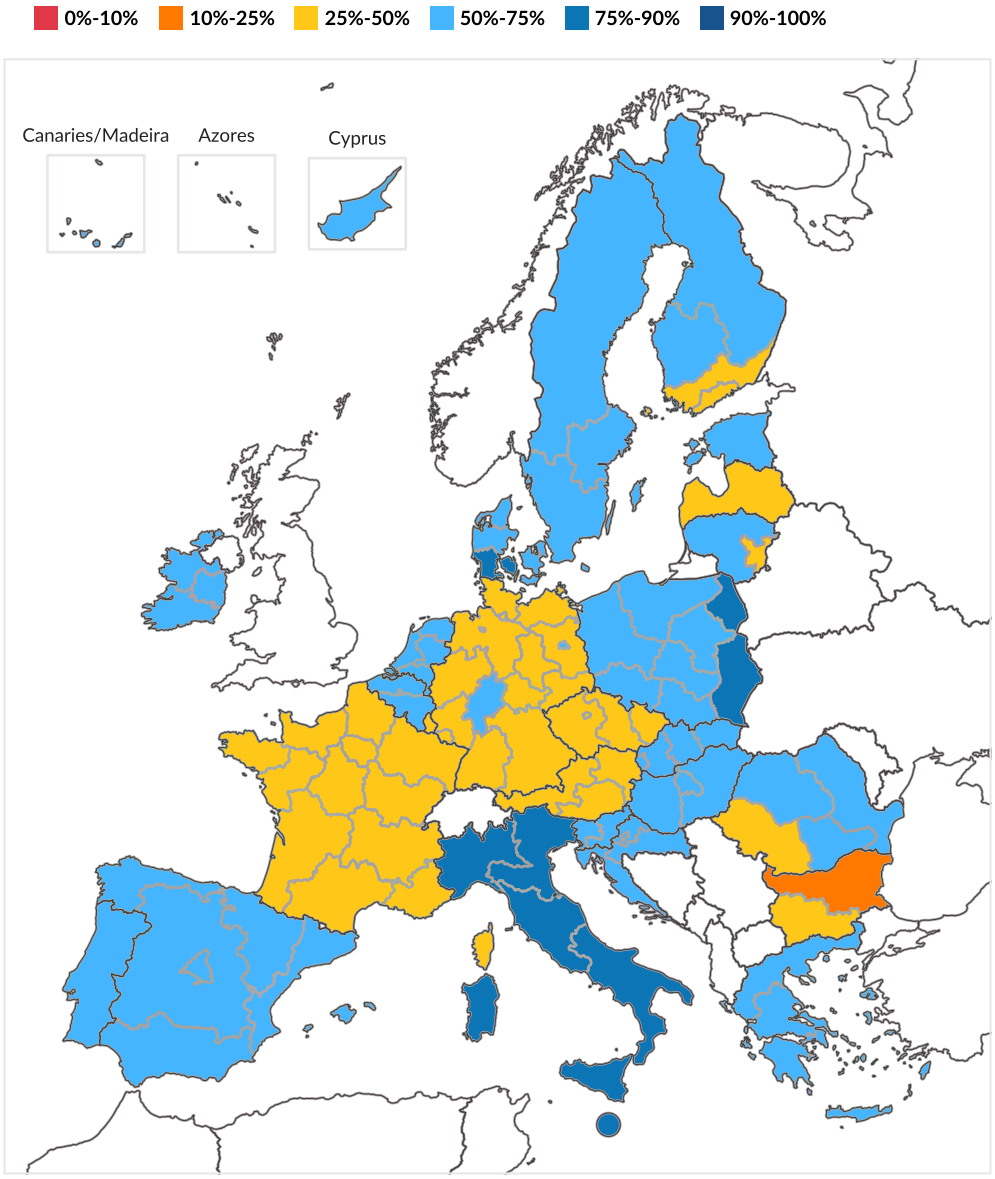


PEOPLE'S VOICES

Figure 14 Perception that citizens can make a difference in the fight against corruption

Percentage of respondents who believe citizens can make a difference in the fight against corruption.

Country	*%*
Austria	46.8
Belgium	64.6
Bulgaria	31.3
Croatia	60.2
Cyprus	69.4
Czechia	42.2
Denmark	72.3
Estonia	61.1
Finland	49.4
France	42.6
Germany	45.0
Greece	60.7
Hungary	62.2
Ireland	72.1
Italy	81.2
Latvia	42.5
Lithuania	56.0
Luxembourg	49.7
Malta	86.8
Netherlands	66.5
Poland	58.5
Portugal	51.8
Romania	56.6
Slovakia	57.9
Slovenia	58.5
Spain	58.4
Sweden	71.7

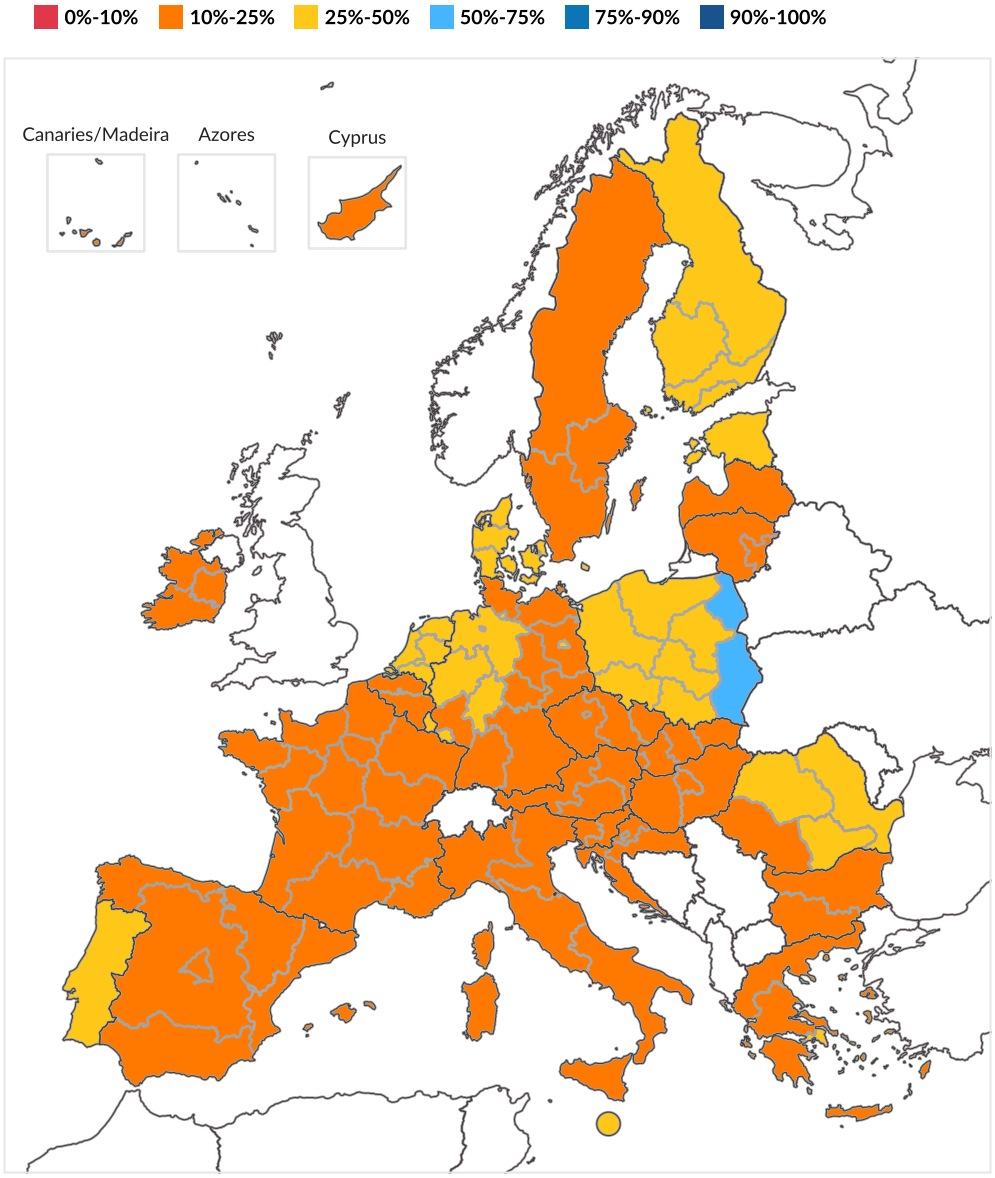


PEOPLE'S VOICES

Figure 15 Effectiveness of measures against corruption

Percentage of respondents who agree that the national government's measures to combat corruption are effective.

Country	%
Austria	15.1
Belgium	21.5
Bulgaria	12.9
Croatia	17.4
Cyprus	13.7
Czechia	12.6
Denmark	45.8
Estonia	35.8
Finland	36.3
France	17.0
Germany	24.2
Greece	22.8
Hungary	13.6
Ireland	22.5
Italy	16.1
Latvia	23.1
Lithuania	21.5
Luxembourg	30.7
Malta	26.9
Netherlands	28.2
Poland	43.0
Portugal	26.1
Romania	35.5
Slovakia	14.9
Slovenia	18.9
Spain	19.8
Sweden	19.5

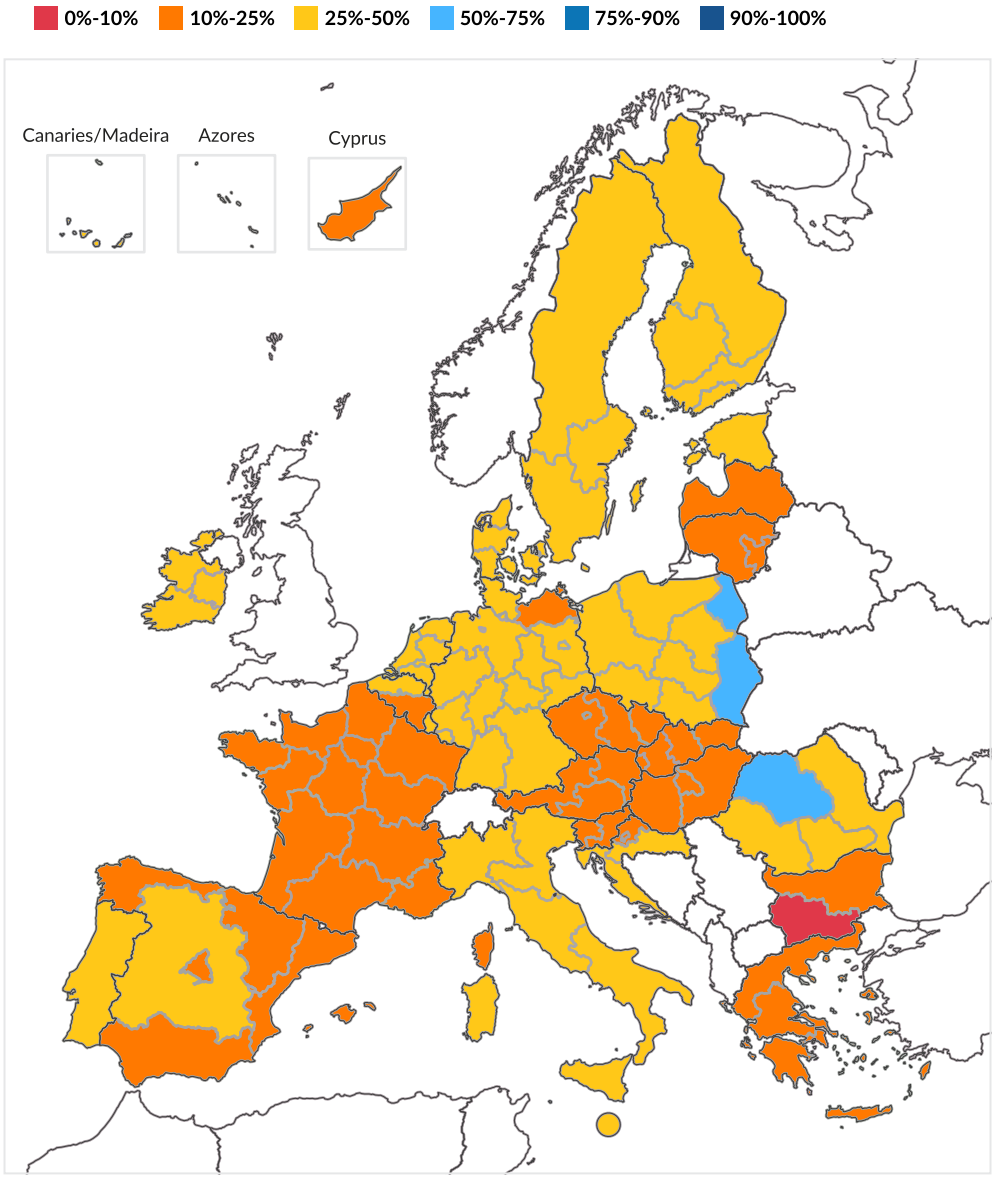


PEOPLE'S VOICES

Figure 16 Impartiality in measures against corruption

Percentage of respondents who agree that measures against corruption are applied impartially.

Country	*%*
Austria	20.4
Belgium	25.7
Bulgaria	10.8
Croatia	24.7
Cyprus	17.3
Czechia	16.4
Denmark	47.0
Estonia	38.0
Finland	43.0
France	20.6
Germany	32.8
Greece	20.5
Hungary	14.8
Ireland	30.7
Italy	28.6
Latvia	22.9
Lithuania	19.7
Luxembourg	29.4
Malta	31.2
Netherlands	33.0
Poland	42.7
Portugal	32.1
Romania	41.9
Slovakia	15.5
Slovenia	18.6
Spain	22.6
Sweden	34.3

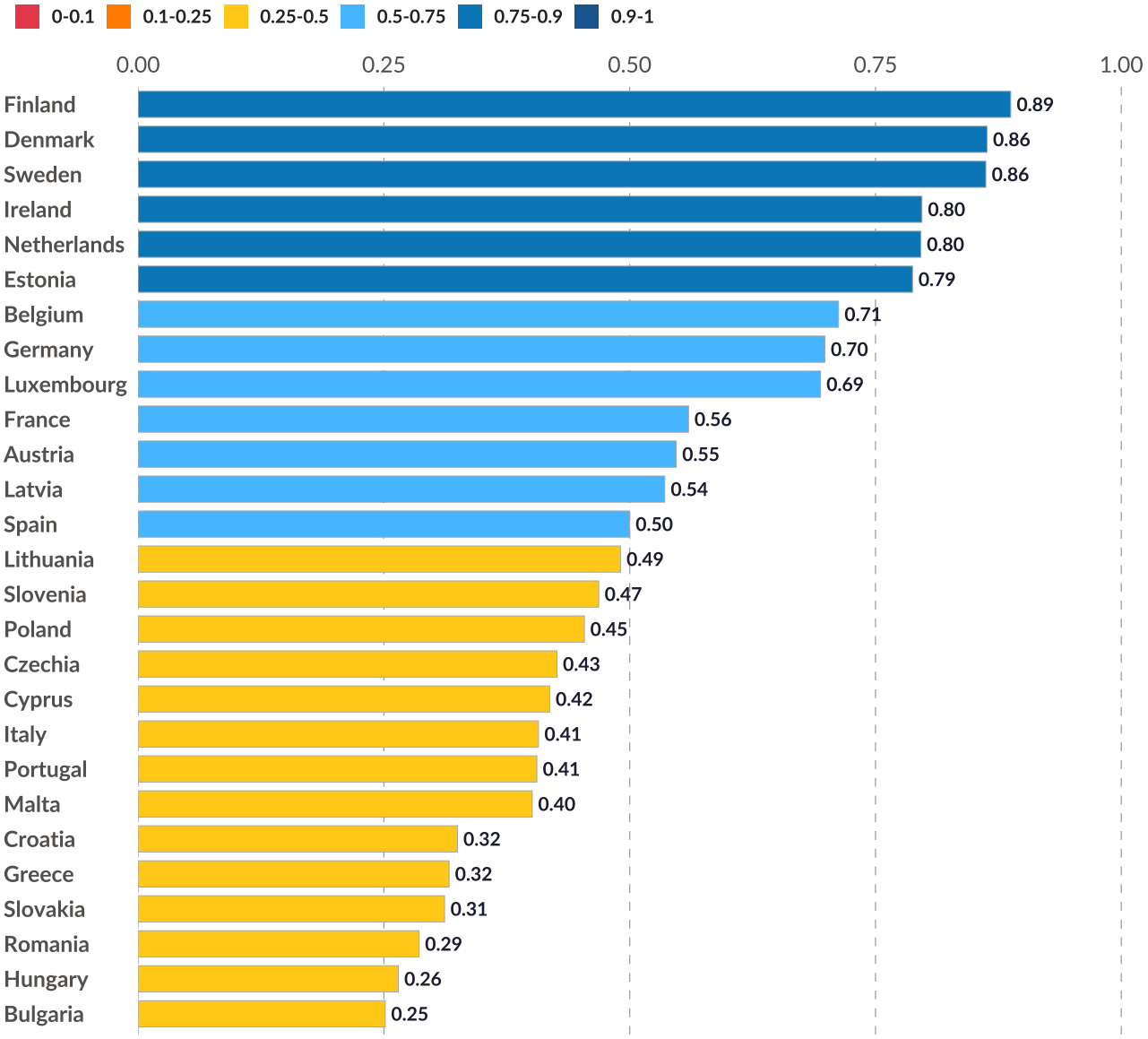


Absence of corrupt procurement practices

EXPERT'S SCORECARD

Figure 17 Absence of corrupt procurement practices

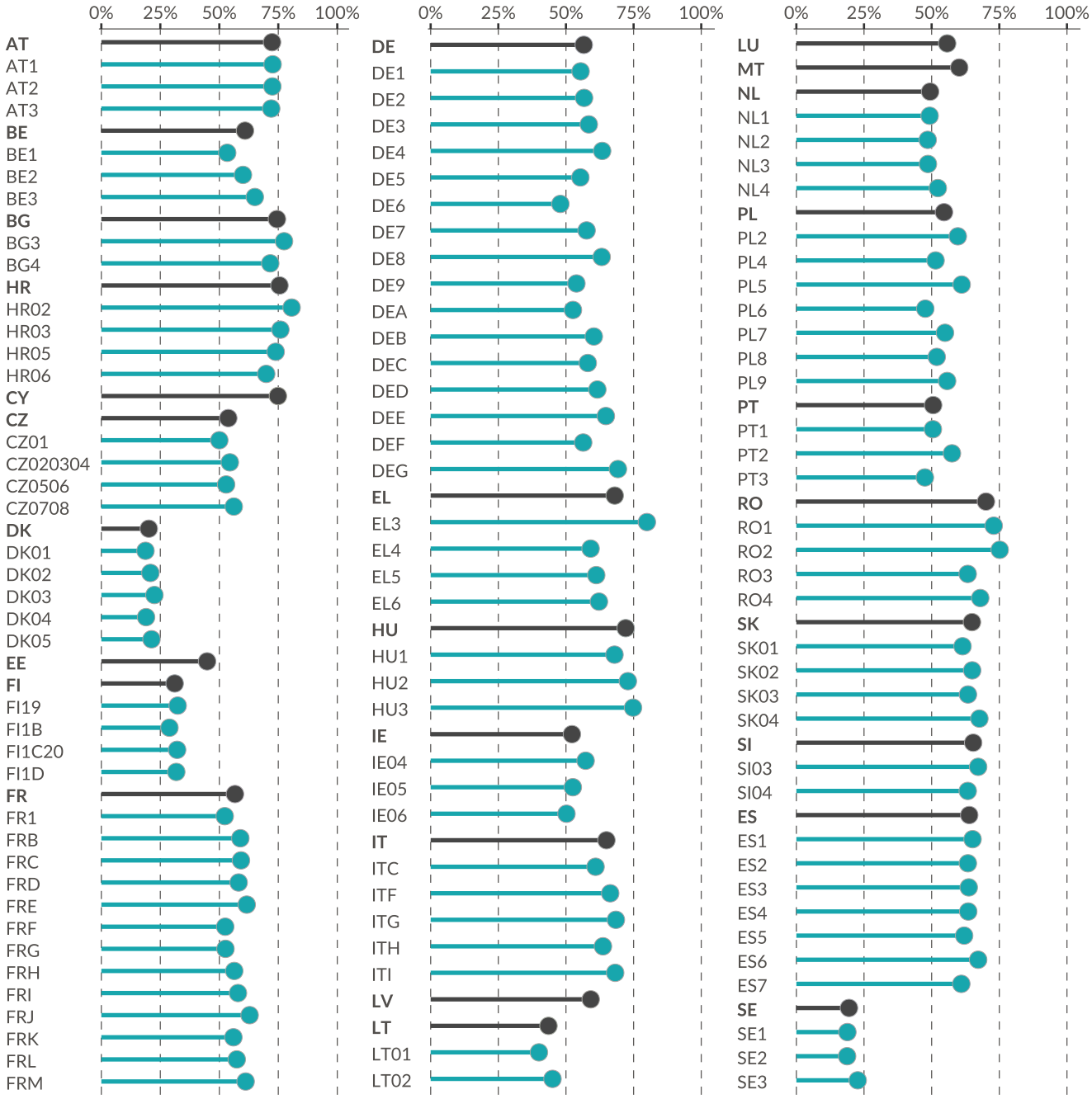
This indicator evaluates the prevalence of grand corruption, specifically in public procurement (graft) and political processes. This includes instances where high-ranking officials use their influence to award government contracts without competitive bidding or purchase goods at inflated prices. Additionally, this indicator examines whether high-ranking officials solicit or receive informal payments in exchange for political favors, including favorable treatment, favorable votes, and access to policymakers. Results reflect the evaluation of experts across the 27 EU Member States at the national level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



PEOPLE'S VOICES

Figure 18 Perception that political connections are key to succeed in business

Percentage of respondents who agree that the only way to succeed in business is to have political connections.

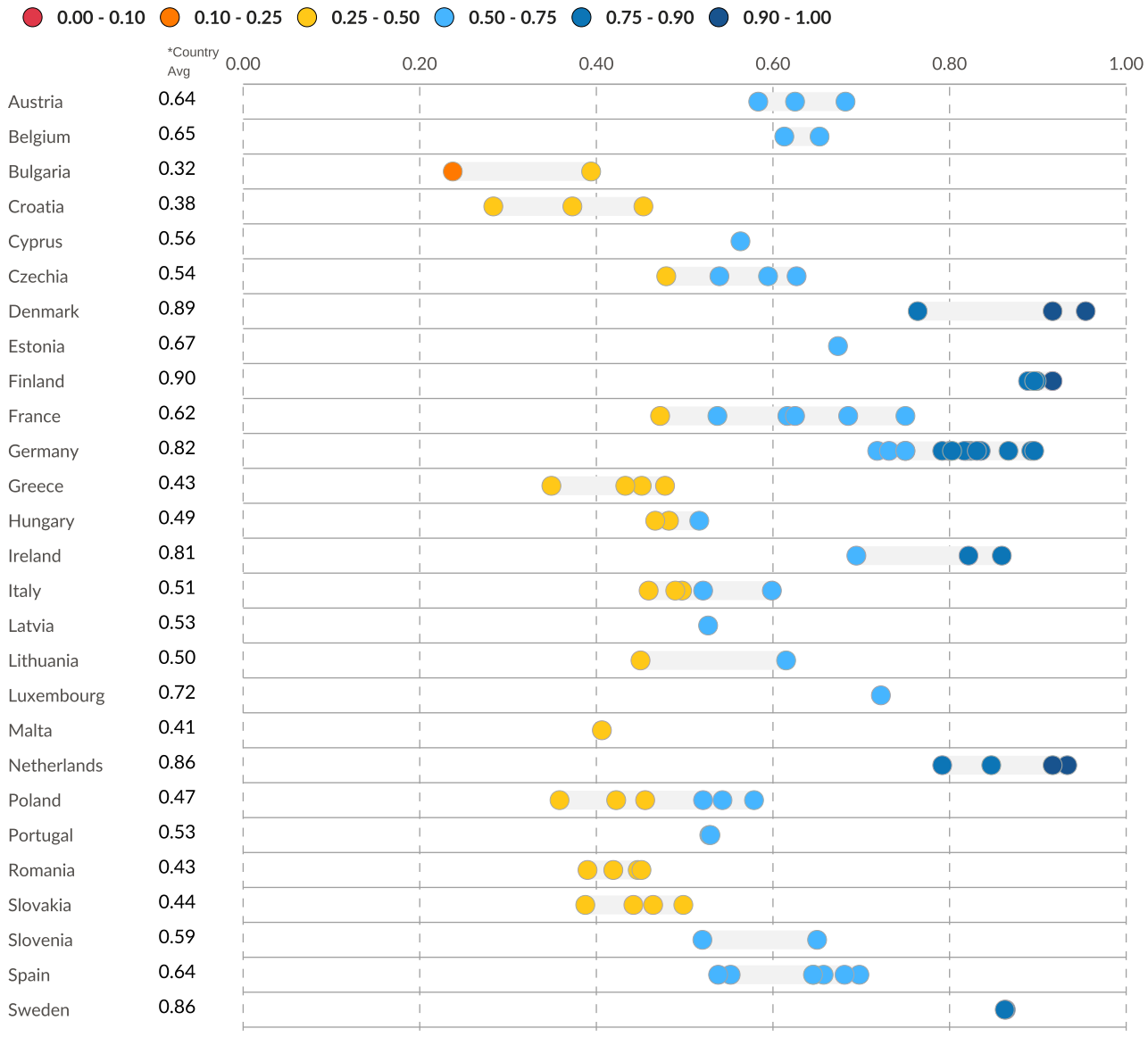


Absence of embezzlement

EXPERT'S SCORECARD

Figure 19 Absence of embezzlement

This indicator measures the prevalence of theft or misappropriation of public funds or other state resources for personal use by public sector employees or elected officials. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



Data is not available for some regions due to a low number of expert responses.

Absence of favoritism

EXPERT'S SCORECARD

Figure 20 Absence of favoritism

This indicator refers to the practice of using positions of public authority to benefit friends or family members, without necessarily requiring the exchange of political favors for money or gifts. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.

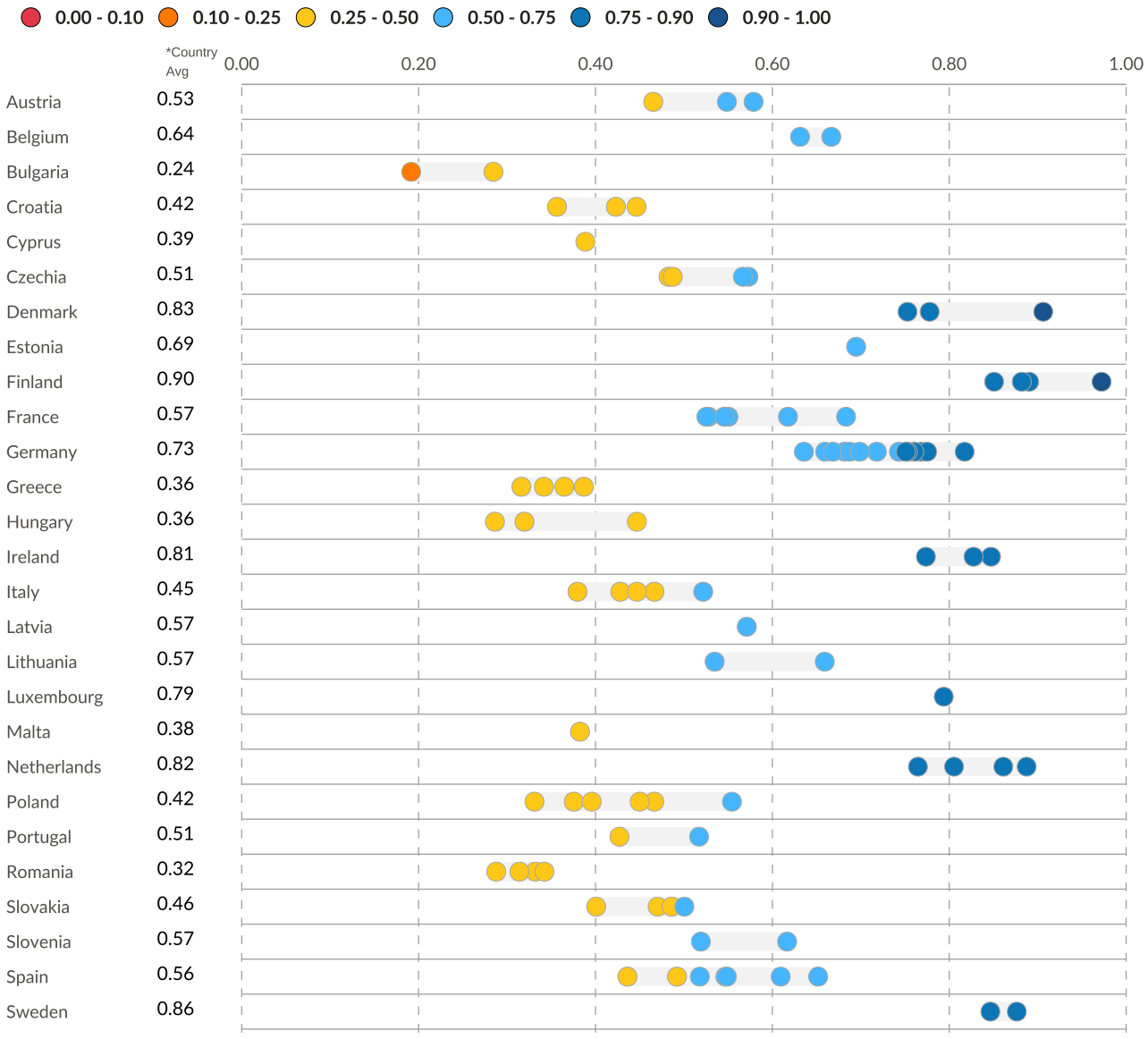
Data is not available for some regions due to a low number of expert responses.

Absence of corrupt electoral practices

EXPERT'S SCORECARD

Figure 21 Absence of corrupt electoral practices

This indicator examines the prevalence of the misuse of public funds to benefit a political campaign or to interfere with the electoral process. It includes vote buying and cases where election officials request or receive bribes to benefit a candidate. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



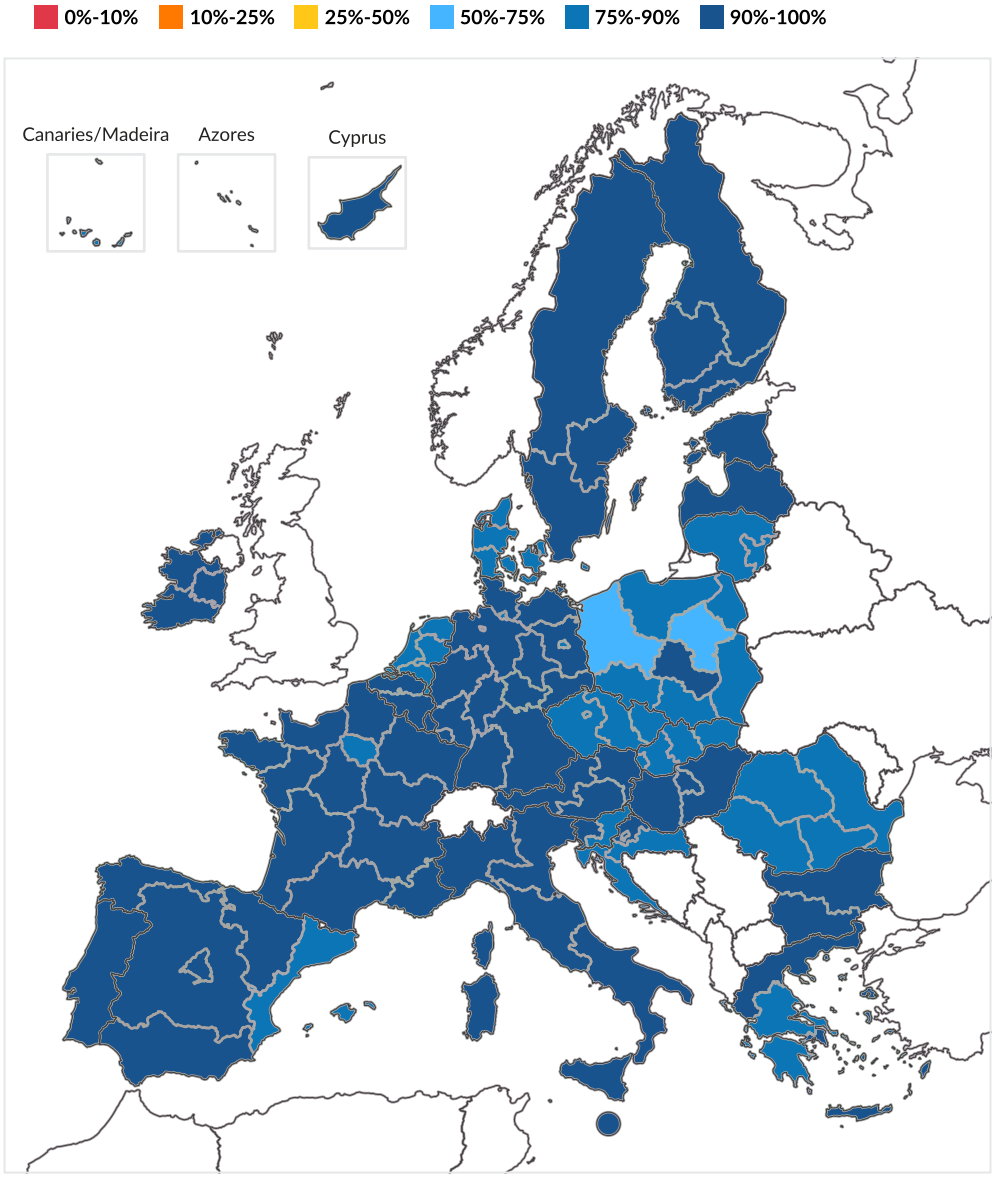
Data is not available for some regions due to a low number of expert responses.

PEOPLE'S VOICES

Figure 22 Disagreement with elected officials taking public funds for private use

Percentage of respondents who answered it is unacceptable for an elected official to take public funds for private use.

Country	%
Austria	94.1
Belgium	93.3
Bulgaria	92.1
Croatia	89.8
Cyprus	90.1
Czechia	85.7
Denmark	87.7
Estonia	96.8
Finland	97.0
France	92.0
Germany	92.0
Greece	94.0
Hungary	93.8
Ireland	94.0
Italy	94.1
Latvia	94.1
Lithuania	87.6
Luxembourg	94.5
Malta	96.6
Netherlands	88.1
Poland	81.5
Portugal	91.3
Romania	79.1
Slovakia	80.1
Slovenia	90.6
Spain	90.0
Sweden	94.1

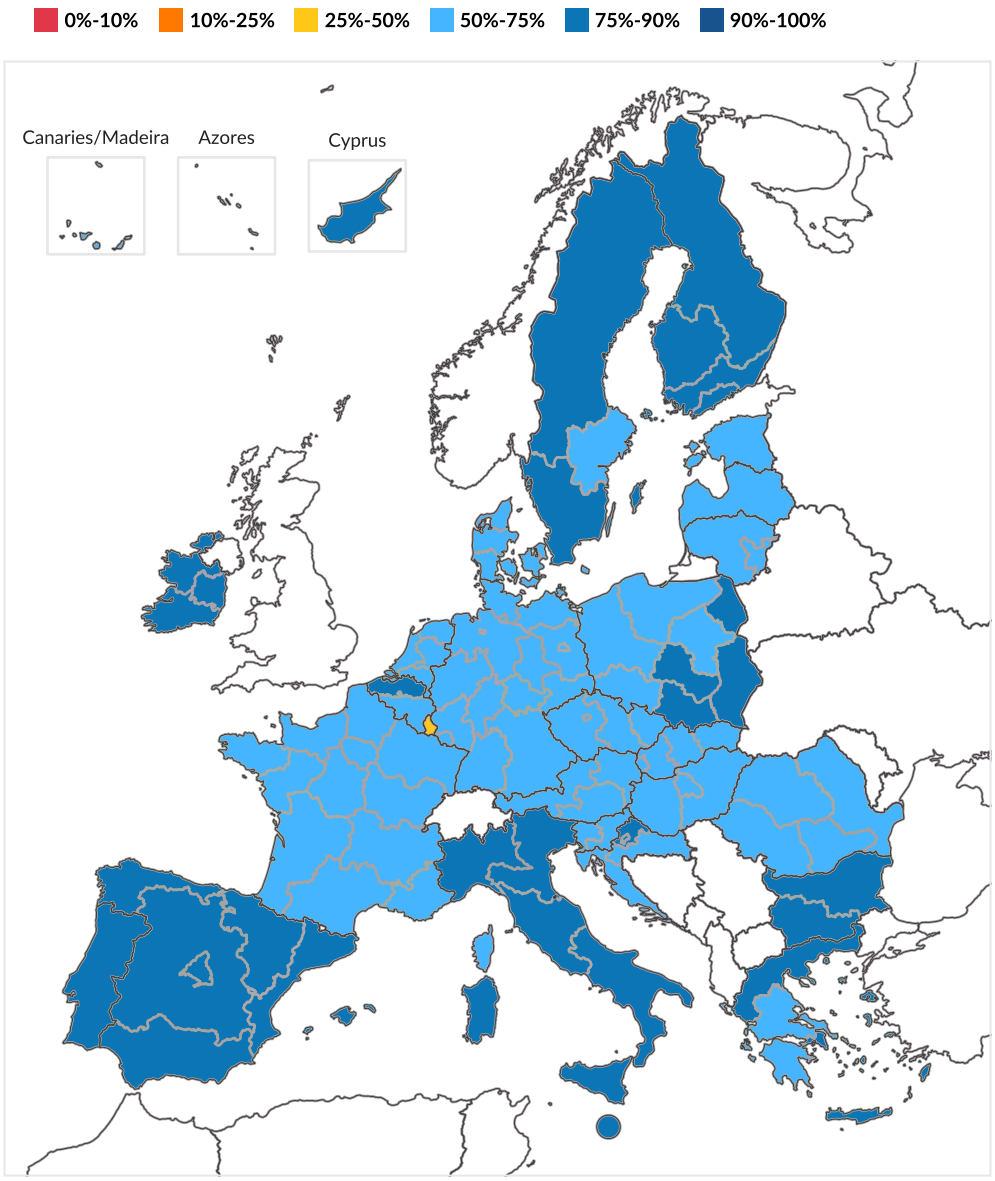


PEOPLE'S VOICES

Figure 23 Disagreement with public officers recruited on account of family ties or friendship networks

Percentage of respondents who answered it is unacceptable for a public officer to be recruited on the basis of family ties and friendship networks.

Country	%
Austria	61.0
Belgium	71.0
Bulgaria	79.7
Croatia	75.3
Cyprus	82.2
Czechia	56.6
Denmark	70.5
Estonia	70.6
Finland	77.1
France	60.2
Germany	67.5
Greece	81.9
Hungary	65.3
Ireland	77.0
Italy	85.6
Latvia	70.2
Lithuania	67.3
Luxembourg	49.9
Malta	79.6
Netherlands	69.4
Poland	73.8
Portugal	82.3
Romania	65.7
Slovakia	59.3
Slovenia	65.7
Spain	78.4
Sweden	77.2



CHAPTER 2

Transparency and access to information

Explore topics

1. TRANSPARENCY AND ACCESS TO INFORMATION

Findings

Outlined below are the findings for this section. First, we present the main findings for the chapter, emphasizing notable insights in the data. This is followed by summaries of individual indicators organized by topic.

- Perceptions of transparency vary considerably across the EU, with experts in Sweden reporting the highest levels of positivity and experts in Romania reporting the lowest.
- Respondents from the general population lack confidence in their ability to access detailed public information from government agencies through information requests in all surveyed EU Member States, such as detailed budget figures and copies of contracts.

Transparency and access to information

- The average score for the expert indicator to the right of **transparency and access to information** among the 27 EU Member States is 0.67 (**Figure 24**). Country-level scores range from 0.83 in Sweden to 0.52 in Romania.
- In 14 Member States, the majority of respondents agree that **local authorities provide people with information about their rights** (**Figure 25**), and in nine EU Member States, the majority of respondents believe that **local authorities provide information in a simple, easy-to-read way** (**Figure 26**).
- In 21 Member States, the majority of respondents agree that local authorities make **information easy to find online** (**Figure 27**), yet only in Poland do the majority of people agree that this **information is easy to find without using the internet** (i.e., by using leaflets or posters) (**Figure 28**).
- In 26 Member States (data was not collected in Ireland for these questions), fewer than half of respondents believe it is likely or very likely that **government agencies would grant information requests related to copies of government contracts or to detailed budget figures of government agencies** (**Figure 29**). In most Member States, people tend to agree they are more likely to be granted information on budget figures than government contracts.

Transparency and access to information

EXPERT'S SCORECARD

Figure 24 Transparency and access to information

This indicator includes information on public institutions' transparency measures and the accessibility of different types of public information. Additionally, it covers the publicity of laws and whether the right to request information is effectively guaranteed. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.

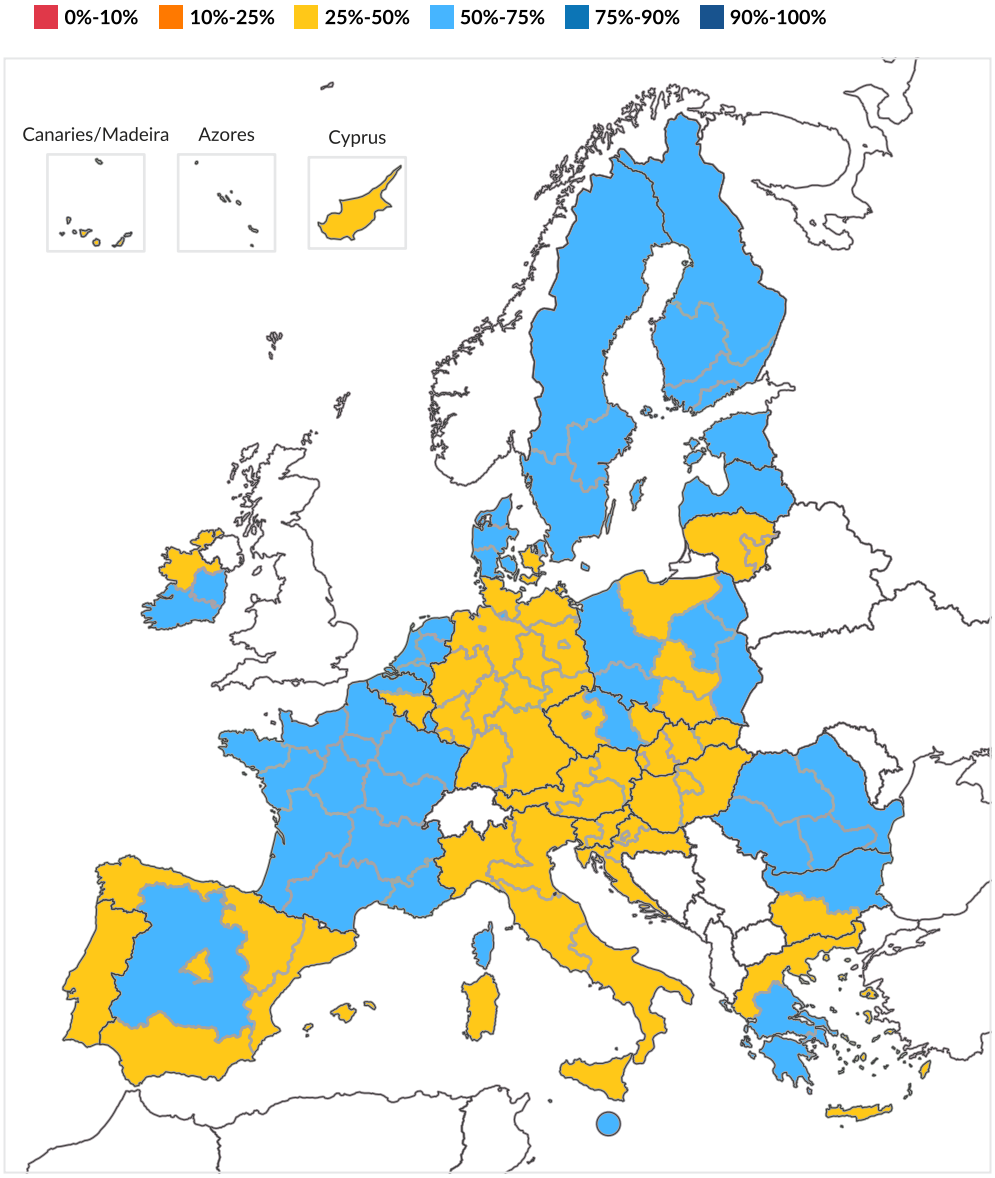
Data is not available for some regions due to a low number of expert responses.

PEOPLE'S VOICES

Figure 25 Access to information on people's rights

Percentage of respondents who agree that local authorities provide people with information about their rights.

Country	%
Austria	46.4
Belgium	48.1
Bulgaria	48.0
Croatia	42.3
Cyprus	39.4
Czechia	50.4
Denmark	51.8
Estonia	53.8
Finland	65.2
France	66.3
Germany	45.2
Greece	50.9
Hungary	43.4
Ireland	55.3
Italy	39.5
Latvia	65.3
Lithuania	47.9
Luxembourg	54.6
Malta	52.6
Netherlands	60.0
Poland	55.1
Portugal	47.1
Romania	57.8
Slovakia	45.3
Slovenia	45.4
Spain	48.0
Sweden	61.2

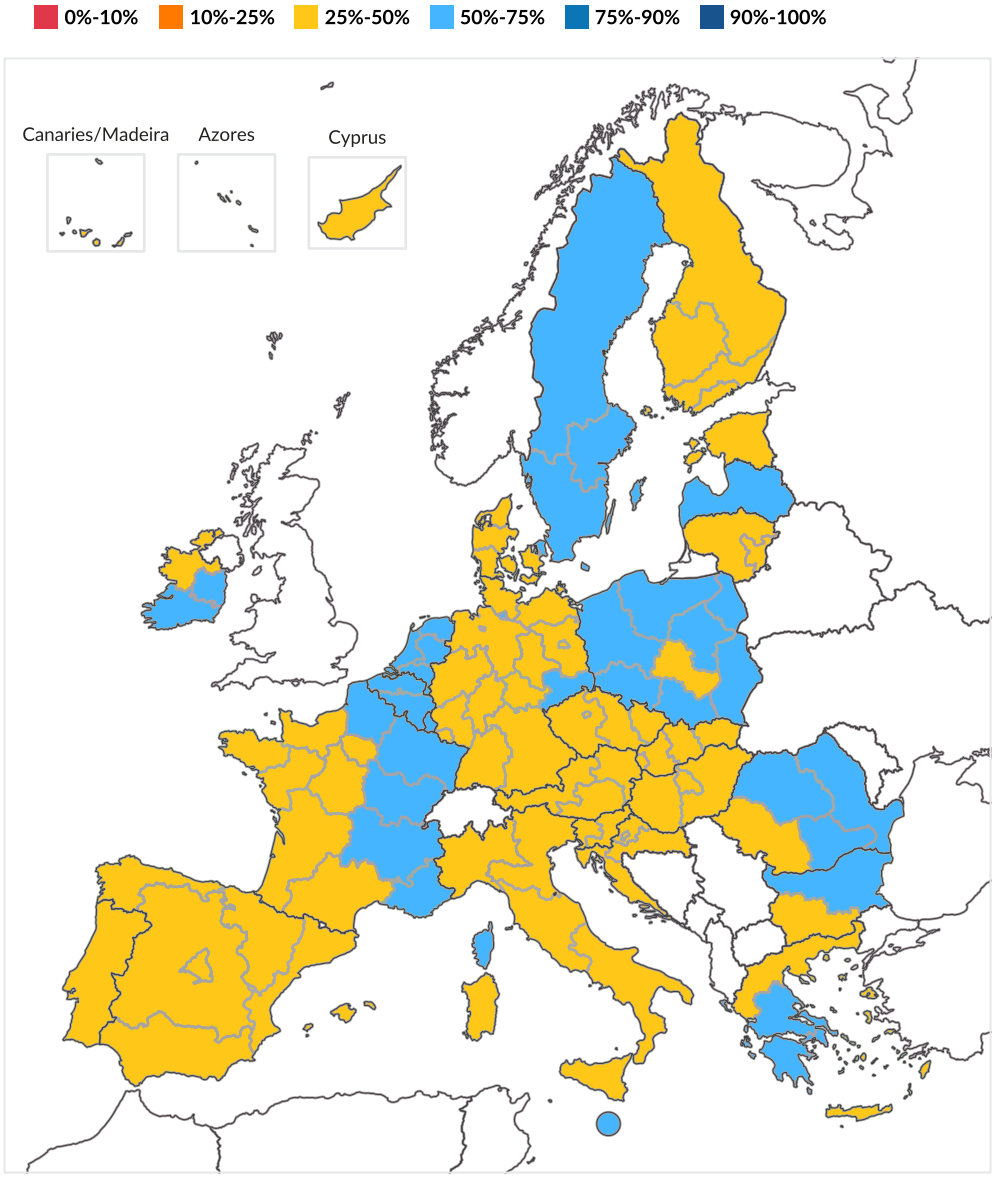


PEOPLE'S VOICES

Figure 26 Access to information in simple formats

Percentage of respondents who agree that local authorities provide information for people in a simple, easy-to-read way.

Country	%
Austria	46.0
Belgium	54.9
Bulgaria	45.1
Croatia	39.6
Cyprus	44.2
Czechia	44.2
Denmark	48.7
Estonia	37.6
Finland	44.7
France	48.9
Germany	43.6
Greece	46.7
Hungary	37.6
Ireland	50.8
Italy	34.9
Latvia	55.4
Lithuania	37.6
Luxembourg	56.4
Malta	61.9
Netherlands	58.2
Poland	60.0
Portugal	41.3
Romania	52.8
Slovakia	38.5
Slovenia	34.7
Spain	39.4
Sweden	55.7

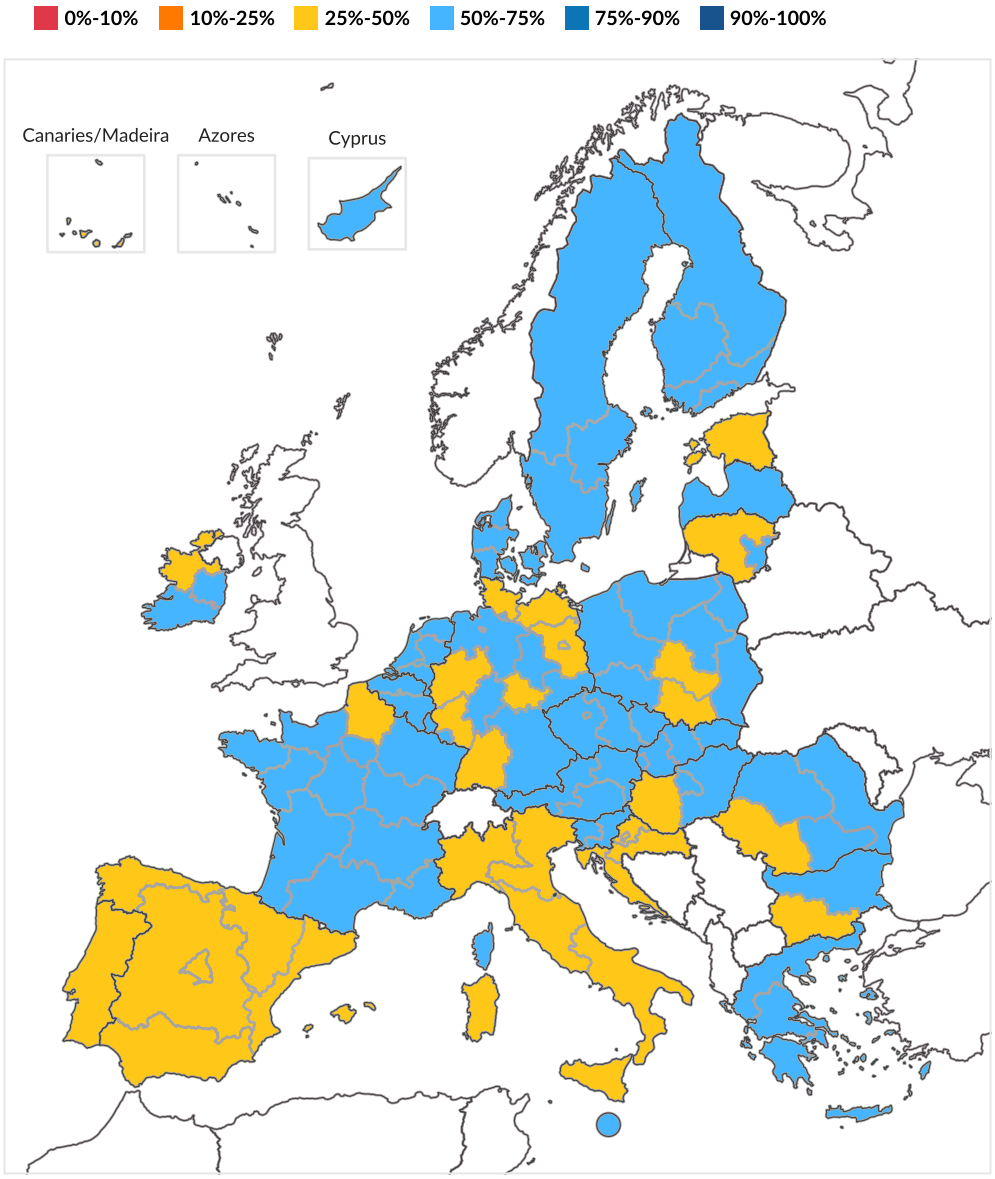


PEOPLE'S VOICES

Figure 27 Access to information online

Percentage of respondents who agree that local authorities make information easy to find online.

Country	%
Austria	52.9
Belgium	63.1
Bulgaria	48.2
Croatia	42.7
Cyprus	58.4
Czechia	53.2
Denmark	62.3
Estonia	45.5
Finland	52.4
France	52.6
Germany	51.4
Greece	57.7
Hungary	50.2
Ireland	55.2
Italy	42.0
Latvia	57.8
Lithuania	50.1
Luxembourg	55.5
Malta	53.4
Netherlands	66.1
Poland	56.1
Portugal	37.6
Romania	53.7
Slovakia	56.3
Slovenia	53.5
Spain	42.2
Sweden	59.2

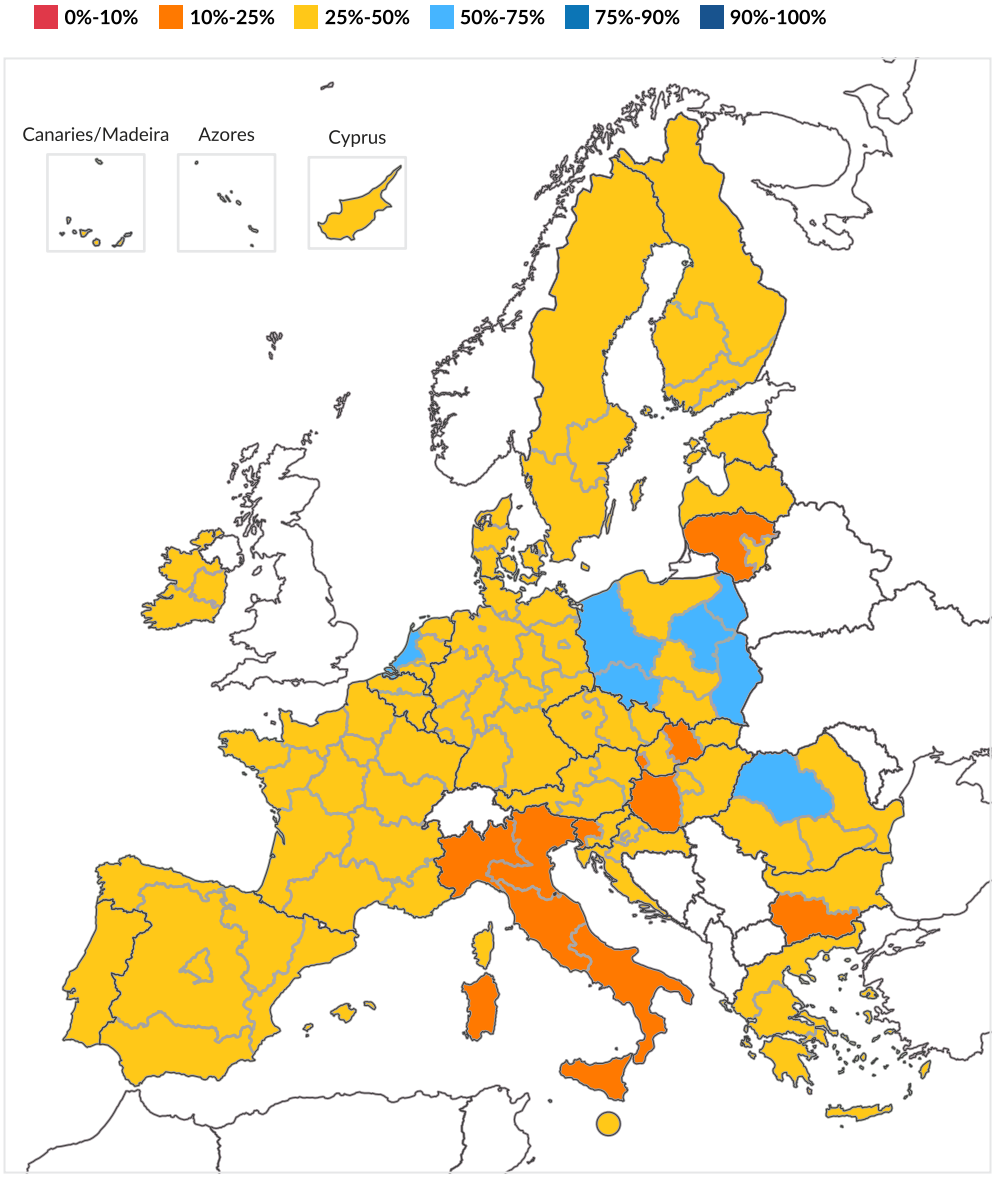


PEOPLE'S VOICES

Figure 28 Access to information without using the internet

Percentage of respondents who agree that local authorities make information easy to find without using the internet, such as using leaflets or posters.

Country	%
Austria	40.4
Belgium	39.7
Bulgaria	31.7
Croatia	33.4
Cyprus	33.5
Czechia	32.6
Denmark	29.3
Estonia	25.5
Finland	37.9
France	42.2
Germany	40.0
Greece	36.0
Hungary	25.9
Ireland	36.1
Italy	20.4
Latvia	46.3
Lithuania	25.2
Luxembourg	39.6
Malta	42.2
Netherlands	47.5
Poland	55.3
Portugal	36.7
Romania	44.8
Slovakia	25.7
Slovenia	26.9
Spain	33.1
Sweden	28.3



PEOPLE'S VOICES

Figure 29 Access to public information through requests

Percentage of respondents who believe it is likely or very likely that government agencies would grant information requests related to detailed budget figures of government agencies and copies of government contracts.

CHAPTER 3

Administrative proceedings, regulatory enforcement, and right to property

Explore topics

1. SIMPLE, PREDICTABLE, AND TIMELY ADMINISTRATIVE PROCEEDINGS

2. RIGHT TO PROPERTY

3. REGULATORY ENFORCEMENT

Findings

Outlined below are the findings for this section. First, we present the main findings for the chapter, emphasizing notable insights in the data. This is followed by summaries of individual indicators organized by topic.

- While legal experts in the EU believe business regulation is predictable and evenly enforced, they say that starting and operating a business in the EU is unnecessarily complicated.

Simple, predictable, and timely administrative proceedings

- The average score for the expert indicator of **simple, predictable, and timely administrative proceedings** among the 27 EU Member States is 0.61 (**Figure 30**). Country-level scores range from 0.86 in Finland to 0.43 in Romania.

Right to property

- The average score for the expert indicator of **right to property** among the 27 EU Member States is 0.66 (**Figure 31**). Country-level scores range from 0.82 in Sweden to 0.53 in Bulgaria.

Regulatory enforcement

- The average score for the expert indicator which assesses regulatory enforcement, or the **regularity and effectiveness of audits and inspections**, among the 27 EU Member States is 0.66 (**Figure 32**). Country-level scores range from 0.79 in Austria to 0.46 in Malta.

Simple, predictable, and timely administrative proceedings

EXPERT'S SCORECARD

Figure 30 Simple, predictable, and timely administrative proceedings

This indicator captures public experiences and perceptions regarding the efficiency and integrity of administrative proceedings. It evaluates the clarity, accessibility, and predictability of the legal framework for businesses, as well as the simplicity and timeliness of administrative proceedings. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.

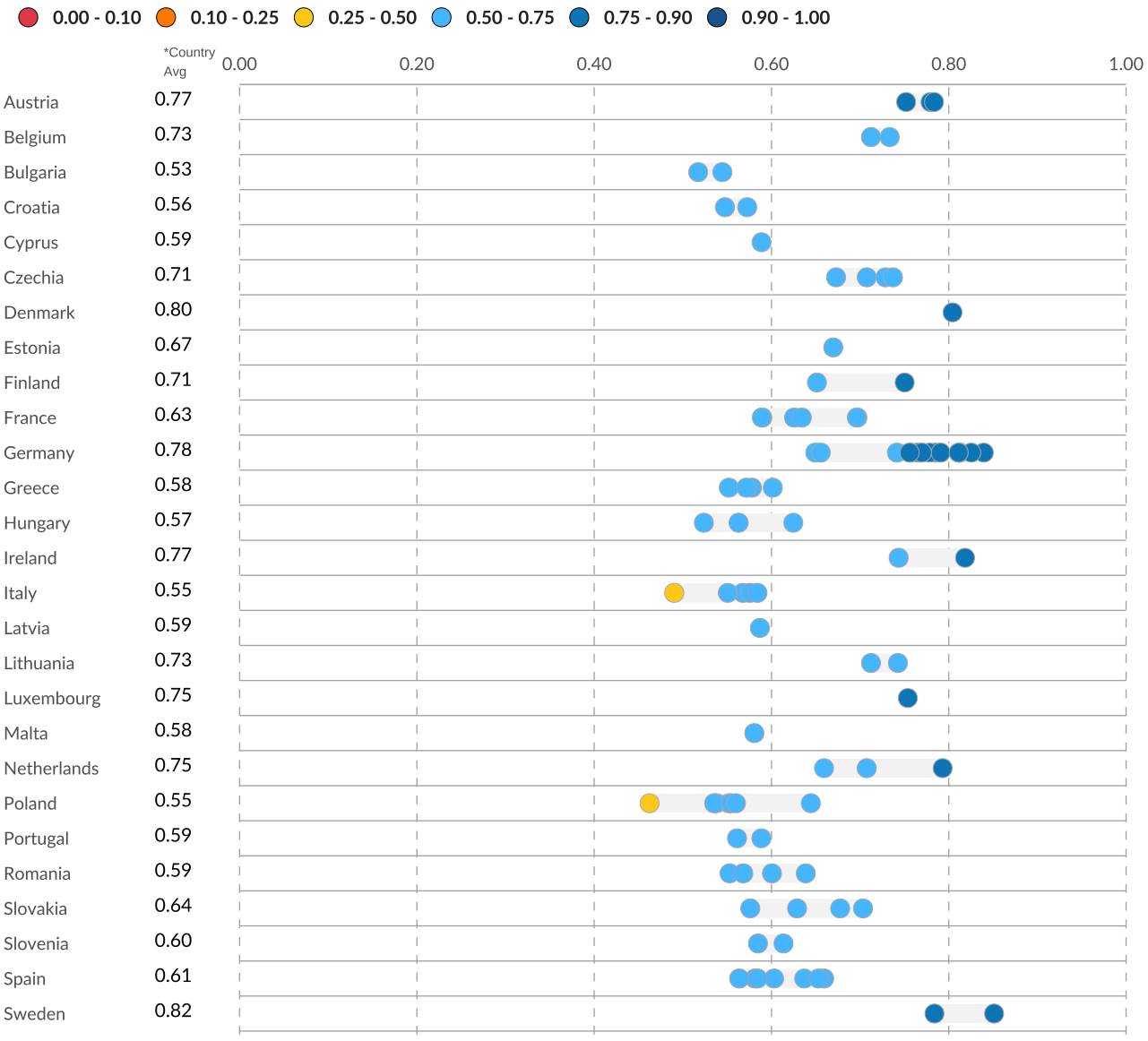
Data is not available for some regions due to a low number of expert responses.

Right to property

EXPERT'S SCORECARD

Figure 31 Right to property

This indicator evaluates whether all people have the right to acquire, own, and dispose of property to the extent permitted by law. It also examines whether expropriation and other proceedings with similar results are conducted legally and solely for public benefit. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.



Data is not available for some regions due to a low number of expert responses.

Regulatory enforcement

EXPERT'S SCORECARD

Figure 32 Regulatory enforcement

This indicator assesses the regularity and effectiveness of audits and inspections to ensure they are conducted lawfully and without corruption. It also evaluates the accessibility and simplicity of complaint mechanisms, the impartiality and effectiveness of regulatory investigations, and the appropriateness of sanctions for violations. Results reflect the evaluation of experts across the 27 EU Member States at the subnational level. The expert scorecard ranges from 0 to 1, where 1 signifies the highest possible score and 0 signifies the lowest possible score.

Data is not available for some regions due to a low number of expert responses.

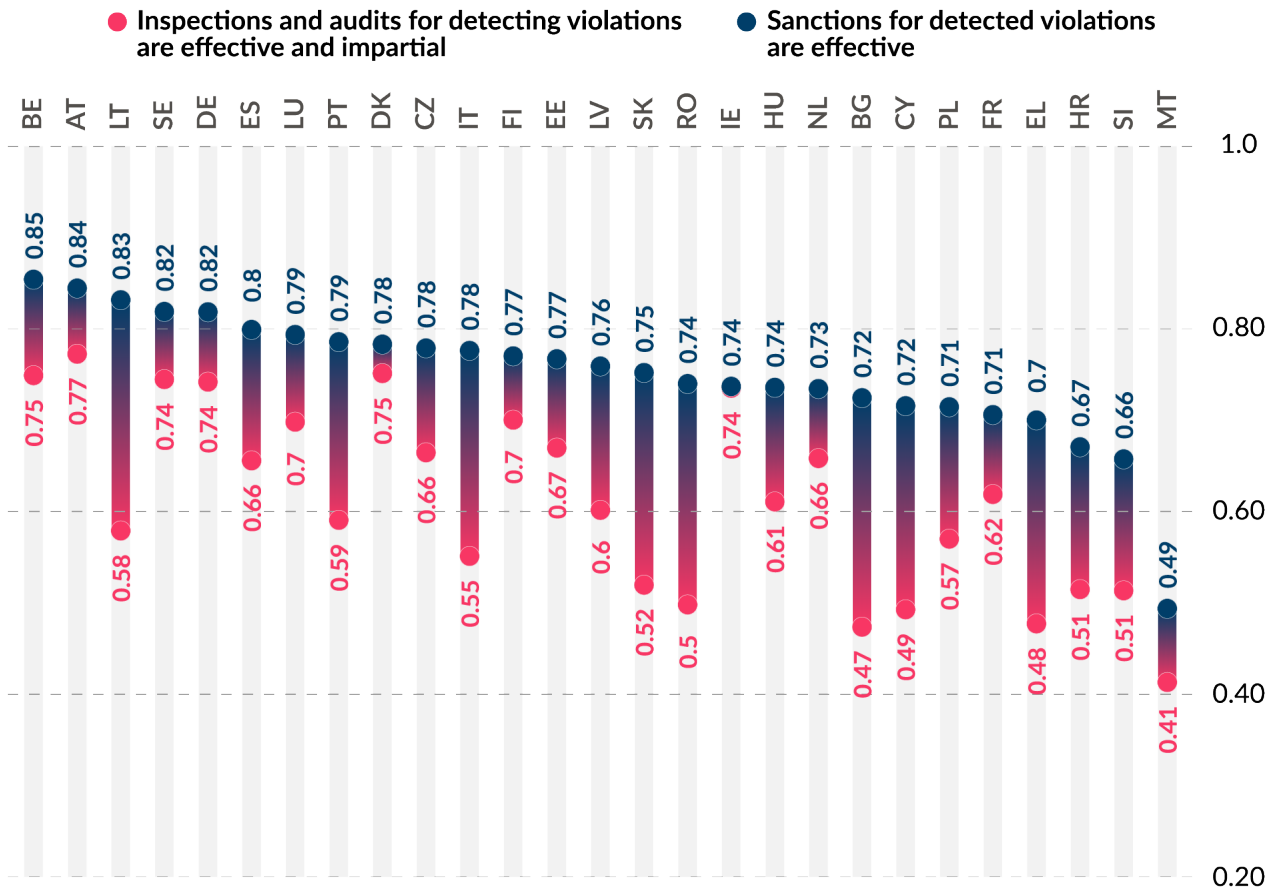
EXPERT'S SCORECARD

Box 1 Regulatory enforcement

Experts' assessments of regulatory inspections and audits, and effective sanctioning of detected violations.

Legal experts across the EU are confident that regulatory infringements are duly sanctioned once they are detected, but less confident about the mechanisms for detecting them.

Experts' assessments of regulatory inspections and audits, and effective sanctioning of detected violations



The expert score for the indicator measuring regulatory enforcement is informed by 18 questions from the expert questionnaires, which are first aggregated into four topics: 1) audits and inspections are timely and free of corruption; 2) complaint mechanisms are simple, accessible, and cost-effective; 3) regulatory authorities effectively and impartially investigate violations reports; and 4) violations detected by regulatory authorities are effectively sanctioned. For this infographic only, topic-level data is presented separately. Scores range from 0 to 1, where 1 is the highest possible score.

Appendix

List of Country and Region Abbreviations

Label	*Country*
AT	Austria
BE	Belgium
BG	Bulgaria
CY	Cyprus
CZ	Czechia
DE	Germany
DK	Denmark
EE	Estonia
EL	Greece
ES	Spain
FI	Finland
FR	France
HR	Croatia
HU	Hungary
IE	Ireland
IT	Italy
LT	Lithuania
LU	Luxembourg
LV	Latvia
MT	Malta
NL	Netherlands
PL	Poland
PT	Portugal
RO	Romania
SE	Sweden
SI	Slovenia
SK	Slovakia

Label	*Region*
AT1	East Austria
AT2	South Austria
AT3	West Austria
BE1	Brussels Region
BE2	Flemish Region
BE3	Walloon Region
BG3	North and South-East
BG4	South-West and South-Central
CY0	Cyprus
CZ01	Prague
CZ020304	Western and Central Bohemia
CZ0506	North-East and South-East
CZ0708	Central Moravia and Silesia
DE1	Baden-Württemberg
DE2	Bavaria
DE3	Berlin
DE4	Brandenburg
DE5	Bremen
DE6	Hamburg
DE7	Hessen
DE8	Mecklenburg-Vorpommern
DE9	Lower Saxony
DEA	North Rhine-Westphalia
DEB	Rhineland-Palatinate
DEC	Saarland
DED	Saxony
DEE	Saxony-Anhalt
DEF	Schleswig-Holstein
DEG	Thuringia
DK01	Capital (region)
DK02	Zealand
DK03	South Denmark
DK04	Central Jutland

Label	*Region*
DK05	North Jutland
EE0	Estonia
EL3	Attica
EL4	Aegean Islands, Crete
EL5	North Greece
EL6	Central Greece
ES1	North-West
ES2	North-East
ES3	Madrid
ES4	Centre
ES5	East
ES6	South
ES7	Canary Islands
FI19	West Finland
FI1B	Helsinki-Uusimaa
FI1C20	South Finland and Åland
FI1D	North and East Finland
FR1	Île-de-France
FRB	Centre-Val de Loire
FRC	Burgundy-Franche-Comté
FRD	Normandy
FRE	Hauts-de-France
FRF	Grand Est
FRG	Loire Region
FRH	Brittany
FRI	New Aquitaine
FRJ	Occitania
FRK	Auvergne-Rhône-Alpes
FRL	Provence-Alpes-Côte d'Azur (PACA)
FRM	Corsica
HR02	Pannonian Croatia
HR03	Adriatic Croatia
HR05	Zagreb
HR06	Northern Croatia
HU1	Central Hungary
HU2	Transdanubia
HU3	Great Plain and North
IE04	Northern and Western
IE05	Southern
IE06	Eastern and Midland
ITC	North-West
ITF	South
ITG	Islands
ITH	North-East
ITI	Centre
LT01	Capital Region
LT02	Central/Western Region
LU00	Luxembourg
LV00	Latvia
MT00	Malta
NL1	North Netherlands
NL2	East Netherlands
NL3	West Netherlands
NL4	South Netherlands
PL2	Southern
PL4	North-Western
PL5	South-Western
PL6	Northern
PL7	Central
PL8	Eastern
PL9	Mazowieckie
PT1	Continental Portugal
PT2	Azores
PT3	Madeira
RO1	Macroregion One
RO2	Macroregion Two
RO3	Macroregion Three
RO4	Macroregion Four
SE1	Eastern Sweden
SE2	Southern Sweden

Label	*Region*
SE3	Northern Sweden
SI03	East Slovenia
SI04	West Slovenia
SK01	Bratislava
SK02	West Slovakia
SK03	Central Slovakia
SK04	East Slovakia

Methodology

The production of *World Justice Project EUROVOICES* can be summarized in the following stages:

Conceptual Design

To develop a comprehensive methodological framework, WJP first defined the observable outcomes of a society's adherence to the rule of law and the ways the rule of law impacts people's everyday lives. Building upon the proven methodology of the *World Justice Project Rule of Law Index*®, the team focused the conceptual design of *World Justice Project EUROVOICES* on capturing people's perceptions and experiences of justice, governance, and the rule of law in their daily lives.

The team then conducted an extensive literature review and held consultations with experts from various sectors (including academia and international organizations) to adapt the project's methodology to the current reality and challenges faced by the European Union (EU) Member States. The resulting framework defines 51 rule of law indicators organized into ten pillars: 1) checks on government powers; 2) government respect for checks on power; 3) civic participation; 4) fundamental rights; 5) civil justice; 6) criminal justice; 7) safety; 8) control of corruption; 9) transparency and access to information; and 10) administrative proceedings and regulatory enforcement.

Pillars	*Indicators*
Report 1. Democracy and Fundamental Rights	
1. Checks on government powers	1.1. Legislative oversight 1.2. Judicial independence 1.3. Independent oversight 1.4. Independent prosecution 1.5. Free, fair, and secure elections 1.6. Non-governmental checks
2. Government respect for checks on power	2.1. Government respect for the constitution and political opponents 2.2. Government respect for judicial independence 2.3. Government respect for independent oversight 2.4. Government respect for independent prosecution 2.5. Government respect for the electoral system 2.6. Government respect for civil liberties
3. Civic participation	3.1. Civic participation
4. Fundamental rights	4.1. Prohibition of torture and inhuman treatment 4.2. Prohibition of slavery and forced labor

Pillars	*Indicators*
	4.3. Freedom of thought, conscience, and religion 4.4. Freedom of assembly and association 4.5. Freedom of opinion and expression 4.6. Right to property 4.7. Right to asylum 4.8. Equality before the law 4.9. Workers' rights 4.10. Right to vote and to stand as a candidate at elections 4.11. Right of access to documents 4.12. Right to petition 4.13. Right of movement and of residence 4.14. Due process of law
Report 2. Justice and Safety	
5. Civil justice	5.1. Legal capability 5.2. Access to legal aid and representation in cases of civil disputes 5.3. Accessible, appropriate, and timely dispute resolution 5.4. Impartial and independent dispute resolution 5.5. Effective and outcome-oriented and effective dispute resolution 5.6. Alternative dispute resolution mechanisms
6. Criminal justice	6.1. Effective and impartial criminal investigation 6.2. Effective and impartial prosecution and pre-trial proceedings 6.3. Effective and impartial criminal adjudication 6.4. Alternative criminal justice mechanisms 6.5. Victims' rights 6.6. Due process of law 6.7. Rights of persons deprived of liberty
7. Safety	7.1. Perceptions of safety 7.2. Control of violence
Report 3. Transparency and Corruption	
8. Control of corruption	8.1. Absence of bribery 8.2. Absence of corrupt procurement practices 8.3. Absence of embezzlement 8.4. Absence of favoritism 8.5. Absence of corrupt electoral practices
9. Transparency and access to information	9.1. Transparency and access to information

Pillars	*Indicators*
10. Administrative proceedings, regulatory enforcement, and right to property	10.1. Simple, predictable, and timely administrative proceedings 10.2. Right to property 10.3. Regulatory enforcement

After establishing these pillars and indicators, WJP drafted survey questions to measure different aspects of each conceptual category included in the framework. This process resulted in a selection of 610 expert survey questions and 330 general population survey questions. To maintain reasonable survey length and improve response rates, the expert questions were organized into four separate questionnaires (one on criminal justice, two on civil and commercial justice, and one on governance).

Data Collection

World Justice Project EUROVOICES presents original survey data from two sources: expert surveys and household surveys.

Expert Surveys

Expert survey data collection for *World Justice Project EUROVOICES* project was conducted by the WJP's research team. The surveys were administered online between October 2023 and April 2024 using Alchemer, a user-friendly and highly secure survey administration platform. The expert surveys were administered in twelve languages: Bulgarian, Czech, English, French, German, Greek, Hungarian, Italian, Polish, Portuguese, Romanian, and Spanish.

The expert survey respondents, representing the 110 subnational regions across all 27 EU Member States, included independent legal practitioners and academics selected from directories of law firms, universities and colleges, research organizations, and non-governmental organizations (NGOs), as well as through referrals from the WJP's global network of practitioners. All expert respondents were vetted by WJP staff to ensure their qualifications.

Over the course of the expert survey data collection, WJP's research team regularly sent survey invitations and reminder emails to potential respondents using publicly available online contact information, collected through a systematic review of the websites of law firms, bar associations, universities, and other organizations. To expand WJP's network of expert respondents in the EU, the research team collaborated with local organizations, bar associations, universities, and law firms to identify and invite potential participants. As a result of this exercise, WJP's team generated a database with contact information for thousands of experts. In total, the WJP team obtained 8,042 expert survey responses.

Household Surveys

Household survey data collection was conducted by leading local polling companies: ACT (Croatia, Latvia, Lithuania, Poland, and Romania), Alpha Research Ltd. (Bulgaria), Bilendi & Respondi (Austria, Belgium, Denmark, Germany, Italy, and the Netherlands), D3 Systems, Inc. (Greece), ILRES (Luxembourg), Intercampus (Portugal), Ipsos (Czechia, Estonia, Finland, France, Slovenia, Spain, and Sweden), Misco International (Malta), Pulse Market Research (Cyprus), RED C Research (Ireland), and Talk Online (Hungary and Slovakia).

The survey was translated into over 20 local languages, adapted to common local expressions, and administered in pilot tests in each country. After conducting, reviewing, and validating the pilot tests, the survey was administered to respondents in 110 regions of the 27 EU Member States, using both face-to-face (in 10 countries) and online (in 17 countries) polling methodologies. Survey respondents in each country were selected through a probability sampling method that ensures representativeness based on age, sex, income level, and degree of urbanization. During the full-fieldwork stage of data collection, which took place between December 2023 and April 2024, a total of 64,089 EU residents were surveyed.

Selecting Territorial Units

For the purposes of *World Justice Project EUROVOICES*, WJP selected territorial units based on the EU's Nomenclature of Territorial Units for Statistics (NUTS) system, resulting in 110 regions for analysis. These regions are a combination of NUTS level 1 and NUTS level 2 regions, with some adjustments for Czechia (merging 8 regions into 4), Finland (combining 5 regions into 4), and France (dropping the overseas territories). The complete list of regions is presented in the Appendix.

Data Analysis

The expert survey data was calculated into scores using the following steps: first, the survey responses were normalized and codified into numeric values on a scale of 0 to 1, where 1 indicates the highest possible score; second, the data was mapped into the pillars and indicators, as defined in the conceptual framework; and third, the normalized data was aggregated at the NUTS and country levels using simple averages. The complete variable map detailing which questions from the expert surveys were aggregated into each score can be downloaded from the website.

Household survey responses were processed into a database that displays question-level results by collapsing the two most positive options on a four-level Likert scale in each case (e.g., strongly agree and agree, very likely and likely, among others, depending on the response scale of the question and the options that represent the most positive outcome). This data can be disaggregated by age group, sex, income, and degree of urbanization.

For both the household and the expert surveys, the respondent-level data was edited to exclude partially completed surveys, suspicious data, and outliers (which were detected using the Z-score method).

A series of quantitative and qualitative tests were conducted to identify biases and errors. The first process was a quantitative cross-check in which results were systematically compared to selected indicators from trusted third-party sources, including other organizations' measurement projects, such as the V-Dem Dataset by the V-Dem Institute, and the Quality of Government database by the University of Gothenburg; and official indicator systems, such as Eurobarometer surveys and the EU Justice Scoreboard. In addition, three qualitative information tools were developed to test the data across all EU Member States: a compendium of news stories collected from diverse sources across the EU; syntheses of information from national and international reports published by peer organizations; and semi-structured interviews with over 30 EU experts. These tools allowed WJP to enrich the survey data with trends, issues, improvements, and regional differences in a variety of rule of law topics and contextualize the survey results. As a result of this work, *World Justice Project EUROVOICES* presents a library of people-centered indicators with new data on justice, governance, and the

rule of law in the EU, at both the regional and national level. Data from the expert surveys is presented at the indicator level, while household survey data is presented at the question level, with options to disaggregate by different socioeconomic and demographic variables. This data is presented in different formats, including thematic reports with maps and graphs, interactive dashboards, and databases available for download. This information allows region-to-region comparisons, detecting relative strengths and weaknesses, and identifying best practices and policies that can become reference points.

Additional Considerations

Comparisons with the *WJP Rule of Law Index*

The results of *World Justice Project EUROVOICES* cannot be directly compared to the *WJP Rule of Law Index*® for several reasons. First, the Index scores are calculated by aggregating three sources of information: expert surveys, household surveys, and third-party data. In contrast, *WJP EUROVOICES* presents findings in two separate categories: the Expert Scorecards, comprised of aggregated expert data, and People's Voices, which displays question-level data from the household surveys.

Second, although the *WJP Rule of Law Index* and *WJP EUROVOICES* both use the Min-Max method to normalize expert data (so that all values are presented on a scale of 0 to 1), the Index's longitudinal analysis requires an extra normalization (with a base year of 2015) to ensure scores are comparable across previous editions of the report.

Lastly, while *WJP EUROVOICES* builds upon the Index's methodology, the two projects have distinct conceptual frameworks. Key differences include the internal organization of the pillars, the inclusion of new questions to assess independent checks on government powers, a new category on the executive's behavior towards constraints on its power, the expansion of the chapter on fundamental rights based on the EU Charter of Fundamental Rights, and the separation of the transparency and civic participation pillars.

Methodological Strengths and Weaknesses

All information tools have advantages and limitations that need to be considered when using them, and *World Justice Project EUROVOICES* is no exception. This project organizes its findings into clearly defined indicators that allow for the easy and efficient interpretation of a multi-dimensional rule of law definition. Moreover, WJP's output-oriented approach facilitates comparisons between countries and regions.

However, this accessibility does require WJP to consolidate the unique and complicated realities different individuals experience into coherent findings at the national and regional levels. As such, interpretation of the data presented in this report requires a familiarity with the project's basic conceptual framework, including WJP's definitions for each indicator and explanations regarding which topics are and are not included in our findings.

Likewise, these indicators do not establish causality or contextualize the findings. Thus, it will be necessary to use the *WJP EUROVOICES* reports in combination with other analytical tools to provide a full picture of causes and potential solutions.

The data presented in *WJP EUROVOICES* captures the perceptions and experiences of people living in the EU at the time the data was collected. In addition, the WJP team confirmed the

validity of this data using quantitative and qualitative checks. However, the results may be sensitive to contextual factors, including expectations, as well as cultural and social influences, which may affect people's responses. In addition, this information may be sensitive to specific events that took place during the data collection period or may be subject to measurement errors due in part to the limited number of experts interviewed in some regions.

More Information

For more information on the conceptual and measurement framework of this project, including more technical details on the data collection process, please refer to the complete methodological summary available on the *World Justice Project EUROVOICES* website.

About the World Justice Project

The World Justice Project (WJP) is an independent, multidisciplinary organization working to create knowledge, build awareness, and stimulate action to advance the rule of law worldwide. Effective rule of law is the foundation for communities of justice, opportunity, and peace—underpinning development, accountable government, and respect for fundamental rights.

The WJP builds and supports a global, multidisciplinary movement for the rule of law through three lines of work: collecting, organizing, and analyzing original, independent rule of law data, including the *World Justice Project Rule of Law Index*; supporting research, scholarship, and teaching about the importance of the rule of law, its relationship to development, and effective strategies to strengthen it; and connecting and building an engaged global network of policymakers and advocates to advance the rule of law through strategic partnerships, convenings, coordinated advocacy, and support for locally led initiatives.

Learn more at: *worldjusticeproject.org.*

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